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Senate Committee on Health and Human Services

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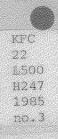
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SENATE COMMITTEE ON HEALTH AND HUMAN SERVICES SENATOR DIANE WATSON, CHAIRPERSON

Interim hearing on

"BOMBING OF FAMILY PLANNING AND ABORTION CLINICS"

STATE OFFICE BUILDING AUDITORIUM, ROOM 1138 107 SOUTH BROADWAY LOS ANGELES, CALIFORNIA MONDAY, DECEMBER 16, 1985 10:00 A.M.



HEARING SENATE COMMITTEE on HEALTH AND HUMAN SERVICES LAW LIBRARY GOLDEN GATE UNIVERSITY In the Matter of: "BOMBING OF FAMILY PLANNING AND ABORTION CLINICS" STATE OFFICE BUILDING AUDITORIUM, ROOM 1138 107 SOUTH BROADWAY LOS ANGELES, CALIFORNIA

Monday, December 16, 1985 10:00 A.M. MEMBERS

DIANE WATSON CHAIRPERSON

KEN MADDY VICE CHAIRMAN

WILLIAM CAMPBELL PAUL CARPENTER DAN MCCORQUODALE HENRY MELLO
JOSEPH MONTOYA
HERSCHEL ROSENTHAL ED ROYCE

California Legislature

Senate Committee

nn Health and Human Services

JIM LOTT JOYCE ISERI JOHN MILLER GERI LADUKE

COMMITTEE ADDRESS

STATE CAPITOL

ROOM 2191 (916) 445-5965

CONSULTANTS

COMMITTEE SECRETARY

107 S. Broadway Auditorium Room 1138 Los Angeles 10:00 a.m. - noon

"BOMBING OF FAMILY PLANNING AND ABORTION CLINICS"

December 16, 1985

AGENDA

Mary Curtius

Pro-Life Political Action Committee

of Orange County

Susan McMillan

Right to Life League of Southern

California

Georgia Mercer

Planned Parenthood - World Population

Carol Downer

Federation of Feminist Women's

Health Centers

Dr. Rodney Sidney Brooks

The Baptist Tabernacle

Jo Ellen Passman

California Abortion Rights Action League

Kathleen Hodge

Clinic Defense for Orange County

Carol Roberts, Ph.D.

Birth Control Institute, Inc.

Margie Fites Seigle

Planned Parenthood/Orange County

Alexandra Mendelsohn

Planned Parenthood/Shasta-Diablo

Barbara Raboy

Oakland Feminist Women's Health Center

Naomi Keller

Planned Parenthood Affiliates

of California

J. Richard Olivas

(individual)

1	MEMBERS PRESENT
2	
3	Chairperson Diane Watson
4	Senator Paul Carpenter
5	Senator Herschel Rosenthal
6	Senator Dan McCorquodale
7	CMARIE DDECEMM
8	STAFF PRESENT
9	Jane Uitti, Consultant
10	Geri LaDuke, Committee Secretary
11	Ruth Liberman, Senate Fellow
12	DUDI TO
13	PUBLIC
14	Mary Curtius, Pro-Life Political Action Committee
15	Susan McMillan, Right to Life League of Southern California
16	Georgia Mercer, Planned Parenthood - World Population
17	Carol Downer, Federation of Feminist Women's Health Centers
18	Dr. Rodney Sidney . Brooks, The Baptist Tabernacle
19	Jo Ellen Passman, California Abortion Rights Action League
20	Kathleen Hodge, Clinic Defense for Orange County
21	Carol Roberts, Ph.D., Birth Control Institute, Inc.
22	Margie Fites Seigle, Planned Parenthood - Orange County
23	Alexandra Mendelsohn, Planned Parenthood - Shasta/Diablo
24	Edith Berg, Women's Choice Clinic of Southern California
25	J. Richard Olivas, Individual
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CHAIRPERSON WATSON: I'd like to call the hearing of the Health and Human Services Committee together, and introduce on my right, your left, Senator Herschel Rosenthal and thank him for coming; and on my left, your right, Senator Paul Carpenter who has just returned from a trip to Australia and New Zealand. I think you can tell that by his new appearance.

We'd like to welcome Ruthie Lieberman, who is our new Senate Fellow, who has been with us a few weeks, and we'd like to also introduce to you our consultant with Health and Human Services, Jane Uitti, who has been responsible for putting the agenda together and getting you all here.

Now, our hearing today is divided into two segments. The morning segment will be devoted to examining the bombing of family-planning and abortion clinics. This is a big issue with us. I carried a piece of legislation that many of you will be familiar with, SB 558, that would set into Statute a prohibition, and as we want to talk to that issue this morning, then in the afternoon, we will talk about issues relative to the disease AIDS.

We're going to stick to the agenda and move it as quickly as possible. It's going to be a full day. ask those who are coming up to testify, if you will listen very closely to the testimony, so we do not have repeated testimony. If you have a long written script, I would appreciate it if you would give us copies and try to summarize.

So, I want to welcome you all to this hearing, and ask for your cooperation.

 Now, I've called today's hearing in response to the alarming increase in acts of terrorism directed towards abortion and family-planning clinics in California and the rest of the country. The number of violent attacks and threats to clinics in the two-year period between 1982 and '84 has increased more than a frightening 400 percent.

An increase of this magnitude in the rate of any other crime would not be tolerated without public outcry and a gigantic law enforcement response. Yet, we know very little about the people who promote such violent acts or how to prevent them from occurring. In fact, organizations tell us that they are told by various law enforcement entities that investigating the bombings is out of their jurisdiction.

Therefore, it seems that there is some ambiguities about law enforcement responsibility that will need to be addressed.

Over the past two years, many family-planning administrators have approached me with concerns for their patient's safety, with concern for the safety of their staff, families, and themselves. They also express concern over their inability to find insurance carriers who will insure their clinics at any cost.

Last year, I attempted to respond to this clinic violence by authoring Senate Bill 558, which allows the Governor to offer rewards for information leading to the arrest and the conviction of those who resort to violence in voicing their beliefs on abortion. SB 558, which is now law, also makes it a felony to terrorize abortion clinics through arson

or explosives.

SB 558 is only the beginning. We're now learning that there seems to be no centralized reporting authority for these attacks, and there is very little data available about the status of bombing and arson enforcement in California. In addition to rewards and penalties, we need to create a uniform method for reporting these violent and illegal attacks on abortion clinics. At the same time, we must resolve any questions over whose responsibility it is to investigate these crimes and prosecute these violent offenders.

The time has come for federal and state enforcement agencies to take action in determining why abortion and family clinics in California have been attacked by arson, Molotov cocktails, and firebombs at least eight times since January of this year. The number of threats and obstructive protest is even greater. According to a recent Harris poll, 27 percent of the American population believes that the recent attacks on abortion clinics amount to a campaign of terrorism.

The time has arrived to treat terrorism at home with the same concern as terrorism abroad. The FBI has refused to investigate these bombings on the grounds that no evidence exists to prove that these acts constitute terrorism or result from conspiracy to violate anyone's Civil Rights.

The time has arrived to demand that the FBI stop playing with semantics about contituent's terrorism and start giving priority to the investigation of abortion and family-planning clinic attacks.

 the targets of pro-life violence. Two weeks ago in Portland, four letter bombs were mailed. All were capable of killing employees who opened them in their offices. Luckily, all were intercepted before anyone was hurt. Today, we ask that everyone of good conscience, including those who oppose legal abortion and intimidation of clinics and of the patients and clients who go there for service, listen closely and give us the best of your thinking. I don't think there's anyone in this room who supports the bombing of any kind of facility let alone the bombing of facilities where our daughters, our mothers, our sisters, and our aunts go to get the help they need.

So, in that vein, we're here to talk about the issue, and I would ask that you stick close to the topic.

I'd like to call up first Mary Curtius, who is from the Pro-Life Political Action Committee of Orange County.

MS. CURTIUS: Good morning.

I'd like to thank the Committee, Senator Watson and in particular Senator Carpenter, for giving me this opportunity to address the topic of abortion clinic bombings.

My name is Mary Curtius, and I'm Chairman of the Pro-Life Political Action Committee of Orange County. I have been involved in many areas of pro-life activity over the last ten years including service and counseling, speakers bureau, and political action. Therefore, I believe I can speak I can speak truthfully, not only for my own organization, but about other county, state and national groups in the pro-

life movement as well. I might point out that in those ten years, I have yet to meet a pro-life activist advocating violence of any sort.

The pro-life movement has an absolute commitment to non-violence. Clinic bombings and other forms of violent activity has been unequivocally condemned by the National Right to Life Committee. We abhor violence in the womb and everywhere, and we are striving to change laws, educate the public, and assist women.

I find myself increasingly disturbed, however, by the venomous name calling sometimes being exchanged between both sides. There is an atmosphere of hostility, resulting in accusations, circulation of disinformation, and the smearing of one side of the other.

The Senate Committee should be aware of the violence experienced by our own pro-life counseling centers also. For example, eight incidences of vandalism at the Huntington Beach Life Center this year and arson at the Walnut Creek Life Center. Volunteers at our centers are fearful of those bent on misdirected retaliation.

I am also concerned about both pro-life picketers and peaceful sidewalk counselors who offer information, counseling, and material assistance to the women approaching an abortion facility. I have seen the verbal and physical abuse to which they are sometimes subjected.

Clinic bombings cannot be used as an excuse to discredit and restrict sidewalk counselors. Their first amendment rights to freedom of speech and association cannot be curtailed

due to the fanatic acts of a few criminals. I might also point out that some clinic bombers have been identified as not being pro-lifers, as in San Diego. Also, the FBI has stated repeatedly that these attacks are not part of a conspiracy.

Pro-lifers are exercising the very same first amendment rights which were utilized by Civil Rights activists, anti-war protesters, anti-Aparthied demonstrators, and other groups. The state should not engage itself in a witch hunt through legislation of unclear intent resulting in the violation of the constitutional rights of legitimate pro-life supporters.

In closing, I would like to reiterate that violence is inconsistent with the pro-life ethic and contrary to our vigorous but peaceful resistance to unjust laws. We will continue to demonstrate our opposition to abortion on demand and will no longer be silent and complacent when it comes to over one-and-a-half million abortions each year.

We will work unceasingly until that day comes when the unborn can once again rest in peace and safety within their mother's wombs and until women are loved and given non-violent alternatives to the present violence of abortion.

Thank you.

SENATOR CARPENTER: I want to thank you for coming up to testify today, and I'm also pleased that the pro-life groups do take the position that there is absolutely no room for violence as a political tool in our country.

There has been violence on both sides, and I think

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all of us abhor that violence. We want to see it come to an end.

MS. CURTIUS: Absolutely.

CHAIRPERSON WATSON: I notice your use of the phrase "witch hunt." Would you explain what you mean by that, please?

MS. CURTIUS: Well, there is fears among pro-life supporters that somehow the sidewalk counselors and -- now picketers being different than sidewalk counselors. Picketers being a march type of thing with signs. Sidewalk counselors being people who come on a regular basis to meet women going into the clinics, but these groups are somehow going to have to curtail their activities when they have absolutely nothing to do with the bombing of abortion clinics.

CHAIRPERSON WATSON: Is there any evidence that that is the case? What have you seen that makes you think that that's the case?

MS. CURTIUS: Well, I have been involved in pickets, a little bit of sidewalk counseling, but not much. the fact--

CHAIRPERSON WATSON: No. I mean what have you seen legislatively that would make you think that the intent of the Legislature was--

MS. CURTIUS: Well, there was concern that SB 558's intent was unclear as to the--

> CHAIRPERSON WATSON: Did you read the language? MS. CURTIUS: Yes, I did.

> CHAIRPERSON WATSON: Okay, can you point out to

me the language that would prohibit your right to demonstrate?

MS. CURTIUS: There was--I believe, there was wording about harassment, and what constitutes harassment between say pro-lifers on the sidewalk and escorts coming in.

CHAIRPERSON WATSON: Can you pinpoint the language or the section that would prohibit your right to lawfully gather and demonstrate?

MS. CURTIUS: No, I'm sorry, I don't have that.

CHAIRPERSON WATSON: Okay. Well, I want lay your fears and fears of anyone in this room. There is no intent by this author, and I am the author of 558. I speak for myself. There was no intent on my part to curtail anyone's civil rights, and looking at me you can see as a woman and as a minority, I have been fighting for all of our civil rights.

I'm trying to go after the law breaker, the offender, the person that has gone beyond that which has been guaranteed by the Constitution of California and the--our Federal Constitution; that person who chooses violence that would hurt any one of us, if we allowed it go forth.

I think the language in there is so broad that it covers almost every type of facility that does health care, and I think you could support it as well as anybody else in this room. My intent is not to cut off anyone's civil rights or impinge on them.

MS. CURTIUS: Thank you.

CHAIRPERSON WATSON: Thank you very much.

I'd like to call up our--excuse me.

Any questions, Senator?

Okay. I'd like to call up our next witness, Susan McMillan, and Susan represents the Right to Life League of Southern California.

MS. McMILLAN: Thank you.

I appreciate this Committee letting me come before you and testify. I don't know if I need to identify myself.

For the record, my name is Susan Carpenter McMillan.

I would like to begin by stating that I, too, am very concerned about the violence that has arisen out of the emotional debate over the abortion issue. I believe that people on both sides of this issue be they anti-abortion or pro-abortion are concerned with what is happening in our country today.

Because of the confusion over the topic, when we received an invitation—a request to testimony forum it said, "Abortion Clinic Bombings," and yet when my staff called your office, we were told that it goes beyond the bombings and it's going to encompass the effects the bombings are having. So, I'm going to try to address the two areas, and I will begin by addressing the first.

The pro-life movement is a grassroots movement of almost 13 million members across this country. We are composed of liberals, conservatives, religious, non-religious, career women, domestic homemakers, all races, and all ages. Our movement is dedicating to holding all human life precious. We do not believe that you can end violence by violence.

However, in every movement that is grassroots focused on human right's concern, and growing rapidly, there are bound to be fringe elements. There are radicals on both sides of the abortion issue. But there have always been radicals on social issues. One thinks back to the civil rights movement, lead by the late Dr. Martin Luther King, we recall how the fringe radical element, the Black Panthers, took violent action.

In the pro-life movement, we are not aware of any similar group. However, there is no pro-life group involved. It does seem that there are those who have been tried and found guilty for these bombings have sentiments of concern for the unborn victim within the facilities. Would we dismiss the civil rights movement because of a few Black Panthers? I certainly hope not.

Personally speaking, and by the way I am here today, Senator, missing my own commission meeting. I am a member of the LA County Commission on the Status of Women, to testify before you today, and I can tell you also as a woman, very concerned with women's issue and as a current president of the California Chapter of Feminists for Life, that I am concerned about women both in and outside the abortion clinic.

My staff has prepared several pictures that are examples of the violence that this issue has caused. I will have him hand these pictures out to you now.

UNIDENTIFIED SPEAKER: Can I ask the Chair to rule on the relevancy of this?

MS. McMILLAN: Excuse me a second.

May I have my time, please.

CHAIRPERSON WATSON: Wait a minute. Wait a minute.

I don't want to open this up to whether we should offer legal or illegal abortions, I mean whether abortions should legal.

MS. McMILLAN: I'm not. This is not what this is here--I'm not doing that. This is about bombings.

CHAIRPERSON WATSON: If your pictures relate to the bombings--

MS. McMILLAN: Yes, they do.

CHAIRPERSON WATSON: --and the issue at hand, and I do want to caution all those who testify this morning to stay on the topic.

MS. McMILLAN: Now, you will see that this is a fire (indicating), that has been done by an arsonist. This is not, however, an abortion clinic. This is a pro-life counseling center. On February 26, 1982, the Office of the California Right to Life Office in Walnut Creek was firebombed by an arsonist. In recent months, the Right to Life League's 25 pregnancy counseling centers in Huntington Beach has been severely vandalized 7 times since October 14, 1985. The police report from November 8 of this year stated, and I quote, "It appears that the suspect or suspects were only interested in doing specific damage as to directly disrupt the activities of the life center."

All of us here today have heard about the destruction of abortion clinics, and there inevitably has been speculation about the cause of these acts. Who would argue that abortion

clinic bombings are not a horrible act of the most violent kind?

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This Committee is to be commended for its efforts to address this volatile problem; however, if hope is to born of this tragic event it must be given direction devoted to protecting life and has an obligation to protect the rights of all concerned.

For years, pro-life centers have been the subject of arson, felony, vandalism, and our counselors harassed, threatened, and physically attacked. The principle is the same. The initiative of force to achieve one's objective either way is wrong, be you of pro-abortion philosophy or pro-life philosophy.

Those who oppose abortion clinic destruction you would think would share equal concern for pro-life centers. One cannot take a negative attitude toward the one and not the other, but such inconsistency has come to light when the very Chair of this Committee twice attempted to bar language to include protection of pro-life centers in SB 558.

It is our sincere hope and prayer that this

Committee not become a platform for anyone to promote their

own personal ideology, but seek to clearly define the problem

of senseless violent attacks and to find a peaceful solution.

I would now like to, briefly--if you do not think

I'm getting off the subject--address the problem of the women inside the clinic. Is that going out of the scope of what you were focusing on?

CHAIRPERSON WATSON: Let me just stop you for a

1 minute, and ask you if you have read 558. 2 MS. McMILLAN: Yes, Senator, I have read 558 before Senator Roberti got ahold of it and after Senator Roberti got ahold of it. 5 CHAIRPERSON WATSON: Excuse me. 6 Have you read it under its new Chapter number? 7 MS. McMILLAN: I have read the final form, and I 8 am pleased with the final form. 9 CHAIRPERSON WATSON: Okay, all right. 10 MS. McMILLAN: I am concerned about the original 11 draft. 12 CHAIRPERSON WATSON: All right. 13 Would you not support--14 MS. McMILLAN: I support the final form that Senator 15 Roberti--16 CHAIRPERSON WATSON: Very good. 17 MS. McMILLAN: --yes, did put his language in. 18 CHAIRPERSON WATSON: Is there any area of the Bill 19 that precludes--20 MS. McMILLAN: Not at all. 21 CHAIRPERSON WATSON: All right. 22 My intent--now, listen to my very closely, because 23 I am the author. 24 MS. McMILLAN: I am listening. 25 CHAIRPERSON WATSON: My intent was to prohibit the 26 bombing of any facility, whether people are inside the building 27 or outside of the building, whether it's pro-life or pro-28 choice. I do not believe in violence.

CHAIRPERSON WATSON: I have said it over and over again, and I have made it very clear that my position is prochoice. I do not hide behind words. I'm very clear on that, and I want you to know, and everyone in the audience and the

MS. McMILLAN: I'm very glad to hear you say that.

press to know too, that I authored that bill because I was concerned about the mounting violence, be it on the inside--aimed to the inside, aimed to the building, aimed to the people in front of the building, or on the street, or any place.

So, I want you to understand that.

MS. McMILLAN: Fine.

CHAIRPERSON WATSON: Senator Carpenter.

SENATOR CARPENTER: Susan, I want you to know that, although the Chairman and I disagree on the pro-life, pro-choice issues, during the time that I've known the Chairman, she is very adamant against any violence as a political tool.

MS. McMILLAN: I'm glad to hear that.

SENATOR CARPENTER: Yes, and this something, perhaps, that she can't say as well as I can for her, but that we are in absolute agreement that there shouldn't be any violence associated with this issue.

The issue is a very emotional issue. Of course, people in political life always try and resolve those political problems by finding a compromise, and it's very difficult to find a compromise on the issue of abortion. But, on the issue of violence, there is not compromise.

MS. McMILLAN: Right.

SENATOR CARPENTER: There will be no compromise,

and I know that I reflect the Chairman's point of view when I tell that she is as opposed to violence on either side of this issue as anyone I have ever talked to.

MS. McMILLAN: Well, I'm glad to hear that, and I hope that this Committee remembers that the right to life movement--because in your opening speech, the right to life movement was lumped together with the terrorists, and we are not. We have opposed it. Our national president, Dr. Jack Wilke, has even offered a reward and has said that people that bomb abortion clinics are not truly pro-life.

So, in that frame that is why I feel that this Committee must remember that the right to life movement is as opposed to violence as you are, Senator.

CHAIRPERSON WATSON: Well, I'm glad we got that out in the open--

MS. McMILLAN: Okay.

CHAIRPERSON WATSON: -- and cleared it up.

MS. McMILLAN: Would you--do you want me to finish the rest of my testimony, then?

CHAIRPERSON WATSON: Relevant, you may go ahead.
MS. McMILLAN: Okay.

I would like to share with this Committee how in the past couple of years our 25-24 hour hotlines have received an increasing number of calls. By the way, this goes back to the concern that what the abortion clinic bombings and the violence has had on the effect inside the clinic and the women outside who are trying to come in.

We've received an increasing number of calls from

women who have been clients of local abortion-providing facilities. These calls have been of great concern to us. These women are confused. They're scared. They're ambivalent with many unanswered questions. They feel pressured into believing that abortion is the only solution to their problem

Sitting behind me is a young woman who had questions and a sidewalk counselor, that I know people seem to be concerned with today, came to her, and now she has a beautiful three-month old daughter, because someone offered her alternatives.

Should this Committee attempt to ban the voices, and you've already stated that you would not do that--and so, I am thankful for that--it would be sad that these voices would be stilled because of several--because of a few radicals.

I would like to close with a quote from Dr. Martin Luther King in his famous "I Had A Dream" speech.

"In the process of gaining our rightful place, we must not be guilty of wrongful deeds. We must forever conduct our struggle in the high plain of dignity and discipline. We must not allow creative protest to denigrate into physical violence."

And I think that his quote sums up what the right-to-life movement across the country feels, and I am glad to know that these bombings are also going to be looked at as acts of terrorism by your Committee.

Thank you.

CHAIRPERSON WATSON: Yes. Our language in the bill--

and I--we don't have copies of the Chaptered legislation for you, but I would like everyone to know that the language says, "The buildings, offices, and meeting sites of organizations that counsel for or against abortion or among whose major activities are lobbying, publicizing, or organizing with respect to public or private issues relating to abortion are included in the lump sum of protected facilities."

So, I want you to know there was no intent, on my part, to be bias. Of course, I addressed my original legislation to the problem at hand, and the problem at hand that I recognized was the bombing--

MS. McMILLAN: Of abortion--

CHAIRPERSON WATSON: Yes, of these facilities.

MS. McMILLAN: Well, I'm very glad to know that now you encompass all facilities.

CHAIRPERSON WATSON: When it was explained that there was just as much concern on the other side, we broadened the language. We do it all the time as Senator Carpenter said. That is the art of negotiation, and you start out with an idea, and by the time that idea gets to the Governor's desk it could go through any number of changes and usually does. There's no perfect bill. I haven't seen one yet.

All right, thank you.

MS. McMILLAN: Thank you.

CHAIRPERSON WATSON: I'd like to call up Georgia Mercer with Planned Parenthood, World Population.

MS. MERCER: Thank you.

I have copies of my testimony.

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CHAIRPERSON WATSON: Thank you.

I'm Georgia Mercer, director of public affairs for

MS. MERCER: Good morning, Senators.

Planned Parenthood, Los Angeles. We welcome the opportunity to share with you our concerns regarding the alarming increase in clinic violence throughout the United States.

Attacks against reproductive health clinics have increased significantly starting in 1984. Violent actions range from death threats against clinic personnel, to fire-bombings which have caused extensive damage to property. To give you some idea of the alarming increase throughout the country, in 1981 there was one case of arson and one attempted arson. In 1982, there were four cases of arson, ten bomb threats, and four bombings. In 1983, there was one attempted arson, nine bomb threats, and three bombings. In 1984, there were a total of 30 incidents of arson bombings and attempts at both. In 1985, we have 13 major incidents, but in the past, unfortunately, the holidays have a time of increased violence against clinics, so we're not finished with 1985.

I would like to point out, though, that this year the actions have become increasingly life-threatening. Four packages containing bombs were recently sent to clinics through the mail in Oregon, and the bomb explosion earlier this month in New York City occurred during working hours, and at Planned Parenthood-Los Angeles, over the last year-and-a-half, we have experienced three actual attempts and numerous false alarms.

All of us involved with the provision of reproductive

health care for women are appalled that opponents of familyplanning services and reproductive choice are resorting to
violence and terrorism to achieve their goals. Our function
is to provide legal, high-quality, los-cost health care for
low-income and needy women and men. If patients are being
frightened away from family-planning clinics by picketers,
bullhorns, gruesome posters, faked and real violence, what
happens to them?

Needy women who choose to take responsibility for their own lives by seeking contraceptive services frequently have few alternative health care options available to them. Sixty-six percent of our birth control patients receive subsidy. Seventy-three percent of these women are 20-years old or older. These are often working poor who have not health coverage through their employment. What are their alternatives? Expensive, private health care is out of their reach, and as we know the alternative of last resort is a county facility.

Our county facilities are heavily over-burdened and being pressured more and more to focus on emergency health care services, and often do not have the luxury of providing preventive health care services.

The clinic staff at Planned Parenthood are highly trained, sensitive, caring people dedicated to providing the best reproductive health care available to the maximum number of patients. It is a wasteful drain on our time and energy to be worried about bomb drills, suspect packages, or people acting strangely in and around our clinics.

Our family and friends are also affected by our working in a potentially dangerous setting. They are worried and concerned about our well-being and safety.

It is an obvious wasteful drain on our agency resources to be forced to provide increased security measures like video cameras, gates, security guards, and as we all know insurance costs have been escalating at a frightening rate over the past few years. These increased overhead costs seriously erode our ability to provide services to more patients. We're not willing to sacrifice our quality care to increase numbers.

The community around each clinic is also impacted. It has been necessary for us, on various occasions, to alert our neighbors to be ready to evacuate their premises because of a bomb threat to us. We certainly prefer a more positive, mutually beneficial relations with our neighbors.

Finally, there are two critical issues we need to address. They are the rights of the individual on the one hand, and the seemingly acceptable level of violence by society on the other. Planned Parenthood has always strongly supported our opponent's right to free speech, but we must draw the line when that free speech becomes harassment, and denial of legal-medical services to our patients. Democracy is an empty work when individual rights are denied through fear and intimidation.

We feel that verbal violence of our opponents has helped create an atmosphere that has obviously led to actual violence by zealots and fanatics. We suggest that anti-choice

spokespeople seriously examine their tactics and verbiage.

An open, free society cannot accept any acts of violence of terrorism. We all know the results from history of when well-meaning, upright citizens begin to turn their heads away

We encourage the Senate Health and Human Services

Committee to do everything in its power to provide leadership

in maintaining safe and improved access to reproductive health

care for all Californians, and we strongly support your

legislation.

CHAIRPERSON WATSON: Thank you, Ms. Mercer.

MS. MERCER: Yes.

and tolerate any degree of violence.

CHAIRPERSON WATSON: Are there any questions?

We appreciate your testimony.

MS. MERCER: Thank you.

CHAIRPERSON WATSON: Okay, Carol Downer, Federation of Feminist Women's Health Centers.

MS. DOWNER: Good morning.

CHAIRPERSON WATSON: Good morning.

MS. DOWNER: Thank you very much for giving me an opportunity to speak on a subject that is of very great importance to all of us.

My name is Carol Downer. I'm the vice-president of the Federation of Feminist Women's Health Centers. In 1973, I co-founded the first free-standing abortion clinic in the nation in Los Angeles.

Federation Clinics in California include Woman Care in San Diego, and the FWHCs in Chico and Redding.

I have very personal experience with clinic violence. ą. 2 In addition to the fact our clinic was burned, which Edie Berg will be speaking of, when I was the executive director 3 4 of the Los Angeles Feminist Women's Health Center during the 5 vigil of the 1985, January 22nd anniversary of the Supreme 6 Court decision, I found that every law enforcement and fire 7 department representative contacted us, but that the police 8 response to the on-the-spot situations was very variable. 9 For example, when vigilers had a plastic bag full of urine thrown 10 at them which contained a plastic doll with a coat hanger 11 wrapped around its neck, we could not even get the police 12 to respond for one hour even though we saw police cars across 13 the street at a 24-hour hamburger stand, and when they did 14 respond, they refused to come within our clinic to take a 15 report. So, the whole problem of police response has to be

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the top on down.

I'd like to speak directly to the topics that have been brought up by the pro-life advocates, having to do with what they call "picketing" or "sidewalk counseling," because I think this is very related to the actual incidents of bombings in this country. The people who bomb clinics are picketers. This is on record that the people that have been found to be bombers have not just been sitting at home dreaming this up. They have been active in the anti-abortion movement. They often are leaders, organizers, highly respected in their community. I'm speaking-well, many, but I am very familiar

examined from not only official policies but how it is trans-

lated into the actual implementation. The problem is from

with Curtis Basita in the Everett, Washington area who actually sponsored a petition and was very well-regarded.

These bombings do not occur in a vacuum, like any social action. Rather in a climate that promotes and condones such violence. The rhetoric of the anti-abortion people is to call women "murderers." Now, given that belief on their part, it's just one step away for someone to bring forth the punishment that they think would be commensurate with such a crime. I think that as Ms. Mercer spoke, I think that any organizations who do not condone violence should really look at the language that they're using to see how that could promote violence on the part of those who might be susceptible to committing that violence.

As to the picketing itself, this--or sidewalk counseling, I think that people who observe picketing will say that in some cases it is true picketing. I have seen, you know, picketing such as I have certainly engaged in for years. I certainly support the right to express your opinion in that form, and that is not what anyone is talking about. They are talking about actual violation of that woman's right to privacy. This is a legal right. Women should be able, with their families, to drive up to the facility, to get out of that car, and walk into that front door of that facility without any interference, verbal, visual, or physical from anyone.

If people want to demonstrate, fine. Let them be at a distance, maybe across the street or at a place where if a person would choose to walk over and speak to them, that

is fine. If a person would choose to look at their signs, or choose to accept their literature, but not to intrude into that, either by yelling at the person or, you know--it ranges from "Please don't kill your baby," to much more worse kinds of things.

As to the fact that the pro-life does not condone this violence, I have to say that in cases where bombers have been caught, the anti-abortion movement has come to their defense. They have raised funds. They have provided attorneys. This was true is Florida. This was true in Washington. And I think that to be consistent with that public statement, they should not use their funds to support the people that have been proven to commit these acts of violence.

In Redding, we had a situation that I think really, to us, showed the difference between lawful picketing and harassment. We were forced, due to bomb threats and complaints from neighbors, to move from our facility, and we had--after months of looking, all we could locate was a free-standing house which we had to decorate at great expense so it could be a clinic. It had a parking lot in the back with an alley. At first, the anti-abortionists picketed in front, you know, on a busy street. No one interfered with that. We were perfectly accepting of their right to do that. When they found that the women could approach through the alley parking lot and approach through a side entrance, they immediately shifted their activities to the alley, where no one was there to see them. No one could be influenced by

that. There could be no political purpose served by that picketing. I'm happy to say that the local authorities agreed with us that this was private property, and they're no longer doing that.

But I think that anyone who's making up legislation has, I think, a very difficult task, but a very necessary, because it's necessary to preserve these constitutional rights, but also, you know, do the hard job of distinguishing between what's lawful and what is unlawful, and I urge the state to take on that task.

Other people are going to talk more about some of the problems that come from clinic bombings. It doesn't take many bombings to keep us from being able to get fire insurance, to keep us from being able to get staff. You don't have to be personally bombed to be affected by a bombing. There are clinics in this country who have never had any actual problems with it, like our San Diego clinic who searched for months, and yet they had never had any bombing or anything like that.

So, when we're speaking about bombing and its effects, we must not limit ourselves to just those clinics, you know, because three or four well-publicized bombings affects hundreds of clinics around the whole country and has. It has had a dramatic effect upon us.

As far as fire insurance, as Ms. Mercer said, it has gone up from \$900 a year to \$9000 a year in our Chico health center. Many clinics are not able to get it at all.

I want to point out too another important thing for the Committee to think about, and that is that, histori-

cally, the established medical profession has not met the need for abortion care. This gap has been filled by free-standing clinics. Often, these free-standing clinics have had to locate in facilities that were not as secure. Now, with the wave of bombings, most are trying to relocate into business buildings with, you know, 24-hour security guards and so forth.

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I think when we're talking about the access to abortion care, we have to realize that not only are we protecting abortion clinics as a legitimate business who deserves the protection of the state, but if those clinics are forced to close down or to pay excessive rentals in order to get into secure locations, we're talking about women being denied access to abortion and not through any vote of the people or legislative action or any court decision but through terrorism.

Finally, I would like to touch on something that
I hope that this Committee can look into and that is that
there's a level of harassment that is going on by the state
itself, and this is through our certification and licensing
in our Department of Health Services. Most of the abortion
clinics are community clinics, unless they're doctor's offices,
which means they're licensed by the state, and they're subject
to very rigorous inspection, and they enjoy nonprofit status,
which means that they are of a quasi-governmental nature.

Yet, we are-especially under the current administration, we are constantly subjected to harassing inspections, mostly sparked by complaints from the anti-

abortionists. One complaint from the pro-life medical association that doctors were not performing abortions in the Feminist Women's Health Centers resulted in inspections up and down the state. I mean on top of our regular inspections. I'm not talking about the legitimate, regular inspections that we all recognize as necessary.

In our Redding clinic, the anti-abortionists secured a place across the way from our clinic. They watched every woman go in and out. They photographed them. Being a small town, this made it very difficult for a woman in Redding to exercise her right in privacy. They would report--

CHAIRPERSON WATSON: About how many of these inspections took place, say, within a year's time at any one clinic?

MS. DOWNER: It varies, but in Redding they had a half a dozen within two months.

CHAIRPERSON WATSON: And who was coming out? People from the Department of Health Services?

MS. DOWNER: Yes. Specifically, a Mr. Pat Buckley or the people underneath him. The kind of complaints they had was, "Well, the women didn't look so good coming out of the clinic, today."

CHAIRPERSON WATSON: Well, the reason I raise that question is because in other areas, beyond abortion and family planning and so on, we're told that there is not adequate staff to do the inspection. And so if I can get some documentation, I will raise these questions as to how staff could be put into one unit to do as many as six inspections

within a year's time, and they're not getting around into some of our Medical facilities, for other kinds--our senior citizen's homes, and so on.

MS. DOWNER: I'd very happy to supply you with that. CHAIRPERSON WATSON: Okay, thank you.

MS. DOWNER: The--so, in conclusion, I would like to say that women's rights are in jeopardy. They are in serious jeopardy due to this wave of bombings whether they take place by the body of pro-life or by their radical fringe or whatever. It is definitely in danger, and I hope that the state, particularly, given the fact that we have not been able to get the kind of response that we need, will take upon itself to protect women's right, because at the moment the burden for that is falling upon individual abortion facilities, abortion, family-planning facilities.

Thank you very much.

CHAIRPERSON WATSON: Thank you.

SENATOR CARPENTER: Madam Chairman?

CHAIRPERSON WATSON: Yes, Senator Carpenter, has a question?

SENATOR CARPENTER: Yes.

You've heard the Committee, this morning, express their abhorrence of violence.

MS. DOWNER: Yes. I'm very happy to hear that.

SENATOR CARPENTER: You heard pro-life witnesses, and you've heard pro-choice witnesses indicate that they, too, felt violence had no role.

I was a little bit surprised at your near equating

picketers with bombers, and I'm wondering if, as we search for those people who bomb pro-life centers, if we should look for those people among the picketers.

MS. DOWNER: I think if we find people that bomb pro-life facilities, and they find that they are in leadership positions, if they are respected community members in the pro-choice movement, if they are part of the warp and woof of our movement, that we all have to really to ourselves and purge ourselves, and I would personally take--I would do more than go to a clinic hearing and abhor violence.

I think that I would work very, very hard to purge, and I call upon them to do the same.

SENATOR CARPENTER: I think the truth is the prolife movement would be damaged if their leadership had any involvement in violence. I think the pro-choice movement would be damaged if their leadership had any involvement in violence, and I think there's enough intelligence on both sides of this very emotional issue to know that.

I really think that the people who are involved are the fringe nuts on the extremes of both of these movements, and I think it's probably--

MS. DOWNER: I think that's sometimes true, and I think sometimes it has not been true. Mr. Curtis Basita, that I mentioned, was a very respected person in the community. Not only was he active as a picketer, but he also has promoted a petition drive. He was highly well-regarded--extremely well-regarded by, you know, people within his movement. Even though they didn't approve of what he did, nevertheless, he

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certainly was not, by any definition, a fringe element no matter what you might think of what he did.

SENATOR CARPENTER: He became a fringe element once he took the action that he took.

MS. DOWNER: Definitely, except they did support a defense fund for him, and he has been visited in jail by Joseph Shiedler, who is a major figure in the anti-abortion movement, and he holds high regard. They publish his articles in their papers. I have not seen the condemnation that I would think consistent with their public statements that I would like to see, and I would urge them to do that if they want our respect.

SENATOR CARPENTER: I have seen that kind of condemnation, and I suspect that those people who are visiting him had hopes that time can create a situation of redemption.

MS. DOWNER: Well, we hope so.

SENATOR CARPENTER: Something I hope is true for all of us.

MS. DOWNER: I hope so.

CHAIRPERSON WATSON: "Out of the ashes comes the pheonix."

All right, thank you.

And I'll call up now Dr. Rodney Sidney Brooks with The Baptist Tabernacle.

DR. BROOKS: Good morning, Senators.

CHAIRPERSON WATSON: Good morning.

DR. BROOKS: Good morning.

Thank you for the opportunity to testify before

this Committee. My name is Dr. Rodney Shelton Brooks. I'm the assistant pastor of the Fundamentalist Baptist Tabernacle.

I do not condone the violent and illegal acts of abortion clinic bombings. In fact, I do not believe that the bombings are supported by any person legitimately concerned with life. I am personally familiar with an abortion clinic now operating in North Hollywood. The bombings recently publicized in New York and Oregon serve to create an atmosphere of stress and tension among clients availing themselves of clinic services. The nervousness of the clients is transmitted to the nurses and doctors who step outside of the clinic to talk and chain smoke during their breaks.

Many who seek abortion would prefer the operation to be a quiet, unobtrusive experience. Having spoken with many young women who have sought abortions, I have found that the thought of the clinic being bombed with them being present is frightening and unsettling. I have been told by sources close to this particular clinic that the threat of bombing has cut dramatically into business. Thirty abortions per week have been cut drastically to an average of eight to fifteen abortions per week. Potential clients are increasingly reluctant to engage this clinic's services because of its growing reputation as a possible target.

The bombing incidents have also resulted in an increased public awareness and interest in the abortion controversy. More pro-lifers are coming to the clinics two and three times a week attempting to talk with already nervous men and women who come to obtain legal abortions. The question

now remains, what can the state do to prevent these incidents from occurring.

First, the state must recognize that what is happening is similar to John Brown's efforts at Harper's Fairy prior to the outbreak of the Civil War. The violence of slavery begat the violence that followed and drenched our nation in blood. When the abortuaries stopped tearing the arms and legs off helpless unborn children, then, and only then will the violence and threat of abortion clinic bombings cease.

Thank you very much.

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CHAIRPERSON WATSON: Thank you.

DR. BROOKS: Thank you.

CHAIRPERSON WATSON: Jo Ellen Passman, California Abortion Rights Action League.

MS. PASSMAN: I'm Jo Ellen Passman. I'm the director of the California Abortion Rights Action League.

Since October 9, 1985, the day that this Committee issued notification of this public hearing there have been at least nine incidents of bombings or attempted bombings of abortion and family-planning clinics. While it is impossible to count the innumerable episodes of verbal and physical harassment of women who come to clinics for help, we know that there have been at least 190 bombings, or attempted bombings and arsons, of abortion and family-planning clinics across the country.

The disruption and harm done to abortion and familyplanning providers is accurately measurable only in financial adequately measure the cost in human terms. Clinic directors report that clinic personnel have quit their jobs, have cut back their hours, and some have been forced to change their residences because of harassments at their homes. The atmosphere in and around the clinics is often quite tense.

Clinic personnel have been kidnapped, held at gun point, been called to the site of burning clinics in the middle of the night, have fortunately, accurately detected live napalm bombs in the mail, and bravely come to work every day knowing that their lives may in jeopardy. They can be likened to medics in wartime, who do not take up arms themselves, but who must perform under the constant threat of personal jeopardy and harm.

In addition, the cost of providing services has risen. Many facilities have increased their security measures with expensive hardware, security systems and security personnel. Some landlords wary of vandalism and bombing reports have increased rents or terminated leases. Insurance carriers of all kinds, malpractice, workmen's comp, and so forth have rated providers of abortion as "high risk," and either charged them the highest rates or dropped their coverage altogether.

So far, most abortion providers and family-planning providers have absorbed these costs themselves, but it is only a matter of time before these costs will be translated into the cost to the patients who come for services.

What the bombings do not do is stop abortion and

contraception. Nothing ever will. The California Abortion Right's Action League would like to congratulate Senator Watson on Senate Bill 558, which the Governor signed into law this fall. We are very hopeful that this appropriation will aid law enforcement officials in the apprehension of pro-life terrorists, arsonists, and bombers.

The pro-choice community is hopeful that the new appropriation will encourage enforcement at the local levels. However, the pro-choice majority in California cannot help but view these acts of violence as anything other than the natural result of the violent, insightful rhetoric of the so-called "pro-life movement." For example, a few days prior to the delivery of the letter bombs to an Oregon clinic, the bombings we've been hearing about this morning, clinic personnel reported that the Saturday prior, or a few days prior, to the delivery of the bombs protesters were unusually wild and abusive, saying things like, "We're going to get you," and "You dare not sleep." One week prior to the burning--or rather the bombing of the clinic in Charlotte, North Carolina, the Right to Life League held a strategy conference in that city.

For the medical provider and the patient, violence begins with the anti-choice picketers who swarm around the patients, photograph them, copy down their license plate numbers, call them at home, grab and pull at them, and yell and scream murderer in their faces. The bombings are the next manifestation of this state of mind.

Finally, we know that the agenda of the anti-choice

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movement is to outlaw abortion no matter what the cost in women's lives. It is essential that the constitutionally protected right of abortion be considered in its tremendous importance. This right affects the destiny of nearly every woman and family in the United States today, whether or not ever faced with the reality of an unintended pregnancy. When viewed in this light of truth, it becomes quite reasonable to accept some appropriate restrictions to protect women from intimidation, violence, and harassment while engaged in the exercise of a fundamental constitutional right.

Therefore, we urge the state to actively pursue pro-live criminals who threaten the lives of women who come to medical facilities for services. We ask the state to urge local police agencies to provide greater protection to clinics and their patients. Additionally, we urge the courts, when asked by clinics, to issue injunctions against protesters to limit their actions; doing so may prevent vandalism, arson, bombing, assault, and even murder.

Thank you.

CHAIRPERSON WATSON: Thank you very much.

MS. PASSMAN: I have for the Committee copies of my testimony, as well as summaries from the National Abortion Federation on the clinics that have occurred across the country since 1977.

CHAIRPERSON WATSON: The bombings that have occurred.

MS. PASSMAN: What did I say?

CHAIRPERSON WATSON: The "clinics."

MS. PASSMAN: The bombings that have occurred at

the clinics.

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CHAIRPERSON WATSON: Okay. Thank you. We appreciate that.

Kathleen Hodge, Clinic Defense for Orange County.

MS. HODGE: My name is Kathleen Hodge, and I'm with

Clinic Defense of Orange County, and I am here to testify

about a clinic which did not blow up. It did not blow up

because the citizens of Orange County decided that it wasn't

going to blow up.

In terms of the cooperation that we got from either local police or federal agents, I have to tell you that we got the same response that Ms. Uitti got in inviting them here today. You see that they are not present. Obviously, they have no federal mandate to be present, and there was no federal mandate for them to be present during the incidents, which I will describe to you which occurred at the clinic. As far as the response that we got from local police or the local D.A.'s office, I have to tell you that the Great Bear of California has been reduced to a teddy bear in this particular area of law enforcement, and I would like to see that change, and I know I represent a large group of people who would like to see that change.

The instruments that are needed to preserve a clinic, today in Orange County, include: a garden hose to put out one of three fires which was started at the clinic; they include a scarf because you have to stay out there all night and the activity is generally around the holiday season which is colder than the rest of the year; they include a thermos

because these were citizens who had ordinary jobs to go in the morning, and it was very difficult for them to stay awake all night after the clinic received these threats; and I brought an extra cup for coffee in case, just in case, a federal agent or a police investigator concerned about the situation might show up; in general, the cup remained empty.

As you have outlined, Senator Watson, there have been an increase in these incidents, and as a matter of fact, in November of 1984, agents of the Federal Bureau of Alcohol, Tobacco, and Firearms informed the National Abortion Federation that a caller had indicated 25 clinics offering abortion services were to be blown up by New Year's Eve. The caller gave a state-by-state quota of the number of these future bombings and where they would occur. Unless that individual was a psychic, I say that, on the face of it, indicates conspiracy on a national level, but at that time, the FBI's response was that they did not consider it terrorism or conspiracy, and they did not respond. They said there were 508 agents of the Bureau of Alcohol, Tobacco, and Firearms to be involved in the investigations, and I will address myself to that later in the testimony.

After an attempted firebombing at Planned Parenthood of Santa Ana, on December 22, 1984—and you'll be hearing from Ms. Seigle the director of that clinic—I undertook to coordinate the protection by 24-hour citizen watch of the Women's Choice Clinic, which is operated by the Feminist Women's Health Center of Orange County.

I am a technical writer. I reside in Huntington

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Over the next eight days, more than 30 people, from 6 different community groups, banned together to provide a 24-hour watch for that clinic. We did not intend to continue our watch of the clinic. However, we realized that January 22nd represented the 12th anniversary of the Supreme Court decision allowing abortion in the United States, and that this date has been associated with anti-abortion violence for several years, we learned. Therefore, we continued our watch, but it was not possible for ordinary citizens to provide ongoing 24-hour watch. We learned from clinic officials that the weekends were times, especially likely, for violence to occur.

February 3rd was the first Friday night in seven weeks during which watch continued only until dawn and not until the clinic staff arrived. When the clinic staff did arrive the next Saturday morning, they found that anti-abortionists had killed a neighborhood cat. They strangled the animal and hung it out the front door with a note attached, "Fetus heartbeat live," the same note which appeared on the walls of the Planned Parenthood before the bombing occurred. A window, facing the street, was broken, and the waiting room was strewn with glass.

Now, I will talk about police response to this incident, and also other incidents, where glass bottles and so forth were broken carpeting the parking lot with glass.

Clinic officials called Monday to get a report of an autopsy on the cat, which had been requested by those who discovered

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it, but the police acted as if they were surprised that the clinic wanted any fingerprinting or autopsy to be performed on the cat. They acted suprised, as if any type of further investigation was requested by the clinic.

Finally, the police agreed to have a look at the cat and render an opinion as to what happened to it, but it ended up at the wrong place, and clinic officials had to personally track it, by which time the body had deteriorated to much to tell what had happened to it.

Fingerprinting had to be demanded on each and every occasion that there was this type of anti-abortion vandalism. We were unable to get any type of police response when anti-abortion literature was jammed into the motor of the wind-shield wiper of a staff person's car, so that she was in the rain the time without visibility.

So, there were a number of incidents, and the local police had very, very minimal response and stated that they absolutely did not have the personnel to provide much watch over the clinic whatsoever.

On February 9th, the clinic received a dozen bomb threats, and they informed me of this. I attempted to reach the BATF, and I could not reach them locally at all. I had to get their number in Washington D.C., through the operator, and call them there, and then they called someone locally and had them call me back. They had provided our citizen group with a number—a 24-hour number—but they were not available at that number. No one was. We did, eventually, reach an operator at the local number, but she couldn't raise

anyone.

The BATF, then, told us only that we should get fingerprint information, make sure that there was a good file being
kept on the incident; that they didn't have anything to
do with bomb threats of clinics; that they had absolutely
nothing to do with bomb threats of clinics. That was totally
a local matter. It had nothing to do with them.

On the morning of April 24th, the clinic's director received a morning visit from an investigator of the Santa Ana Fire Department. He said a fire had taken place on April 22nd, at 11:50 p.m. and showed her the area of the fire.

Now, in between the time they went out to see the burned area, which was a large area containing plants—in between that time and the time they went back in the building, someone put a big sign over the thing, that said, "Move." This was April 24th—the morning of April 24th.

The fire report, which Ms. Gomez was finally allowed to see after some—and the clinic officials were finally allowed to see, said that fire had occurred at a vacant building, a building where no business existed, but that's impossible for the fire investigators to have assumed, because you could see literature, furniture, posted hours if they'd even had bothered to walk around the building. Apparently, they had no idea that this was building that had received bomb threats. There was no coordination between police and fire people.

In addition, we had reported to the local police that some of the picketers, who came to the clinic on

Wednesdays and Saturday, had made threatening remarks to the staff, such as "Jesus knows where you live. He's going to get you," and "A bomb a day keeps the doctor away," and apparently, this also was not relayed to local fire people as the D.A.'s office had told clinic officials it would be. So, they had no idea that there was even a business at that address, let alone that there was a clinic there.

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I know this sounds incredible, but this particular day, April 24th, goes on. I had noticed, over time, that these incidents of violence, such as the vandalism and so forth, occurred in threes or fours. I assumed whoever tried to light the fire--it turned out there were two different fires lit--would be back to do it again. I called--and in the meantime, the sister clinic of this clinic was burned down in Los Angeles on April 8th, but a final investigation of that is not available at this time. But I did call the BATF, and I urged them to have a surveillance team there at least that night and the next night, because, in my opinion, they would be able to catch the individual who had done the fires, but Mr. Gray, of the BATF locally there in Santa Ana, told me they had absolutely no jurisdiction in any case unless a fire had already occurred.

A final report on that fire had been filed, and the fire had been proven, by local officials, to involve a firearm. A firearm is not a book of matches. It is not gasoline. A firearm is a sealed, explosive device. Apparently the Supreme Court recently ruled, after all this, that a closed room, that is totally closed, may be regarded as a sealed

device, but the time I was talking to Mr. Gray, a firearm consisted of a gun, or a device homemade to be a gun, or a sealed explosive device, and until local officials completed their report, they could not even possibly have jurisdiction. It had to be proven that the BATF had jurisdiction, and they had to be requested to come in on the case.

I then asked Mr. Gray what about the 508 agents assigned to clinic violence mentioned by William Webster of the FBI, and he said that 508 different people had worked on capturing some people called "The Army of God" on the east coast—at one time or another, 508 different personnel in BATF worked on the case, but that there were no such 508 agents. Meanwhile, most of the time, when we would try to report these incidents, or ask for surveillance from the local police, they would say, "Well, that just—you know, that's a federal matter. That is a federal matter. You heard William Webster talk about the 508 agents. We don't have 508 agents. We hardly have enough police to police our town." That was their response, and obviously, they were not coordinating with the fire department.

In fact, they weren't even coordinating within their own department. I hate to tell you, they couldn't decide whether to send out breaking and entering people of assault people when these incidents would occur. They didn't know what to do, and they seem to have no idea of the level of this violence.

I was alarmed that I was able to get in here with this box, and this hose, and all this equipment. Ms. Uitti,

I'm glad to say, did eventually ask me about it, but I was alarmed. These people are going to be receiving death threats and actual bombs in the mail. This type of hearing—where some of your most prominent providers of abortion in the State of California have come—I can walk in here with any darn thing I wanted to come in here with. You don't know who I am. I was very alarmed about that. I don't think—see, this is another example of the Bear being reduced to a teddy bear. You don't have an idea of what is going on out there.

I would like to say about the picketing, also, in addressing Ms. McMillan's comments—this is the last of my testimony. I personally have taken blows on my body intended for anti-abortionists, because I have stood between angry clients or the gentleman accompanying them and anti-abort—tionists, who were trying to grab, or harass, or pin in cars, or yelling "Murderer," etcetera, to clients going into the clinics. The people accompanying the women would often become so alarmed when the woman was pinned in the car on the passenger side, that the driver would get out and attempt to assault anti-abortionists, and on more than one occasion, I have taken blows intended for anti-abortionists.

We definitely acted as a peace-keeping force in Santa Ana. There is no question in my mind. We also--we dealt with drunk people who would come along and get very angry at the anti-abortionists. We did not want to see violence, and I would like to say, on April 24th, when I was trying to get the BATF to come out and act as a surveil-lance team, I was also trying to get private guard and so

was Ms. Rosenfeld, she's absent from the room now, but she was also helping to coordinate clinic security.

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We called private guard services, and they would not come to an abortion clinic. This was a decision that they had already made. One agency would come if they could come with a specially armed car and have armed guards there. Three different directors of the clinic told me, and then on separate occasions the same three directors told Ms. Rosenfeld—that is a delivery of this message six times—that no one was to be at that clinic with a gun or a knife, that no one was to act in a violent manner, or even potentially violent manner, or in a heroic manner on their behalf, not one person.

I can tell you that among the escorts, who help the clients into the clinic, and among those who watch the clinic, were those who do not agree with abortion as an option for themselves, and I have testimony that was appended to a lawsuit filed by the clinic to get an injunction that will talk about how people calling themselves "sidewalk counselors" would frequently attempt to detain small children, who could not possibly be coming to the clinic for abortion services, and they would terrorize them by telling them about murder of children inside. The children would begin to cry and be upset. They also would grab people. One woman was a stutterer and could not explain to them that she was going to the beauty supply shop next door, and she was scratched By the time she go to the beauty supply store, and bruised. she was hysterical, and she couldn't talk to anyone, because

she can only talk when she's very calm.

The types of incidents were commonly seen by us on that corner, and the clinic officials, over and over again, told us, "No violence. No heroics on our behalf. We do not want to have anything but a peaceful environment here."

Our duty, as escorts and as watchers over that clinic, was to maintain a peaceful atmosphere in that neighborhood as well, you know, in that community.

CHAIRPERSON WATSON: I just want to mention that your testimony underscores the need for us to go back and look at the law. I carried a piece of legislation that dealt with domestic violence, because often when a spouse, most often a woman is being beaten or abused in the home, there's a call to the law enforcement agency, and they just don't come out.

So, the bill made it very specific as to their coming out and reporting that a crime is being committed, and we also stipulated what they were to take into account and what they were not to take into accout, and that any recruit that was studying to be a law enforcement officer must go through a particular program of domestic violence.

MS. HODGE: Yes. A recommendation that I would carry from my group, is that some funds or other resources be set aside to educate the law officers. We believe that they are sincere and want to provide security. They, however, many times do not take calls from the clinic seriously, especially knowing that it is a clinic for women's health. They will often make very lewd jokes. In one case, it went

even further than that, but this did happen also.

That is a recommendation I would carry from my group, that such education be set aside, that perhaps a message that would give some uniformity to the district—various district attorney's offices within California and help to carry education.

CHAIRPERSON WATSON: Well, one of the things that I can do is send a letter, from myself, to the Attorney General's Office to clarify the jurisdictional responsibility of local law enforcement agencies in this regard. I think that whenever there is a threat of a crime, or a crime being committed, they ought to respond regardless, and so we might have to look into that.

I do appreciate your testimony, and you certainly point up some loopholes in the law that we might have to strengthen, and so we'll be looking at that.

MS. HODGE: I am also carrying with me petitions to the Federal Bureau of Investigation to get involved. It is signed by hundreds of citizens in Orange County. I'll be delivering these to Mr. Carpenter's office.

CHAIRPERSON WATSON: Yes.

MS. HODGE: This has to do with, you know, the desire to have more coordination between all of these different agencies.

CHAIRPERSON WATSON: One of the purposes of SB 558 was to attach the term "terrorism," because with the terrorism noted in the law, then we could call on the FBI, and we still feel that these certainly are acts of terrorism. I know

we had a picket--a group of picketers out in front of a reception we gave for the person who was the director of the Planned Parenthood and cooperated in the State of California, and they were awfully abusive and made it awfully uncomfortable, and it was a stressful situation coming to and from the premises, and they terrorized the guests that were coming.

I don't think this can be tolerated, and we intend to have it looked at, in terms of--

MS. HODGE: I think it's a state also, however--I know this could be politically hot for any politician, but you must look into this distinction being made between side-walk counselors and picketers, because when we even had an injunction at the clinic and would try to enforce with the police, they would say, "We're not picketers. We're sidewalk counselors."

My parents were both trade unionists and were on picket lines. They never called themselves labor counselors and told the police that they couldn't stay in line and follow the picket laws, because they were labor educators. I mean, there is such category of citizen who is above the law because they have been called by God to do counseling or education.

I think the state really does need to address that, and they themselves, the anti-abortionists who are here today, brought that up.

CHAIRPERSON WATSON: Okay, thank you very much.
Senator Rosenthal, did you have a question of the

witness?

Ms. Hodge, would you remain?

SENATOR ROSENTHAL: Not necessarily a question, just a comment.

The concept of peaceful picketing has been talked about here a number of times today. I certainly am in favor of peaceful picketing for any issue, on either side of that particular issues, but I wonder if at some point we might have either side, and perhaps those who have testified might be able to come back and tell us what they consider being peaceful picketing, so that I can understand what it is we're talking about.

When I go to--there's a strike going now, for example, at the markets, and there are pickets, and they're walking around with signs, but nobody is standing in the doorway and preventing me from walking into that market if I decided to cross that picket line. So, in terms of picketing, that's been the general concept of picketing in labor negotiations. There has been some violence, but when there is a violence by a picketer the police and the court can do something about it.

We don't seem to be able to do anything about violent picketers' harassment at these clinics. So, I've heard the proponents of the pro-life indicate that they're in favor of picketing and the counseling, and I too am in favor of their picketing, but I'd like for them to respond to the kinds of picketing that we've heard about, if they would.

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CHAIRPERSON WATSON: Does someone want to come forward? Can you come very quickly, and then we'll have to move on.

Ms. Curtius?

MS. CURTIUS: Yes. I have been involved in a lot of picketing, less sidewalk counseling. I make a distinction between the two, because picketing is a march, carrying signs, sometimes a chanting, song, something like. Every one that I have been involved in, and I have been involved in quite a few, have always left the driveways and the entrances open and the type of picketing that you're talking. Anyone who would touch somebody coming in, I would think would be liable for assualt of attacking someone or touching them.

On the other hand, sidewalk counselors are--instead of having 50 or 100 people--are usually a handful of, maybe, 3 who come on a regular basis to a certain clinic, either weekly or a couple times a week, who do not carry signs or anything like that, but who carry literature who often times, as they see clients coming into the center hand them things and ask them to consider their decision before they go in, because they feel that they are not getting alternatives inside.

I also feel that they should not be touching or anything that would be thought of as assault or anything like that, and I'm sure all pro-life organizations do not--none of us want any kind of abusive treatment of clients going to clinics. However, we do want -- the counselors want to offer them alternatives, and so they come on Wednesdays and

Saturdays, and stuff like that.

I did want to point out though, that when Senator Watson asked me why I and brought up the harassment, I think the testimony by the pro-abortion people has pointed out exactly what they want. They do not want us picketing within so many feet of their entrance. They don't want sidewalk counselors, and that's why I worry that that is their goal in restricting us.

But I do believe in peaceful picketing and counseling.

SENATOR ROSENTHAL: I have no objection to peaceful picketing and so-called "counselors." I don't know whether you have a responsibility to inform them that they are not to bodily touch anybody or prevent anybody from getting out of a car or walking.

What do you think your responsibility is in those cases?

MS. McMILLAN: Well, we do in those instances.

I think it's very important to realize that it's a very emotional climate out there on both sides, and I would certainly hope that the pro-abortion people would also follow that.

I have personally viewed when a counselor--and there is a difference, regardless of what the last person who testified said. There is a large difference between a picketer and a counselor.

SENATOR ROSENTHAL: What is the difference?

MS. McMILLAN: Well, the difference is, I think

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just like Ms. Curtius said, it's the fact that somebody goes out and pickets is practicing their first amendment right to freedom of speech.

SENATOR ROSENTHAL: That's right.

MS. McMILLAN: They're out there saying, "We don't like what's going. There's a lot of violence inside," and they're trying to practice the American Way.

A counselor is somebody who says, "Wait a minute. You're not going to get full informed consent inside that abortion mill. We would like to give you the flip-side of the coin. You will not get fetal development in there."

UNIDENTIFIED SPEAKER: That's right.

MS. McMILLAN: That's right. I mean, they agree to it. You are not going to get the complications of abortion and what has happened. Four times last year alone, our organization, just one organization, was notified that four women have died inside the abortion clinics. Those are the kinds of things that we try to counsel women going in there, because the law forbids us—or forbids the abortionists—to give them that kind of counseling.

So, there is a very grave difference.

SENATOR ROSENTHAL: No, no. You're not answering my questions.

What is the response of your organization to the counselors, if in fact, they are harassing or--

MS. McMILLAN: We condemn that. We tell them not to do that, and I would also hope the pro-abortionists would do it.

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I have personally viewed our counselors, when trying to counsel, the escort service, that they call themselves—the so-called "escort service" come up, grab the woman, and say, "You don't need to listen to these people," and pull them inside the clinics.

UNIDENTIFIED SPEAKER: That's right.

MS. McMILLAN: I mean, they admit it. Someone just said, "That's right," and I thank you for verifying that fact.

So, I think the harassment and bodily harm, or whatever the--must stop on both sides, and I personally will stand here as one of the leaders of the right to life movement and ask that nobody touches, hurts, or harasses in that type of form, and I certainly hope the people that verify what I said about theirs would also come forward as the leaders and say, "We want the harassing to stop on both sides."

Our counselors have been attacked. An abortionist came out, not too long ago, and there was a civil suit filed today, because he literally beat here, because of what she-she was cutting into his profit making business.

CHAIRPERSON WATSON: Well, it's always interesting to listen to both sides, because everybody says, you know, the emotional impact of the situation, and so everybody is guilty--

MS. McMILLAN: I agree.

CHAIRPERSON WATSON: --who has malice in their mind.

MS. McMILLAN: I agree.

CHAIRPERSON WATSON: Now, I'm sitting here thinking of a way to maybe leave a buffer zone from the entrance to that abortion facility, that hospital, where nobody can counsel or picket--

MS. McMILLAN: Well, I don't--

CHAIRPERSON WATSON: -- and, just a minute.

MS. McMILLAN: Okay.

CHAIRPERSON WATSON: And we've done that. There's precedence set for that: polling places, etcetera.

So, I'm thinking about it, because it sounds like-and this is the last--I'm not taking any more testimony on
this issue.

DR. BROOKS: Okay, I'd like to make one comment, Senator.

CHAIRPERSON WATSON: So, I'm thinking of something that way.

MS. McMILLAN: Senator, let me just state to you that if you do try to propose legislation that--or this Committee--

CHAIRPERSON WATSON: Is this a threat?

MS. McMILLAN: No, no, no.

CHAIRPERSON WATSON: Okay.

MS. McMILLAN: This is—if the Committee does try to propose legislation that would try to stop people from counseling and practicing their first amendment right, I do believe the right to life movement would strongly oppose that.

CHAIRPERSON WATSON: You did not hear me. I don't

1 think you listen well. 2 MS. McMILLAN: You wanted a buffer so many feet 3 away. 4 CHAIRPERSON WATSON: I said a buffer zone, and 5 there's precedence for that, and so it would be according 6 to--7 MS. McMILLAN: We would strongly oppose that. 8 CHAIRPERSON WATSON: I know you would. 9 MS. McMILLAN: Okay. 10 CHAIRPERSON WATSON: It would be according -- well, 11 I'm a legislator--12 MS. McMILLAN: Right. 13 CHAIRPERSON WATSON: I can do anything I want. 14 MS. McMILLAN: That's right. 15 CHAIRPERSON WATSON: Now, there is a--I mean, there 16 is a precedence already set for that for a good reason, and 17 I'm thinking something that is constitutional along those 18 lines, and I have not thought it through, and I will inform 19 everyone when I have thought it through. 20 I am going to call on the next witness, now. 21 DR. BROOKS: We're responsible--22 CHAIRPERSON WATSON: May I call on Dr. Carol--23 DR. BROOKS: --there's a buffer zone already 24 established. 25 CHAIRPERSON WATSON: You are not recognized. 26 think I remember you from another hearing. 27 DR. BROOKS: I remember you from another hearing 28

also.

1 Well, if you're here to CHAIRPERSON WATSON: 2 disrupt -- if you're here to disrupt --3 DR. BROOKS: I'm not here to disrupt. I'm here to--5 Then, would you sit down. CHAIRPERSON WATSON: DR. BROOKS: Let me speak, Senator. CHAIRPERSON WATSON: Dr. Roberts--you're not--DR. BROOKS: Let me speak. 9 CHAIRPERSON WATSON: No, he's had his turn--10 DR. BROOKS: I'm here. 11 UNIDENTIFIED SPEAKER: Can't he speak? 12 CHAIRPERSON WATSON: -- and I have allowed--no, 13 he's had his turn. 14 You asked for additional--DR. BROOKS: 15 CHAIRPERSON WATSON: I allowed two--16 DR. BROOKS: --information on this. 17 CHAIRPERSON WATSON: I will have you removed from 18 the room if you're going to disrupt this hearing. (At this point Dr. Brooks commenced to shout, and was forcibly removed from the room by a Senate Sergeant-at-Arms.) We are going to hear from those people. I heard from Susan McMillan, 19 20 twice, and I will hear from you again, Ms. McMillan, as long 21 as it's an orderly hearing. 22 Anyone who is disruptive, regardless of what side 23 that person is on, will be removed from this hearing room. 24 I recognize that gentleman from the last hearing. He used 25 the same tactic, and I would like to tell whoever is his 26 supporters that he will not be allowed in the hearing room 27 again if he continues to disrupt. 28 Sorry, Dr. Roberts. You're representing the

Birth Control Institute, Incorporated.

DR. ROBERTS: Yes. I have to tell you that this is very, very difficult for me. I'm one of the directors who has survived, but just barely, and I'm glad that you have a lot of concern from the staff and the clients of these agencies, because they're the ones who really ultimately suffer.

I had something prepared, but I think in view of what just happened, I'm going to tell you the story of 40,000 pesos.

CHAIRPERSON WATSON: Can you speak right into the mike.

DR. ROBERTS: Well, I can try.

CHAIRPERSON WATSON: Okay, that's good.

DR. ROBERTS: Does that help?

CHAIRPERSON WATSON: Yes.

DR. ROBERTS: We're picketed every Saturday morning by several groups in San Diego. We had a woman come to our clinic. She was 42-year-old Hispanic woman from across the boarder. She had 10 kids, and she was pregnant, and she very much wanted an abortion.

CHAIRPERSON WATSON: We're trying to record this hearing, and I'm going to have to ask you to--

DR. ROBERTS: I'm sorry.

CHAIRPERSON WATSON: Yeah. Get real close and speak as loud as you can.

Thank you.

DR. ROBERTS: Um--

CHAIRPERSON WATSON: That's good. That tone is

good.

DR. ROBERTS: Good, I won't move.

She went through her counseling, and she was a second trimester procedure. We do second trimester procedures through 15 weeks, and she was between 12 and 15 weeks from the first day of her last menstrual period. She came into the clinic on Friday afternoon for laminaria to be inserted—I think that Mr. Rosenthal would like to hear this—and the laminaria was inserted. She had no place to stay that night, so she called a local community clinic that offers places to stay and help.

That local community clinic had been infiltrated by pro-life people, so when she called for information, she was referred unknowingly to a pro-life household to spend the night. She spent the night there, unwittingly told them her story, that she was going in for an abortion, and they kept her up all night trying to convince her to not have an abortion.

The procedure, once laminaria is inserted, has already started. There is no turning back. It's a two-day procedure. The client is well aware of this. There are no bones made about, and many people change their minds. This woman wanted an abortion. She had no money.

She was back to the clinic on Saturday morning, and as she got out of the car with this pro-life woman, she was literally surrounded by a group of ten picketers, literally surrounded. They took her to Tijuana in their

car. They had the laminaria removed from her, gave her no instructions, told her nothing, gave her no medication, and told her to go home. Four days later, she showed up on our doorstep wanting an abortion.

Once a procedure like that has been started, it's very, very dangerous, once the laminaria has been removed to try to do it again. First of all, that leads to miscarriages, that leads to all kinds of horrible infections. This woman could very well have died had she not come back for medical care. She wanted an abortion so badly, that she sat on our doorstep for two days while we tried very hard to find a doctor in a hospital that would see her.

She had left from her original money 40,000 pesos, which equals about \$40. She had bought her children food, at least this is what she was telling us. We finally convinced our doctor to do the procedure, and she was seen. We put her up in a motel, and she was so very grateful. She was crying.

But a picket removing a client who has a procedure in progress from the front door of a clinic--

CHAIRPERSON WATSON: Was she taken against her will to Mexico?

DR. ROBERTS: Yes, but she did not know how to say "no." You have to realize the difference in culture.

If a man approaches a Hispanic woman, she's not going to be very, very vocal in saying--telling them where she thinks they should go. They're very cooperative in that way.

So, I'm not saying well at all, but this is something

that is very, very dangerous and certainly potentially life-threatening to the clients. The pickets have no idea who has a procedure already in progress.

We insert laminaria on first trimester patients, quite often, if their cervix is tight. No one knows who has laminaria inserted, and yet these pickets will come up to the front steps and try to take women off the front steps without any kind of medical knowledge as to what is going on with each woman's body.

SENATOR ROSENTHAL: May I--

CHAIRPERSON WATSON: Yes, Senator Rosenthal.

SENATOR ROSENTHAL: You say the pickets will

do this. Are these the placard bearing--

DR. ROBERTS: No, sir. These are the sidewalk counselors.

SENATOR ROSENTHAL: Okay.

DR. ROBERTS: I think that we are probably one of archetypal clinics in terms of violence, in terms of harassment, and certainly in the State of California.

We have been firebombed twice. Neither firebombing has been solved. There are suspects. One of the
ladies who testified mentioned that in San Diego there
had been an arrest made, and it was not a pro-life person.
There were never charges brought against this person, because
there is no proof that this person ever did the firebombing.
So, we have two firebombs that remain unsolved.

I have pictures of them if you'd like to see them.

CHAIRPERSON WATSON: I don't think you need to show them, we appreciate your testimony.

DR. ROBERTS: Fires look like fires.

I have received death threats, saying that "Death stalks at my job, murderess bitch," and threatening to inject me with a saline solution while I am sleeping. I have had the lug nuts of my car wheels loosened to within a half a turn, and the mechanic informed me that only my mag wheel locks kept my wheels on. I have had prowlers around my home. I have had vandalism at my home.

We have had four bomb threats, each of which closed the clinic for three hours, suspending services for clients, one of which delayed the start of clinic--of a surgery clinic for three hours while the police evacuated the neighborhood as well as evacuated our building.

CHAIRPERSON WATSON: The interesting thing to me is that the other side who abhors violence, you know, these people who are threatening you are just as violent as they say those who support choice are. I don't know where there's a distinction drawn. Is it righteous violence, or it is—

DR. ROBERTS: The pickets--

CHAIRPERSON WATSON: We have a copy of the death threat letter to you, and I know I have been sent the same kind of thing, and I have never called anyone a murderer. I have been called that myself, so I don't know if it's righteous indignation that allows people that authority, but I can sympathize with you and the harassment and the

pressure.

DR. ROBERTS: Let me say that the pickets, during the bomb threat where the buildings were evacuated, were saying things like, "Of course this happened." "You people deserve this." "This is the best thing that ever happened." "We're glad we did it." Things like that.

CHAIRPERSON WATSON: These are people who support the death penalty, I gather, too, huh?

DR. ROBERTS: None of these crimes have, obviously, been solved in California. In California of all the fire-bombings, arsons, attempts, everything else, nothing has been solved. There have been no indictments and no convictions in the State of California. I think that's really important.

CHAIRPERSON WATSON: I think that's what we're trying to get to with our legislation, and I do hope to have a follow-up piece.

DR. ROBERTS: It also takes two to five police cars at each of these places who do have police cooperation every Saturday morning, and that's a lot of money from each city that needs to be looked at as well.

CHAIRPERSON WATSON: Okay, thank you so much.

Any questions, comments?

I do want to welcome to our hearing Senator McCorquodale.

SENATOR McCORQUODALE: Just in line with the questions that were being asked earlier, I'm sorry I was late and you might of already gone over this, is it being held out that there's a difference under the first amendment protection

for picketing versus counseling, or is that not--was that issue raised?

CHAIRPERSON WATSON: That--we are getting to trying to clarify what is a counselor, and what is a picketer.

That question has been raised by Senator Rosenthal.

I have not seen anywhere in the law, in statute or proposed legislation, that clarifies the rights of a picketer versus the rights of a counselor, sidewalk counselor. I think it's an interesting question that we should look into, and we should probably have a definition. I think that would help all of us, and we should probably propose some way of allowing picketers and counselors their constitutional freedoms along with their constitutional responsibilities in this regard, and I think that's what we're talking about here. What is the responsibility of a person, who is practicing within the legal framework of their constitutional rights, and what moves out of that framework?

So, that that's what we've been trying to get to this morning.

SENATOR McCORQUODALE: I guess it was a little confusing to me in that there is no constitutional right for picketing. There's a constitutional right for freedom of speech, unless we're interpreting that picketing is one way to exercise that. I just assume that the counseling was exercising freedom of speech. Both would be protected under the same, and I was just curious as to whether somebody had raised the issue.

1 CHAIRPERSON WATSON: Ms. McMillan, I think, described
2 effectively, the difference between the two, but you might
3 want to come back to the mike. I want you to understand,
4 I'm not trying to cut off input, I just don't want people

MS. McMILLAN: No, I understand that.

up here who cannot follow our rules that we set up.

CHAIRPERSON WATSON: Okay. You might want to make the distinction now, as you see it, between your counselors and picketers.

MS. McMILLAN: I'm going to repeat what I said.

Picketers are people who are really practicing, as you said that is a form of practicing your first amendment right, and going in front of the abortion clinics and making a statement to society and the people within and without that we believe that this is wrong; whereas, counselors are people who are not picketing, but indeed are trying to be, I guess, the last information of the other side of this issue that these woman are going to receive, because they do not receive full information. There's no such thing as fully informed consent for the women inside the clinics.

They are told about the procedure. They are not told about fetal development, or the complications, or—even women have come to us and said that the alternatives are just glossed over and literally almost thrown away, and so what we try to do is give them that information. If we had laws where this information would be given in abortion clinics, and we tried that, then there would not be

a need for abortion counselors--or sidewalk counselors, because the abortion counselors could give the entire spectrum, but they do not do that.

So, that that is the difference is that are trying to give the women the information that they so badly need, and it is a form of practicing, you know, their first amendment rights also.

SENATOR McCORQUODALE: Well, that was the point.

I was--it seems like, then too, internally you might define, so that people know what they're going to do when they go out there, but you view the right of each to be there based on the first amendment, not some other law. I was just curious as the whether it had been raised that there was another basis for people--for counselors to be there versus the picketing.

MS. McMILLAN: Yes, I do view both as practicing their first amendment. I would hope that perhaps this Committee may look into the fact that full, complete counseling, by law, would be demanded inside the abortion clinic, and then perhaps you would alleviate the need for sidewalk counselors.

CHAIRPERSON WATSON: The law currently says that they must--the counselors within, inside of the family planning clinics, must give the full range of options to the patient.

Now, I am just wondering if the gentleman from the Department of Health Services, whose been spending so much time in some of these clinics,

is looking to see if they are indeed following the intent of the law. If not, we ought to call on him to see if we can't strengthen it, because the law says you must do it, already.

MS. McMILLAN: Well, Senator, yes, I agree it gives the options, but these women are not just giving the options. What they're doing is giving fetal development; they're talking about complications that can occur from first--

CHAIRPERSON WATSON: But what I was trying to clarify for you, is that the law already speaks to what the responsibilities are. Apperently, it's not being enforced, is what you're saying.

MS. McMILLAN: No. What I'm saying is that the law says it only has to be limited. They do not have to give full information. I think when I stood up here and said, "We don't give fetal development," one of the proabortionists said, "Yeah, and we're not going to," or something to that effect.

They know they're not giving fetal development.

They never have. They have fought us at every turn of the road to give fetal development. One of the things that we hear--

CHAIRPERSON WATSON: Oh, I see. I see what you're saying.

MS. McMILLAN: --time and time again-CHAIRPERSON WATSON: You're saying that we need
to include--

MS. McMILLAN: --is that women come to us and say, "We didn't know. Nobody told us. They said it was a simple, easy procedure, and that 'Well, yeah, abortion--adoption is one option, but you're 15 or 16 years old, and so what is the best for you?'"

They don't give the kind of alternative that we feel is really correct, and so that's why we are out there giving--and if a law would give that, then perhaps we wouldn't need sidewalk counselors.

CHAIRPERSON WATSON: Thank you.

MS. McMILLAN: Thank you.

CHAIRPERSON WATSON: I want to move beyond, if you'll hold your comments and let me hear from the other speakers, and then with the time we have left, we'll hear back from you. I don't want to get off on just this one issue, because then we won't be able to hear other speakers.

Marjorie Fites Seigle from Planned Parenthood,
Orange County.

MS. SEIGLE: Good morning, Senator Watson and other members of the Senate Committee on Health and Human Services, on behalf of Planned Parethood, Orange County, and 25,000 persons to whom we give services annually, I thank you for the opportunity to present testimony before you.

I am Margie Fites Seigle, the executive director of Planned Parenthood, Orange County. I have been the executive director there for six years.

Planned Parenthood, Orange County, has been serving

women and men for over 20 years. Our services include basic gynecological and birth control services, education, and information, and counseling. We employ 35 professional and support service staff persons and offer medical services in four locations.

For many years, we've enjoyed a peaceful co-existence with persons who do not believe that women and men should have the basic right to determine whether, and or when, they will bear a child and accept the responsibility of parenting. We've had a few picketers at our annual meetings, and few persons expressing their concern about our opening a medical facility in South County, but nothing which disrupted nor endangered the lives of persons. That peaceful co-existence ended in late 1984.

During the month of December, anti-choice slogans were carved into the doors at our main facility in Santa Ana. Those slogans were usually similar to the statement, "Fetal heart beats life." On Sunday afternoon, December 23rd, doing a routine check of the property, Santa Ana police discovered an aborted firebombing attempt. A homemade Molotov cocktail-type bomb had been placed adjacent to the building. When the bomb exploded the flammable liquid poured toward the parking lot rather than against the building due to the slant of the sidewalk. An area approximately five feet wide and the height of the building was scorched and a window was broken. We were very lucky.

During the week of January 21, 1985, rocks and pieces of cement blocks with anti-choice slogans were thrown

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through 11 of our windows. We had a large number of persons carrying signs and shouting anti-choice verbiage to our guests at our annual meeting.

I received a threatening phone call at home warning me to "Watch my child for she would soon be dead." At that point, my child was 22 months old.

What were some of the effects of these situations?

Patients called expressing a concern for their physical safety prior to coming for medical services. Patient "no show" rate for appointments increased during the week immediately following the violence. Staff expressed concern for their own physical safety. Valuable financial resources were used to install a fire-heat-motion detector security system and to armor coat our windows.

During a five- to six-week period, over 60 hours of staff time was diverted from their main responsibilities to respond to media inquiries. The property management of a medical building, in which Planned Parenthood has a medical facility, removed all identification signs regarding Planned Parenthood making it very difficult for patients to locate the medical office.

Planned Parenthood property insurance was cancelled. Coverage was later secured at a greater cost and a \$25,000 deductible per incident. Property owners, at best, are reluctant to rent to Planned Parenthood.

My home phone was tapped in an attempt to identify the threatening phone caller. To date, we have been very fortunate that no persons were injured, and that no lives were lost as a result of this violence, but there's always that possibility.

We do not always work 9:00 to 5:00. We change our schedules to accommodate the needs of those persons who are seeking the varied services offered through Planned Parenthood. Some days, we begin medical services at 6:30 a.m. Some days, we work until 10:00 p.m. The maintenance crews and laboratory technologists work extremely varied hours.

These acts were not random attempts to damage property. They were deliberate acts of violence meant to destroy. They were deliberate acts of violence meant to harm individuals who offer medical and educational services. They were deliberate acts of violence meant to frighten patients away from receiving basic medical services. They were deliberate, unlawful, and absolutely unacceptable acts of violence meant to do more than express a minority opinion that men and women should not have the right to choose medical and educational services that they find desirable. They were meant to terrorize.

The violence has not stopped. In the last two weeks, bombs addressed to family-planning clinics in Portland were discovered. These bombs were meant to harm and to perhaps kill those persons opening them, and in a New York City family-planning clinic a bomb exploded in a bathroom during office hours. This bomb was meant to harm and kill persons seeking medical services.

The violence against family-planning facilities must be stopped. Severe penalties must be imposed on persons

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responsible for the direct attack upon family-planning and abortion facilities.

Public officials should speak loudly against such violence directed toward family-planning and abortion clinics. All law enforcement resources must be used to identify persons responsible for these acts upon family-planning and abortion facilities and to prosecute to the full extent of the criminal law.

This type of violence is absolutely unacceptable in this country. This is a nation where freedom of choice, whether in terms of religion, education, political beliefs, or personal values, stand at the very center of our history, our laws, and our collective experience. There is no place for terror. Elected officials, secure in the knowledge that they have public support, must lead the way. To do so is the very essence of the American Way.

Thank you.

CHAIRPERSON WATSON: Thank you very much.

Alexandra Mendelsohn with Planned Parenthood, Shasta-Diablo.

MS. MENDELSOHN: My name is Alex Mendelsohn. I'm director of abortion services at Planned Parenthood in Concord. I'm here today respresenting Planned Parenthood of the Shasta-Diablo affiliate which spans five counties in Northern California. We serve—we have, excuse me. We have 14 clinics in those counties, and we provide a variety of services.

I'd like to clear something up before I start, and

that is to say that for any service that a patient comes to our clinic at Planned Parenthood, or any other—or any other clinic in California, every patient is given a sheet which states very clearly all the complications, all the dangers, and all the possibilities of any kind of surgical service.

CHAIRPERSON WATSON: Do you have a copy of that?

MS. MENDELSOHN: No, I don't, but I know that

it can be gotten fairly easily.

CHAIRPERSON WATSON: It might be nice if you shared that with Ms. McMillan.

MS. UITTI: And with us.

MS. MENDELSOHN: Okay. Okay, I can arrange that.

Informed consent is something that the Feminist
Women's Health Centers and Planned Parenthood have founded
providing their services on, and this is something very,
very important that the anti-abortion and anti-family-planning
movement is trying to misinform the public about.

At the clinic that I work at, we see approximately seven to eight percent of our patients that are abortion patients, and we provide services to approximately one thousand patients a month in Concord alone.

I'm very appreciative of this hearing today. I think that it's obvious that it's very timely. I think that it's clear from the testimony that you've heard, and from the myriad of incidences that all of us have lived with, that you may not know anything, that we have a very, very serious situation on our hands. It's a very dangerous

situation, and it's one that's out of control.

It has disastrous and frightening consequences if it's left unattended.

Joseph Shiedler is the major national leader of the largest anti-abortion and anti-family-planning organization in the country. He has claimed 1985 to be the "Year of Fear and Pain" for abortion providers, staff, and patients, and he and his organization have succeeded. I would like to tell you how and why.

We have always had picketing at clinics. We have always had people on the sidewalk carrying placards, distributing literature, and this is orderly and respectable dissent, but we have never experienced the harassment to the degree that we experience now. At the end of 1984, which was ended with five clinic bombings in the east coast in a two-week period, we experienced an increase in picketing and anti-abortion activity. Where before we had ten picketers marching quietly on the sidewalk, possibly one time a week for two hours, we suddenly had thirty, very vocal, very hostile picketers running up to patients, screaming at patients—"You're murdering your baby. You're committing a crime. Let your baby live. Let your baby have a birthday as you've been able to have."

As 1985 began, again the "Year of Fear and Pain."

Our patients and staff became targets of the kind of harassment that no one, exercising her legal rights, should have to endure.

I would like to describe to you a typical day

in January of 1985 for a patient. A patient calling for any kind of service, including the 92 percent who called for non-abortion related services, immediately expressed concern about their physical safety. Again, I want to remind you of the backdrop of five clinics having been bombed in Florida, Maryland, and Washington. Of course, being aware of this recent bombings, their fear was greatly aggravated by realizing that harassment had now reached into their own communities.

Despite this, the need for services was so great that patients were willing to take that risk. When a patient called for an appointment, she was told there would be picketers out in front of the clinic, that the front door to the clinic would be locked, and that a staff person would escort her into the clinic. When she drove up to park, in the garage or the adjoining parking lot, ten picketers would surround the car. They were yelling and screaming abusively at her, at being a murderer. They made it virtually impossible for a patient to get safely out of her car.

As a staff person, I tried many times to intercept and help patients out of the car and walk them to the clinic. As we would walk to the clinic, we would be surrounded by these same ten menacing, hostile, abusive picketers, screaming, shoving literature, shoving babies at the patients. They sometimes tried to barricade the door. They sometimes peered into the waiting room and screamed at the patients inside the waiting room.

Sometimes they approached patients impersonating

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they would turn around and shout at them, "But you are murdering your baby. Don't you realize that." Or other times, they dress themselves in surgical scrubs, pretending to be doctors, went up to patients and introduced themselves, and said, "Hi. I'm your doctor today, and I'm going to chop your baby up into a thousand little pieces."

When patients--

CHAIRPERSON WATSON: You know, I was just asking my consultant, because I've had the "murderer" thrown at me, too. You know, we have laws against slander and liable.

MS. MENDELSOHN: Mm-hmm.

CHAIRPERSON WATSON: Murder is a felony-MS. MENDELSOHN: Mm-hmm.

CHAIRPERSON WATSON: --punishable in a court of law, and the Supreme Court has ruled that some abortions are legal, and I'm wondering if you can--if we can stop this kind of thing by looking at the laws for slander and liable, because I don't think that any picketer has the right to accuse you.

So, I'm going to look into that, because I think that might be something that we can stop.

MS. MENDELSOHN: I think it needs to be stopped.

CHAIRPERSON WATSON: We talk about freedom of speech, but there are limits and conditions on that freedom, too.

MS. MENDELSOHN: When patients were able to get into the clinic, they repeatedly expressed the same sentiment

of outrage and fear of having to go through an experience like this.

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I think common sense alone will tell you that surgery is best done in a calm atmosphere, and clearly this atmosphere was not conducive to that. As a result of emotionally charged state of patients, complications did arise.

I'd like you to imagine yourself making a decision regarding a surgical procedure that was difficult to make, and then having to be in this kind of emotional war, kind of, environment.

As the anti-abortion activity continued, we decided that we needed to better protect our patients and staff and pursued legal means. In March of 1985, we were granted an injunction, which kept the picketers on the sidewalk, off the driveway, and away from the clinic itself. This injunction was relatively ineffective, because picketers refused to abide by it. They repeatedly violated the court order, sometimes as many as eight times a day.

The police department had a great deal of difficulty arresting and enforcing the injunction. The police were exasperated at being called out to the clinic as many as 15 to 20 times a week.

The picketers conducted what is called a "blitz," which makes it almost impossible for the police to arrest them. A blitz is something that Joseph Shiedler wrote about in his book, called "99 Ways to Close Down an Abortion Clinic." He devotes an entire chapter to a blitz. A blitz

is when you know that there is an injunction, and that you're willfully violating the law. You run up to a patient at the front door; you scream at her; you shove literature at her, which she does not want to accept; or you surround the car, and then you take off when you see a staff person is going to call the police. They jump into their cars, and they go to another clinic and do the same thing again, again, again, and again.

Upon suggestions from the police department, we sought and acquired a more precise injunction, and this we received in October, recently, of 1985. Prior to the injunction, we had illegal activity. We had cars tampered with. We had tires slashed, and we had three staff cars blown up. Three days after the more precise injunction that we received in October, we again saw--

CHAIRPERSON WATSON: Can you send us a copy of that injunction?

MS. MENDELSOHN: Yes.

CHAIRPERSON WATSON: Thank you.

MS. MENDELSOHN: We again received—we—three days after the injunction, we again had an increase in illegal activity. We had bomb threats. We had the alarm system to the clinic broken. We had mail opened, which revealed in it 50 patient names. We had the door locks jammed. We started to receive several menacing calls. The landlord, who owns our building, has been picketed at his house for the last five weeks, and his family members have been followed.

It's become clear to us that we have exhausted the resources available to us.

American Property and

I'd like to tell you about our most recent bomb
threat, which was three weeks ago. We received a bomb
threat on a Saturday morning during an abortion clinic
and family-planning clinic. We were given 20 minutes to
evacuate the building, which we did. We evacuated patients
to the adjoining parking lot, which is a public parking
lot, because the bomb threat person had said the entire
building and garage would be exploded. Within five minutes,
40 picketers coincidentally descended on the patients in
the parking lot. They screamed abusively at patients.
They took pictures of patients. They wrote down license
plate numbers, and they surrounded the cars screaming
menacingly the entire time.

We were able to re-enter the building an hour after the police had searched the building and found no bomb. Every single patient was given the opportunity to re-schedule her appointment, and not a single patient wanted to do that.

As health care providers, we are concerned that in the near future, patients are going to be forced to make the choice between remaining safe and seeking medical attention and services they need. Patients in counties, like Solano County where there are no other abortion or family-planning providers, they may be forced to travel long distances out of their community to seek medical care in an effort to avoid harassment and bombing.

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I think, needless to say, the 35 of us that work at my clinic alone are extremely tense. The environment provokes tremendous fear and anxiety.

Two weeks ago, when these napalm bombs were destined for the Portland--and other clinics in Oregon, it frightened us greatly. Last week, a New York City clinic was bombed during working hours. They had five minutes to evacuate the building, and the bomb went off in the women's bathroom.

To work in this environment requires an inordinate amount of courage. One takes a risk now to open the mail. One takes a risk to answer the phone. One takes a risk to see someone come into the lobby carrying a bag and not knowing what might be in that person's handbag. One takes a risk to go to one's car at night, and the list goes on.

As a health care professional, particularly in the area of women's health, I expect disagreement. However, this has moved outside the arena of lawful protest and debate regarding the morality or immorality of abortion. Institutions and people are hesitant, I believe, to take action, because they mistakenly believe that that is the issue. The morality of abortion is not the issue. That is now a separate issue. The issue is the right of individuals to exercise their legal rights without threat of death from bombs. That is what we are addressing today.

Whatever you decide to do as a Committee; whether it's increase the penalties for arson, bombings, and bomb threats; or whether it's to create a Commission to investigate who these people are and how to prevent their activities; or

que. whether it's to require that ringleaders not engage in 2 anti-abortion activity after they have been arrested three 3 times for at least five years; I urge you to take action 4 immediately. 5 You are the people who have the power to save 6 Up until now, no one has been killed, thank God, 7 but it is clear the situation is rapidly escalating. Because 8 no one has stopped them, because these people are taking 9 the law into their own hands, it's as though they have 10 a license, a license to threaten, a license to torment, 11 and a license to potentially murder innocent people. 12 I urge you very strongly to intervene and do something 13 now. 14 CHAIRPERSON WATSON: Thank you. 15 MS. MENDELSOHN: Thank you. 16 CHAIRPERSON WATSON: Edie Berg, Oakland Feminist--17 SENATOR ROSENTHAL: Let me just--18 CHAIRPERSON WATSON: Yes, Senator Rosenthal. 19 MS. MENDELSOHN: Yes. 20 SENATOR ROSENTHAL: You indicated that people 21 were taking pictures--22 MS. MENDELSOHN: Mm-hmm. 23 SENATOR ROSENTHAL: --of individuals and licenses? 24 MS. MENDELSOHN: Yes. 25 SENATOR ROSENTHAL: What would happen if you started 26 the same thing? What if, for example, you were to photograph--27 MS. MENDELSOHN: We have done that. 28 SENATOR ROSENTHAL: Okay.

MS. MENDELSOHN: If I can--

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SENATOR ROSENTHAL: And then have some citizen's

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arrest.

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MS. MENDELSOHN: Mm-hmm.

SENATOR ROSENTHAL: Have you attempted that?

MS. MENDELSOHN: At my particular clinic, we decided that it would be best to have the police department do the arresting and not do a citizen's arrest, although we are well aware of that as a--as an opportunity.

I think the problem is, is that with a citizen's arrest it goes to the district attorney's office, and it takes a very, very long time for any kind of prosecution to occur if there were to be any. I think that part of the problem is that -- as other people have spoken -- is that there is no body to directly deal with these people.

In taking pictures, which we have done every single time we have had picketers, which is roughly three times a week for the last year--I have millions and millions of pictures of these people, and at this point out of, probably 60 picketers that we have on a regular basis, I've only been able to identify 16 of them. They do not want to be accountable for their actions.

SENATOR ROSENTHAL: Might be something that could be done with the 16.

MS. MENDELSOHN: They're actually--they all have sentences -- well, not sentences. They all have hearings for being in violation of the court order from now until some time in mid '86, that I'm aware of.

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an underestimation.

SENATOR ROSENTHAL: So, they're in violation of the court order?

MS. MENDELSOHN: Mm-hmm.

SENATOR ROSENTHAL: It seems to me, there ought to be some way of--I'm not familiar with injunctions, in terms of court orders, but when somebody violates a court order, the judge, I believe, is empowered to do something about that.

CHAIRPERSON WATSON: Yes.

MS. MENDELSOHN: Mm-hmm.

CHAIRPERSON WATSON: They're are stay-away orders. They're penalties for violation of it.

SENATOR ROSENTHAL: That's right.

CHAIRPERSON WATSON: And she said they are hearings pending, where then the Court will act on the violation.

MS. MENDELSOHN: Mm-hmm.

CHAIRPERSON WATSON: Maybe we can strengthen those laws.

MS. MENDELSOHN: Yes. I would very much appreciate that, and I think that that is something that should be done, because I think until these people are fined and penalized, they have the permission to go ahead and do what they're doing, repeatedly.

There are many, many people at my clinic alone who have been arrested and who have violated the court order, as many as 20 times, and I'm not exaggerating. That's probably an underestimation.

CHAIRPERSON WATSON: Okay, thank you very much.

MS. MENDELSOHN: Thank you.

CHAIRPERSON WATSON: Edie Berg, Oakland Feminist Women's Health Center.

MS. BERG: My name is Edie Berg. I'm from the Oakland Feminist Women's Health Center. I direct the Southern California clinics in Los Angeles and Orange County, and we also have four clinics in Northern California.

I would like to add to the previous testimony that Margie gave, just to say that I think all of us have, over the last at least a couple of years, been involved in lawsuits against the picketers and anti-abortionists, and we have very often found ourselves in the position of having to do the arresting, in the form of a citizen's arrest, or in the situation that Kathy Hodge was describing in Santa Ana, we were having to do the surveillance and the intelligence work and the arresting.

It was our clinic manager, in fact, who had--who made a citizen's arrest of a person who did end up to confessing to two of three fires that were set there, that were obviously arson fires. However, the part that she didn't include was that at the point when she was going to the ATF and doing everything but pleading to have somebody come and survey the clinic, because it was so obvious that the occurrences were happening repeatedly, that very night Kathy intercepted a fire that was set, and apparently this particular fire was, because of the elements that were used, did appear to be a more serious fire. There was never even

any way to follow up on it, and there is by no means any way to assume that the person who was apprehended for the other two fires was the person who set this fire.

CHAIRPERSON WATSON: Senator Rosenthal?

SENATOR ROSENTHAL: What happened to the person who was accused of setting the two fires?

MS. BERG: There was a very long question of whether or not, again the jurisdiction problem, of whether it was in the jurisdiction of the state or whether it was in the federal jurisdiction. My understanding is that he is undergoing counseling. There has been no prosecution yet.

The other thing I wanted to address, I wanted to underscore the fact that I do believe that what we're talking about here is—I mean, many people have mentioned the bombings and the effect on the clinics as legitimate businesses providing needed services in the community, and how we have been harmed by the violence. People have talked about the effect on the staff, and people have talked about the increase in insurance and the security measures that we have to take—that we have to take.

I want to underscore the fact that we're talking here about women's rights to receive medical services, and I just have to say that I think, over and over, we lose sight of who it is that we're talking about here.

Senator Watson, when you mentioned creating a buffer zone, I really have to say that I think that is something that I think would be extremely helpful. In the injunctions that, as individual clinics, we've taken out and usually won,

we have always strived to have some kind of a distance put between the women and the picketers and some kind of a limitation of the number of picketers.

Sometimes we're more successful than others. In San Diego, they were able to have the picketers removed to the opposite side of the street. In Santa Ana, we weren't able to do that at all. The picketers were able to actually stand in the parking lot and continue accosting women.

I think that would be very helpful, but I just want to remind everybody that we're talking about a woman walking into a clinic to receive medical care. She not only has a right to receive that care, she also has a right to have privacy about what that care is. When we're talking here about sidewalk counselors, I don't know where sidewalk counselors got the right to come up and say anything to anybody who's walking into a clinic to get medical care. It's not any of their business what that woman is doing there, and it's certainly none of their business to assume that she's going in there to have a particular type of procedure.

I feel that this is something that often gets lost, and we tend to think that we're talking about an equal situation here. I don't think the woman, who's going in to get medical care, is an equal participant of this drama, and I don't believe that we're talking about anybody having a right to interfere with her.

I wanted to talk, specifically, about the Los Angeles Feminist Women's Health Center, because a year

ago--actually less than a year ago, the clinic in Los Angeles was burned to the ground, and I want to talk about this, because I know we've talked a lot here today about the difficulties in law enforcement. Whose jurisdiction is it? Do we get a response from the police or the fire department or the ATF?

In the case of fire in Los Angeles, it was a 17-alarm fire. It occurred on April 8th of 1985. The entire clinic was destroyed. It was completely destroyed. I, just on Friday past, received a preliminary report from the fire department about that fire. I had had daily contact with the fire department. I had had daily contact with the ATF, and I had been told daily, and then weekly, and then monthly a report was coming, a report was coming, and it wasn't until Friday that I was able to get a report, possibly through the assistance of Jane Uitti, who also inquired about it for us.

Several months ago, I was told that I could come down and pick up the report. I was given the date, and I went there, and I was told the report was not available, and Chief Biston, who was the person in charge of the arson unit, was not available.

Since we've gotten the report, the report lists--it lists the fire as a restaurant fire. There was a restaurant below us that was also damaged in the fire, and we are listed on page 5 as another business that was also damaged during the fire.

Now, the reason that I'm making such a point out

of this, is regardless of whether or not it actually was a restaurant fire, to my knowledge, there has never been an attempt by any agency to actually determine whether or not that fire was directed at us, and we have been unable to get any response whatsoever in terms of having this happen.

The other thing that I wanted to say is that it makes absolutely no difference whether it was clinic bombing or it was a restaurant fire, because in terms of our experience, as soon as that fire happened it might have—well, it's been publicized on the front page that it was a clinic bombing, because we ran into, as you can imagine, exactly the same problems that everyone has had in terms of this violence. We had almost—we were almost unable to find another location to move into, because landlords did not want to rent to us. We had a contract that we were about to sign in Long Beach for another facility, and the very next day the landlord removed the contract from us.

In our Orange County clinic, you've heard testimony about the endless harassment that we had down there. We made the decision to relocate that clinic into a medical facility, a high-rise medical facility for security purposes, and we almost weren't able to find a facility for the Orange County clinic either.

The other thing that I want to point out is that on all levels, I think, it behooves some agency to determine the cause of this fire. We are—the Los Angeles Feminist Women's Health Center is the first women controlled abortion

Clinic in the country. We've been established since 1972.

At the time of this fire, the eyes of the country were on us to see what kind of investigation was going to follow and what kind of an outcome was going to come from that investigation, and I do think that, not only from our own perspective here in California but also in terms of the country, it is an alarming precedent that we're not even listed with the ATF as a fire that has occurred to a family-

planning clinic.

Several people today have testified to the individual level of harassment on the part of the--on the part of the terrorists. I want to underscore that and say that in our experience we have also had individual threats on our lives, and we have also had--one of our clinic directors in Pleasant Hill had the steering column of her car tampered with, so that when she was driving along the steering wheel came off right in her hand.

I think that people realize, in terms of the bombs that were sent through the mail to the Portland clinics, that we're talking about a very high level of personal threat here, but I also have to say that this is not new. It is certainly escalating, but it is not new.

I would strongly encourage, as I've already mentioned, the buffer zone as something specific that could be done.

I have to underscore Margie Seigle, who testified herself, that our resources are just about used up, and I think that really does state the case. We are in no position to be the investigators and the police force and the security

unit at the same time that we, as licensed community clinics in the State of California, are trying to provide recognized important services to women.

I think it was clear to everybody in this room, that the Dr. Rodney Brooks, who stood up here and said that clinic bombing and clinic violence is going to stop once abortions are no longer available—I have to say that I consider that a very threatening statement. I, personally, as a clinic administrator of abortion clinics, consider that a personal threat, and I can only conclude from that that the only time that this violence is going to stop is when people who hold the opinions and the beliefs that The Baptist Tabernacle Church seems to be espousing are also ceased.

CHAIRPERSON WATSON: Thank you very much.

Any questions?

Senator McCorquodale?

SENATOR McCORQUODALE: Not of the witness, except to comment that I had an interesting hearing last week, which we might ought to make the information available.

This was a case of—in hearing what people say is said back and forth. This was a case of an adopted son who advised his mother and previously his father to stop taking medicine. Held himself out to be a doctor because he had attended a Caribbean medical school for a short period of time and claimed that he was a doctor, and that's all he did, but his mother died and his mother's regular physician, who is licensed in California, claims that

she died because she stopped taking her medicine.

That person has now completed a little over two months in the County Jail. He's indicted for murder for a whole range of issues, simply on the basis that he has held himself out to be an advisor to a person in a medical area, and if you read the law--the code--it frightens you, because it makes it very clear that if you tell your wife that she should take an aspirin for her bad cold, and she has negative consequences in connection with it, that regardless of how she feels about it, the district attorney may have grounds for filing charges for practicing medicine without a license.

It's really--I had never read that code section until that hearing, but it makes me--I'll never offer free advice to my seat mate or anyone else, "Well, why don't you take a couple aspirin when you get home," and something in that neighborhood.

It really is very strict and very tight, and the district attorney feels that he has a very good case and the issue of freedom of speech has been raised on the basis that the person was offering his opinion and his ideas and it's an alternative to the medicine that his mother was taking, and he has not backed away at all and filed the charges including murder and a whole range of other--

CHAIRPERSON WATSON: I think that has some grave implications for the sidewalk counselors that we ought to look at very closely.

MS. BERG: I agree with you. I think that--I mean, we've certainly always been in favor of sharing information with people, and we certainly encourage other people to do that, but I don't think we're talking about sharing information. I think we are talking about someone who has absolutely no right to be interfering with another person's medical care.

CHAIRPERSON WATSON: Thank you.

Naomi Keller, Planned Parenthood Affiliates of California.

Naomi Keller?

All right, J. Richard Olivas?

MR. OLIVAS: Good afternoon.

My name is Richard Olivas. I'm a--I come today as a private citizen, as someone who reads the newspapers everyday, and I had no idea of even coming here except I somehow got a letter from you, Senator Watson, stating--a letter of October 9th, announcing the hearings, and the reason I've asked to come is I think that I have something that can help the Committee in this issue, and I think it's something that both sides can agree on.

I've--I don't claim to be a totally emotionless person, but I've heard a lot of emotion today, and maybe a little bit of some facts would help.

There seems to be a great deal of confusion, even in my own mind, about the number of bombings that have taken place. I hear-I heard a lady this morning say 190. I've heard--in your letter it says 300, and I read the

newspapers, and I hear this report or that report, and I'm, frankly, confused. So, I thought, well I'm going to just do a little research myself. I'm not a statistician. I'm a college graduate in English. I don't claim to be a statistician, but I did want to say, I have several ideas which I think would help you, Senator, in your efforts to end this problem, and again I want to say, I think it's something that all sides could agree on.

First of all, I think that this Committee should determine which state agency is best equipped to gather statistical information on the number of bombings. I don't know which one that would be. I don't know state government all that well, but if there's an existing committee that could—existing department that could do that, good. I think there should be a state agency which is legislatively empowered to gather statistics on abortion clinic bombings.

Secondly, in your legislation, Ms.--Senator Watson, you should state the different categories of offense.

You should give them the power to develop their own categories.

For instance, the federal offenses, you know, bombings, arsons--there is a distinction between those two, as you know--and any other categories they want, harassment, whatever they want to develop. I suggest, and I'll give this to the Committee, I suggest that you model it after the National Firearms Act, Sections 231, 921, and 926 of U.S. Code, and the Explosives Control Act of 1970, all of which give the categories of--pertaining to bombing and explosives use.

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Secondly--or thirdly, the agency chosen should interact with the statistics--not the personnel, necessarily, but they should interact with the statistics--of the Explosive Incident's Report, published by Alcohol, Tobacco, and Firearms--I have all of them here with me--and the Bomb Summary Report, put out by the FBI, annually. Now, it seems there is a level of mistrust expressed in the room, concerning Alcohol, Tobacco, and Firearms. I don't care to enter into that. All I'm saying is that they have objective, factual statements which are more or less correct on the number of bombings that have taken place, and the state agency should avail itself of the BATF statistics and the FBI Bomb Summary.

Secondly, and this is very important.

be, in your legislation, a requirement -- not a suggestion --

it should be a mandated requirement, that the local city,

department, etcetera, report by law every bombing incident

to this designated agency whether it's a new agency or

old, because it's important that things be reported by

requirement, not voluntarily. In other words, any time

there's a bombing in LA, it should go right to this agency,

and they should say, "It took place on this time," etcetera,

county, etcetera, fire marshals, police departments, sheriff's

By the way, there are--right now, if you will check, there are existing agreements in every state, local, and county government, that I have checked into--they voluntarily report all data on bombings to the FBI Bomb

Data Center. Are you aware of the existence of that agency?

CHAIRPERSON WATSON: Yes.

MR. OLIVAS: Yes. They're very--They don't give out a lot of information, but if you'll check with them closely, they have everything, and they're very factual, and I believe they're unbiased, and I believe they deplore violence, and I believe that they want to be objective as they can and unbiased.

Fourthly, this state agency that you choose should publish their statistics quarterly, and then again annually, so that the public can have a--have their information.

They have a right to know what's going on.

Now, I might add for completeness sake, the report should include the date, the time, the location of the bombing, and the extent of monetary damage for each and every act of violence. It should be a complete, thorough, truthful, and accurate report, no shading at all. It should be completely accurate.

My point is simply this: Only when we have accurate, truthful statistics can the public be fully informed, and only then can it trust the governmental authorities who compile them. I mean, I think you agree, Senator Watson, that the essence of all self-serving—I mean, not self-serving, public-serving people as yourself, in the public interest, is that we have to be truthful and accurate, and that way people can trust us, and I think that's—there's a little mistrust as to some of the agencies and things, and I think, if we don't trust Washington, fine. Let's compile our

own statistics, within the state, by someone with the independence and autonomy and trustworthiness of, say, the legislative financial analyst, someone that's autonomous that can be trusted, so we can go to these stats and say, "Yes. This is how many took place, at this time," and also, they should include in the stats the status of the investigation; whether there have been convictions; whether it's pending, etcetera, etcetera.

I have heard, today, that the issue is not the morality or immorality of bombing, but the issue of bombings themselves. Fair enough. May I please help you, Senators, to more clearly define the issue as I see it. Now, I'm not an expert, but the way I see it is, it's not only the bombings but it's how many bombings. Let me give you an example. I have here in my hand a letter from you, Senator Watson, which states, "Since 1982 there have been over 300 bombing incidents nationwide on property where family-planning services are offered and where abortions have been performed," 300. However, every available statistic, federal and otherwise, says, Senator Watson, that you have exaggerated this statistic ten-fold. There are only 37 bombing incidents that have taken place since 1982.

Now, I would--the first thing this Committee can do is this: In the interest of truthfulness and accuracy, I would ask that you, Senator Watson--and the other gentlemen here and the staff people--turn over to this agency all the statistics that you have. I would like for you to be able to support 300 bombings. Included in that, I would like

for you, Senator Watson, to give the date, the location, the incident—whether it was a bombing device, incindiary device—and the extent of monetary damage, and the pending status of that case, because there have not been 300 bombings. This is a unfactual statement. Regardless of which side we are on, we must be truthful in our reporting, in order for the government and the people to trust us.

So, therefore, I would like for you, Senator, to come forth with a list stating when and where these 300 bombings have taken place, so that the public interest can be served, and these hearings and subsequent laws can be based on the facts and reason, rather than on emotion and inflated statistics.

CHAIRPERSON WATSON: Mr. Olivas, if there is one bombing, or 300, or 3,000--one is too many. I'm not going to quibble whether there were 37 or 300, because--

MR. OLIVAS: You stated there were 300.

CHAIRPERSON WATSON: --it really--it is--It really is not the issue, the number of bombings. The issue, sir, to frame what this hearing is all about. This is my hearing. The issue is that we do something about the bombings, so I'm not going to involve my Committee in dabbling over what is the number or not. We have on record, this is information we received from the National Planned Parenthood organization, but if it's off by a thousand, if it's off by a hundred, by twenty--

MR. OLIVAS: It's off by 260, Senator.

CHAIRPERSON WATSON: That is not of concern to

1 me, understand that. 2 I think the information you have given is well 3 taken, but I am not concerned how many. I am concerned 4 that they are taking place at all. Is that clear? 5 SENATOR ROSENTHAL: May I--6 CHAIRPERSON WATSON: Senator Rosenthal? 7 SENATOR ROSENTHAL: Let me just indicate, perhaps 8 the figures, referring to bombings, may also have included 9 bomb threats. 10 MR. OLIVAS: No, sir. It says, "bombing incidents." 11 SENATOR ROSENTHAL: I understand. 12 MR. OLIVAS: I would like to see the stats. If 13 there are thousands, I've--14 CHAIRPERSON WATSON: Don't take up my time with 15 that, would you not? And would you let Senator Rosenthal--16 MR. OLIVAS: I was given ten minutes to--17 CHAIRPERSON WATSON: Well, just hold. Let Senator 18 Rosenthal finish. 19 MR. OLIVAS: Yes, ma'am. 20 SENATOR ROSENTHAL: And so I don't know what the 21 number includes, whether it includes threats, attempts, 22 death threats, vandalism, a whole series of things. Obviously, 23 there are lots of statistics on all of these subjects, 24 but I'm not--I'm not sure I know what you're getting at 25 in terms of whether or not the number is correct or not. 26 Maybe the figure should have said, "...30 bombings

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and 270 bombing threats." Would that satisfy you? MR. OLIVAS: Well, if I understood Senator Watson

1 to say she's not interested in accuracy, I think that the 2 public is. 3 CHAIRPERSON WATSON: Mr. Olivas--4 SENATOR ROSENTHAL: But what has that got to do 5 with the subject matter? 6 CHAIRPERSON WATSON: Right. 7 MR. OLIVAS: Well, these hearings--8 SENATOR ROSENTHAL: Could you point--9 MR. OLIVAS: Yes, sir. Yes, sir. That's a good 10 question, and I thank you. 11 SENATOR ROSENTHAL: Okav. 12 13 14

MR. OLIVAS: These hearings, sir, as I understand them, at least in the public correspondence, are predicated, at least in the opening paragraph, their predicated upon some allegedly 300 bombing incidents that took place, but in fact, they have never taken place. So, the very foundation of this hearing has now crumbled. It does not exist.

SENATOR ROSENTHAL: Well, that may be your interpretation of what's taken place here today. This is a Senate Committee which is trying to deal with the subject. I didn't come here because I heard there were either 300 bombings or 30 bombings. I came here trying to get some input from two sides as to what was actually taking place out there—

MR. OLIVAS: Yes, sir.

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SENATOR ROSENTHAL: --and if it's a bombing, or attempted bombing, or bomb threats, or you know people threatening lives and property, that's what I'm trying

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    to get at here.
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             MR. OLIVAS: Yes, and those--Yes, sir, and those
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    should be cataloged and categorized by this state agency.
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    I agree with that. We're not afraid of that.
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    are afraid of is deliberate and falsification and distortion
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    for propaganda purposes.
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             CHAIRPERSON WATSON: Okay, you're on the record.
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    You're on the record. You understand that, don't you?
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             MR. OLIVAS: Yes, ma'am.
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             CHAIRPERSON WATSON: All right.
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             MR. OLIVAS: You have--
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             CHAIRPERSON WATSON: Do you want to make that
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    statement again?
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             MR. OLIVAS: Yes, sir--yes, ma'am.
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             CHAIRPERSON WATSON:
                                 Well, make it again, please.
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             MR. OLIVAS: Yes, ma'am.
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             CHAIRPERSON WATSON: And give your name.
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             MR. OLIVAS: My name is J. Richard Olivas, as
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    I said at the beginning and is on the Committee stationery,
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    and what we are interested in--We are not afraid of
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    statistical accuracy by the government. We believe that
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    California State should be empowered to gather statistics --
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             CHAIRPERSON WATSON: Who are you--Who are the
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    "we"?
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             MR. OLIVAS: Well, myself and my family, for one.
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             CHAIRPERSON WATSON: Okay. I just want to know,
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    are you speaking for an organization?
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             MR. OLIVAS: Well, I can't claim to speak for
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I've come as an individual, as it says on the sheet. one. 2 CHAIRPERSON WATSON: Okay, well, you said, "as 3 an individual," and you said, "we." 4 MR. OLIVAS: That's right. 5 CHAIRPERSON WATSON: I just want to know who 6 you are speaking for. 7 MR. OLIVAS: Yes. I believe I speak for some, 8 but I don't claim to. Some might sympathize with me. 9 But we are not afraid of statistical accuracy. 10 In fact, I believe--11 CHAIRPERSON WATSON: What were you accusing me 12 of? 13 MR. OLIVAS: I'm accusing you--14 CHAIRPERSON WATSON: All right. 15 MR. OLIVAS: -- of being sloppy, Number 1, in your 16 I think that 300 is a deliberate falsification, 17 or at very best, it's a deliberate refusal to proofread 18 your mail and do accurate gathering, and you should not 19 take your stats from Planned Parenthood only. You should 20 trust federal governments who are statutorily empowered 21 to gather these statistics. 22 UNIDENTIFIED SPEAKER: That's right. 23 MR. OLIVAS: And if you 300 incidents, Senator, 24 I'm glad. Let's see them, turn them over--25 CHAIRPERSON WATSON: Okay, would you finish your

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testimony.

MR. OLIVAS: Yes. If you have the stats, let's see them.

CHAIRPERSON WATSON: Would you finish your testimony?

MR. OLIVAS: Well, unless there are some other

questions, I think I'm through.

CHAIRPERSON WATSON: Okay, thank you.

There were several people, and we're going to conclude this part of the hearing, because we do have another one starting at 1 o'clock, and we need to give our recorder a break, and members need to have lunch.

There were two people, yes--This young lady, that had spoken before. You may come up. Identify yourself, again, at the mike, please.

MS. PASSMAN: My name is Jo Ellen Passman. I'm the director of the California Abortion Rights Action League. I'll try not to postpone your lunch any longer.

I just want to say, on the issue of picketers versus sidewalk counselors, to ask the Committee not to try and see the Emperor's clothes. For—to take the analogy of voting: If as a voter, I'm sort of a bizarre voter, and I only vote for people who might someday serve on this Committee, say there's somebody who doesn't like that that's the way I vote. Now whether or not they are stopping me from going into a polling place, because they want to educate me about the other people who are running; or whether they just want to tell me they don't like what I'm doing; as a citizen, I have the constitutionally protected right to vote, and that cannot be obstructed.

So, I want to underscore, Senator, your idea and your analogy of the polling place, and to encourage the

Committee, and whatever other committees would be involved, to further investigate this idea of a buffer zone. It would help the problem immensely.

Thanks.

CHAIRPERSON WATSON: Well, thank you so much.

I do appreciate the input that we have heard this morning and this afternoon. I would hope that everyone who comes to any subsequent hearings would come in the best mind to provide information and not emotionalism.

I'm sorry that we had to remove somebody from the hearing room. I think it's quite clear that some people come to disrupt, rather than to give testimony.

I don't take lightly to accusations and allegation, and I want to set that out for you--straight out. This session is being recorded. We will review the recording to see if there are any allegations that would be bordering on the illegal. So, I just want to explain that to you. We're trying to have a hearing to hear all sides. I think I've been fair, but I don't like people accusing me, wrongfully.

All right.

MS. HODGE: Yes, you identified that I could come up and speak, earlier, on the same point as Ms. Passman.

My name is Kathy Hodge, and I'm with Clinic Defense of Orange County.

I also wish to say that it is quite obvious that it is quite a mystery to many people within our community what a sidewalk counselor is that is different from a picketer, and that some within our group have expressed that it would

be necessary to declare martial law in the United States if every person could somehow find a designation within their organization or their point of view which was above the laws of picketing and assembly, and this is exactly what sidewalk counselors do.

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For those of you on the Committee not familiar, this is what they are instructed to do by Joseph Shiedler. They actually had such a workshop within our county, and some of our people also attended, and they were instructed to say that they sidewalk counselors if the picketing law was brought up to them.

Now, this is what they actually do at the clinics, and I wish to make this point. Obviously, we do have the right of assembly, but it is regulated and, you know, there are laws regarding it, and that this is your particular area of expertise and power, and that if there are persons within the State of California who can declare themselves above the law, then you hardly have any reason, you know, to have a job or to address the issue of legal assembly or laws regarding assembly at all. This is what they routinely do, and I believe that you've heard them do it today. You may review the testimony and see if that—if that is not what you heard.

CHAIRPERSON WATSON: All right.

Thank you very much.

We're going to recess this part of the Health and Human Services Hearing. We will reconvene at 1:15 to have testimony on the AIDS condition.

Thank you so much. (Whereupon the hearing for the Health and Human Services Committee was recessed at 12:45 p.m.) -000-

REPORTER'S CERTIFICATE STATE OF CALIFORNIA SS. COUNTY OF VENTURA I, TAMARA MARIE DEUTSCH, do hereby certify that the foregoing pages, 1 through 103, inclusive, constitute a true and correct verbatim transcript of proceedings reported by me. WITNESS my hand this 31^{ST} day of December, 1985 at Ventura, California. TAMARA MARIE DEUTSCH