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# Hearing on Child Molestation Legislation - April 24, 1981

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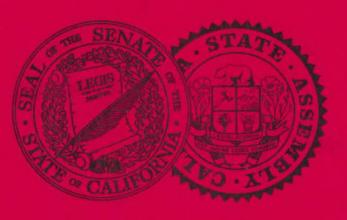
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## FOR REVISION OF THE PENAL CODE

#### Hearing on

### CHILD MOLESTATION LEGISLATION SB 276, SB 277, SB 278, SB 586, SB 587, SB 588.

Friday, April 24, 1981 San Francisco, California



SENATOR OMER L. RAINS, Chairman Assemblyman Terry Goggin, Vice Chairman

#### Members of the Assembly

Elitu Harris Mei Lovine Dave Stirling Cathle Wright

KFC 22 L500 P45 1981 no.2

Edward R. Cohen, Project Director Jennifer A. Moss, Consultant Nancy E. Mershall, Executive Assistant Senators

Robert G. Beverly John Doclittle Robert Presley David Roberti

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CHAIRMAN RAINS: If I might have your attention, I would at this time like to call to order this meeting of the Joint Legislative Committee for Revision of the Penal Code. Ι might indicate preliminarily that the comments today are being transcribed, and that whatever is said will be reduced to transcript form, similar to what I have in my hand. Those of you who wish, at the conclusion of this hearing, to secure a copy of the transcript, if you will so advise us, we will see that you get one, once it is, in fact, prepared.

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Before going further, I would like to introduce, to my immediate right, to your left, Mr. Edward Cohen, who is the Project Director on this whole area of child molestation, Mentally Disordered Sex Offenders, and also is the Chief Consultant, Chief Attorney to the Joint Committee. To my left, at this time, is Jennifer Moss who is a Consultant and Staff Attorney to the Joint Committee. Seated to her left, is Nancy Marshall, the Executive Assistant to the Joint Committee, and also, Lucio Lopez. Lucio, is a Sergeant of the California Senate. And should, at any time today, anyone present wish to have a message relayed to me, if you so advise Lucio, he will see that I get it. Senator John Doolittle will be joining us shortly. We were awaiting his arrival, but given the time constraints, we are going to proceed at this time.

I would like to begin by reading a prepared opening statement before we hear from our first witness. I want, first of all, to welcome to today's hearing on child sexual abuse and 27 molestation, all of you. This is the third in a series 28

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of hearings being held by the Legislature's Joint Committee
for Revision of the Penal Code.

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The alarming increase in reported cases of child sexual abuse in California resulted in the Joint Committee holding a hearing last December to determine the scope of the problem and the areas in which legislation might be needed in order to help reduce the high incidence of child sexual abuse in this state.

The Joint Committee's findings have, thus far, been most disturbing. California's laws in this area lag far behind other states which have revised their laws to deal more efficiently and effectively with persons who molest children. For example, there are no courtroom procedures in California designed to lessen the psychological harm done to the victim during the prosecution of a case. The psychological effects on the victim caused by present courtroom procedures and prosecution methods are frequently every bit as serious and long lasting as the criminal act itself. Peace officers are not being trained to deal with child sex exploitation cases.

Agencies such as Big Brothers, which select people to work closely with children, are not allowed access to information to determine if the applicant has a record of convictions for sex offenses. Yet, it is common knowledge to those who work within the criminal justice system that child molesters gravitate to jobs or avocations where they come in close contact with children.

Some common types of child molesting situations, especially those involving family members, are those where

the same child is victimized over a period of several years. By the time the crime is reported, it is often too late to prosecute because the statute of limitations has expired.

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In certain instances under present law, a convicted child molester who has been determined to be a mentally disordered sex offender, that is, one whom we refer to as MDSO in California, can receive probation and out-patient mental treatment. The effectiveness of this rehabilitation program has been widely disputed. Convicted offenders while on out-patient status have committed serious molestations, a particularly outrageous example being the murder of two and one-half year old Amy Sue Sietz by Theodore Frank.

As Chairman of the Joint Committee for Revision of the Penal Code, I have introduced a comprehensive package of six bills designed to place California in the forefront by taking the legislative steps necessary to reverse the increase in child molesting crimes, and to make California's child molestation laws the toughest in the nation. All six bills passed the Senate Judiciary Committee, another Committee which I chair, on Tuesday, April 21st.

On April 10th, I chaired a hearing in Los Angeles to give concerned citizens in southern California an opportunity to comment upon this specific legislation. Today, we have invited more expert witnesses, and concerned citizens in northern California to give us the benefit of their comments and suggestions in connection with these bills. All have been given advance copies of the legislation to review, and today, they will share their thoughts with us.

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Our first witness will be Dr. Carolyn Swift, who is Director of Prevention Services, Southwest Community Mental Health Service, from Columbus, Ohio. Dr. Swift, if you would please come forward. It is a pleasure to have you with us. You are a recognized expert throughout the nation, and I am sure that your testimony is going to be very, very informative.

DR. SWIFT: Thank you, Senator Rains. 7 I am very 8 pleased to be here. Members of the Committee and Staff, and the interested members of the audience. This is an extremely 9 important area, and one which needs attention across the 10 11 nation. Unfortunately, it's not getting the attention it 12 needs. And I continue to be amazed at what you are doing here 13 in California.

If this package of bills is passed, you will be the most progressive and outstanding state in the nation in protecting our children against child molesters.

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Across the nation, there is a tendency to deny what is happening to children, and part of this denial on the part of the public and law enforcement results in a fantastic under-reporting of this crime. It is estimated that less than ten percent of the incidence of child molestation and abuse is ever reported. And when one thinks of that, that 90 out of 100 cases of child molestation are probably not reported, and then one looks at conviction rates, less than one percent of those end up in any kind of conviction rates, we realize that our children are really unprotected.

Research has shown that up to one-third of our entire population is the unwilling victim of a sexual

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experience during their childhood. Now, that's shocking. That's one-third, not only of the females, but one-third of the males in our nation, according to research, indicates have had some experience of this sort. Now, the surprise in that, for most people, is that boys or males are also victims of sexual abuse.

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The media, television, newspapers, magazines, often tend to sensationalize any kind of sex crime. And when sex crimes against children are featured in the media, very often, it's little girls who are commonly shown as victims.

I would like to present to you today that boys are not only victims of equal risk of child assault, sexual assault, but that this is very significant for the perpetuation of this crime across generations. Nicholas Groth, who submitted testimony in the previous hearing, but who is not here today, has done the definitive research in this area, indicating that a very high proportion of little boys who are sexually abused grow up to be sexual abusers themselves.

It is a common statistic in the area of child abuse that children who are abused grow up to be abusing parents. And it turns out that this is the case with sexual abuse, as 23 well as with other kinds of abuse. I would hasten to say here that correlation is not one-to-one. In the last hearing there was a witness who had been abused as a child, a male witness, 26 who took offense to my saying that. He felt that somehow, I was 27 saving that he would be an abuser, and he was not an abuser. 28

What I am saving is that for convicted child

molesters, who are, by the way, 98-99% male, a great many of them, a much higher proportion than in the general population, have had victimization as children.

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Now, the importance for that, then, is that if we could identify this when it happens, and help those boys who are sexually abused, and intervene at that very young age, then we could, perhaps, prevent a whole cycle of sexual abuse that would occur in later generations. This is why this is important.

I come from the mental health profession. I am a psychologist. It has been the vogue over some decades that we can treat a great many mental problems, emotional problems and so on. Many of the public feel that we can treat sexual offenders. The fact of the matter is that when it comes to sexual child abuse, there is no established treatment that is effective.

There have been some promising programs with regard to 16 sexual abuse of children, where the abuser is a family member. 17 You have right here in California, through Hank Giarretto's 18 program, and the Parents United Program, a very promising 19 program which is, in fact, being modeled across the country. 20 The jury is not yet totally in on that program, as those of you 21 know, who work in the area of law enforcement, rescidivism takes 22 several years to get any good data on. You don't release a 23 person from a program, and say, six months later, that person 24 has not committed another offense. You need at least two years, 25 three years, a five year, a longitudinal kind of study to say 26 whether or not that's effective. The early data from 27

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Dr. Giarretto's program is very promising. So, that your legislation, I note, differentiates between the family offender, that is, the male in the family who commits incestuous sorts of acts, and the stranger to the child.

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I would like to say here that there is a common myth, you know, that sexual child abuse is the dirty old man syndrome, the stranger in the bushes with the trenchcoat that hops out and offers the child candy. The fact of the matter is, that at least in 80% of the cases of child molestation, the offender is well known to the victim. This means that the offender is a family member, is a neighbor, is a Scout Master, is a school teacher, a gym teacher. In 80% of the cases, the child knows the offender. This is one of the things that makes it so 13 difficult to report. As you can imagine, in the case of the family member, there are all sorts of pressures on the child not 15 to get daddy in trouble, not to rat on your brother. In fact, I 16 was here three years ago at a conference in which I did a 17 workshop on sexual abuse of children. I was approached by a 18 reporter, a San Francisco reporter, afterwards, who asked what 19 promising measures we had toward preventing this. I said one 20 thing that was discussed was perhaps a hotline where children 21 who were being abused, or who thought something funny was 22 happening to them could call and talk to someone. The reporter 23 was incensed about this, and said, "You mean, you are really 24 suggesting that children fink on father?" This shock was that 25 the father might, in some senses be betrayed. He was not 26 advocating for the child. 27

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What I very much like about this legislation, and your whole approach here is your advocacy for the child victim. I have found that rare, and I am extremely impressed by it.

I would like to say, then, in just expanding a bit on the offender, we talk about the fixated offender and the regressed offender. The fixated offender is the pedophile. That is the adult male who prefers children as sexual partners, when given choices, prefers children. This is the offender for which we have no treatment at all. The disturbing fact is that all over the nation, these offenders are being released over and over again on probation. There's plea bargaining so that they continue to be free in our society to molest children. The legislation you have here would address that issue.

It also addresses the issue of the regressed offender 15 And by that, we mean the offender who prefers adult females 16 as sexual partners, but under stress of one kind or another, 17 and sometimes just in terms of a particular opportunity that 18 19 presents itself, may victimize one of his own children. Ne 20are looking toward treatment for this offender because of the 21 complexity of this situation with regard to the victim. It's 22clear that when a stranger sexually attacks a child, separating 23that stranger both from the child and from society is a good 24solution. But, when the person who molests the child is the 25 father, then the separation brings about a number of 26 complications, often the loss of support for the family, often 27the blaming of the victim that goes on among other members. The 28 mother may abandon the child if she thinks she has to choose

between the child and the father, and so on.

So, because of that very complicated situation, we are looking for other alternatives, and I think that the Parents United Program is a good one. What your legislation does with regard to this case is set out certain criteria which will permit the judge to put the offender on probation, or to have other sanctions aside from imprisonment if these criteria are met.

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Let me say more about why this is such an underreported Not only is the child basically inarticulate in capacity crime. to complain about what has happened, in the case of a five or six year old child, or as we heard earlier this morning at the press conference, this example of the two and a half year old girl, these children are in no position to explain to other people what has happened to them. Very often, they do have the words to talk about what parts of their body were attacked, what the sex acts were. Not only that, the two people involved in the crime, the offender and the victim, neither of them are going to talk about it much. Certainly, the offender not, because that incriminates himself, and the child often because they don't know were to turn, who to turn to, or the words in which to express the victimization. (Very often, the people to whom they turn to deny it, sometimes the mother, if it is an interfamily situation.) Shockingly enough, teachers who are often recipients of this information, don't know what to do with it, so they do nothing with it.

Let's say that the child does report it, and it successfully gets into the criminal justice system. Then what often

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happens is a continual traumatization of the child through having to repeat and repeat and repeat the story to one person after another, after another. These people who interrogate the child very often have had no training in this area. They feel embarrassed and awkward in trying to ask the child very direct questions about what parts of the body were involved, and what the acts were. So, that as a professional here, I feel it important to say that many children suffer more trauma, sometimes, from the investigation and the procedures following the original act of victimization than they did with the original victimization if it was a nonforcible, non-coercive, and no bodily harm was done.

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There is some research that shows that children who complete the court process by testifying and so on are more severely scarred afterwards in life, in terms of psychological hangups and trauma than children who are prevented from going through that process.

That's why I am very pleased at the bill which permits video taping of the child's testimony. That's S. B. 587, where the child victim's testimony is permitted to be video taped, and introduced into evidence in the subsequent trial. I think this would encourage parents, perhaps, to permit their children to report this. And, as a psychologist, I think it would be much less traumatic for the child for this to happen.

I participated in one such session previously, and was able, with this procedure, to elicit testimony from the child, whereas, in previous hearings with the same child, the

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child had been so overcome by the courtroom and the procedures that the child had not been able to even speak. So, I think this will be both helpful in encouraging reporting being less traumatic for the child, and in obtaining convictions.

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To speak a moment about the effects of child sexual molestation on the victim in later life, first, the severity of the effects, of the trauma seem to revolve around three variables. How much force was used, that's the first. If the child, of course, was battered at the time of the sexual incident, then there is much more trauma than if this was a non-coercive, non-assaultive incident.

The relationship between the child and the offender is a significant variable. Interestingly enough, the closer the relationship, the more traumatic the experience. If you think about this for a minute, you can see why this is true. We build into our family trust between the child and the parents. One of the Ten Commandments is, "Thou shalt honor thy father and thy mother." This is built into the whole fabric of our society, so that when father says, "Go to school, you can't stay home today," the child does that. When father says, "You can't go out to play," or, "Go to your room," because of punishment, the child obeys that. We all reinforce that at every level of our society.

What then happens to the child when the father says, "Go into the bedroom and take off your clothes and lay down on the bed and submit?" This violates the relationship of trust that is established between parent and child. When that child grows up to understand how she or he was victimized, you

have serious psychological effects. We are still dealing across the nation with the effects of this kind of relationship. A very high proportion of teenage prostitutes were sexually molested within their own families. A high proportion of runaways, both male and female, are running away from situations of family sexual victimization. High incidence of drug abuse, particularly in women, turns out to have followed a history of sexual victimization.

So, there are very serious side effects of sexual assault of children.

I would like to address each of the bills, and give my opinion on what the impact of this is. First, on SB 586, with regard to your definition of sexual crimes against children. This is excellent. It is quite comprehensive. Many states simply talk about acts of penetration, oral-genital acts of penetration. Your definitions address not only those obvious acts of penetration, but also the exploitation of children for the sake of sexual titillation of another, sexual arousal of another. I think this is extremely important that the definitions be as you have them.

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The mandatory prison terms for persons who commit this crime, I think, again are excellent, and go back to the point that we do not have an effective treatment. So that in the past, an offender perhaps has been mandated to treatment, and then, after a certain period of time, attending a certain number of sessions, passing a certain number of tests, will be released again to society, without undergoing a sentence, without fulfilling a sentence, but simply completing some

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	sort of treatment. We have found that this is not effective, so
1	I very much like the mandatory prison sentence.
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3	CHAIRMAN RAINS: I would like to inquire at this point.
4	We, of course, want to think that psychotherapy has advanced to
5	that point where we can, in fact, enjoy great success in treating
7	these people.
8	DR. SWIFT: Right.
9	CHAIRMAN RAINS: It has been my observation that, in
10	fact, that is not the case. You seem to be saying the same
11	thing.
12	DR. SWIFT: Right.
13	CHAIRMAN RAINS: Do most of your colleagues now agree
14	that perhaps the science is not as exact as perhaps they had
15	hoped it might be by this time, and that, in fact, mandatory
16	prison terms, if we are, in fact, to protect society, are called
17	for? This is a very harsh provision in this bill, to be sure.
18	DR. SWIFT: Yes, it is a very harsh provision. Let me
19	say that most of my colleagues in the mental health profession
20	who have familiarity with this area, with this field, and with
21	these offenders would agree. Unfortunately, just as there is a
22	lack of training in law enforcement around how to dea with sex
23	crimes and sexual offenders, there is very much a lack of
24	training in schools of psychiatry and psychology and so on with
25	the fixated sexual offender. So that if you were to talk with
26	many people, say, in family and children's clinics across the
27	nation who have had no training, and maybe have had one or
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two cases of this in their entire professional career, they might have a philosophy about whether treatment is better than prison sentences. It is their own lack of sophistication, I think, that would bar them from the concensus.

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I think the significant reponse there is, that for those of the professionals in the field who are familar with this area, I think there is a concensus. Nicholas Groth, for example, and some of the people who testified at the earlier hearing who are experts in this area. I think the experts do agree.

CHAIRMAN RAINS: That's interesting, because in addition to those you mentioned, Dr. Summit feels the same way. And it would appear from what you are saving that those who enjoy the greatest respect around the nation seem to some degree unanimity concur.

DR. SWIFT: I think that is true, and I think it is a case of having to improve training for other professionals in order for this to be a common concensus across disciplines.

The extention of the statute of limitations, which Bill 276 would bring about, is again, very good, because so many times the child is threatened when this happens to them. If you tell someone, "I'll hurt you, I'll kill you," and so on, that the child, it's only when the child becomes a little older, and begins to develop a sense of self-respect that they realize they were exploited and they want to tell somebody. And at that point, when they do tell somebody, perhaps the statute of limitations would have expired, and there is no way

of dealing with that offender, who continues -- then is free to continue to molest young children. So, the extension to five years is certainly a step in the right direction with that.

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CHAIRMAN RAINS: As a matter of fact, we have now amended the bill and raised it to six years.

DR. SWIFT: Raised it to six, very good. Very good. CHAIRMAN RAINS: Yes.

DR. SWIFT: Then, Bill 277, that makes it harder for known child molesters to gain access to victims is also a significant step toward progress in this area. I think the literature is replete with instances where leaders in youth groups, leaders in Boy Scouts, gym teachers, have molested children. I would like to repeat here, I think, an example I gave at the earlier hearings, the case in which I have personal knowledge, in a midwestern state, where, on an in-patient, residential facility for children, disturbed children, where maybe there were 20 children in that particular ward, most of whom had been admitted to protect them from sexual abuse at home.

CHAIRMAN RAINS: Doctor, have your studies evidenced that child molesters tend to gravitate toward those programs where they are placed in supervisory or disciplinary, authoritative positions?

DR. SWIFT: Absolutely, they do. And this is the case, yes. And in this particular situation, the custodial person in that institution had sought the job, and asked to be on the ward with children. And it turned out that he had been

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molesting the children on that ward over a 12 month period. And one or two of the children had complained, but they were on a psychiatric in-patient ward, and the therapist thought they were fantasizing that, that it had happened at home to them, they were removed from home and brought into a protective situation. They were being revictimized in the protective situation, and even the professionals could not recognize this. After 12 months, it was recognized. The man's previous history was then checked, and it was discovered that he had been convicted of sex crimes in another state. He had moved out of that state into this state, and actively sought a job where he had authority over children, and continued the victimization.

So, I think this is very important that you would have access to prior victimization records with children, extremely important.

The training that S. B. 588 would provide for law enforcement agencies is extremely important, as well. And that deals with the trauma the child suffers through repeated interrogation, and sometimes, really verbally abusive kinds of interrogation about this. I have sat in, not here in California, in other states, I have sat in on interrogations where the child is attacked verbally, "You are lying, aren't you? You are really making that up, aren't you?" So that the child then becomes very silent. And we end up not being able to prosecute this crime. I am very happy about this, and I think officer Goldstein, who will testify later, has an excellent program projected to deal with that sort of training.

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CHAIRMAN RAINS: To the extent that peace officers and other specialists receive more training and become more sensitive to some of these problems that confront the child victim, and to the extent that we have, for illustrative purposes, the possibility of video taping in the courtroom, do you think that given this type of approach, that we might, in an indirect fashion, because this is one of the purposes we are trying to achieve, encourage people to come forward and to report to a greater degree than is now the case, that is to the extent that we can lessen the psychological harm done the child victim?

DR. SWIFT: Yes, I do. I think the whole thrust of this legislation will accomplish a number of things, both increase the reporting because of the reduced trauma to the child. Then, of course, the humane aspect of reducing the trauma to the child, and perhaps preventing the kind of emotional scarring that has occurred so often in the prosecution. So, I think your assumption that perhaps this can increase reporting is a good one, it is good.

That is pretty much of a summary of my response to this package. I think it's an excellent package. Again, I would repeat, in my experience, it would be the most progressive in the country toward advocating for our children and for child victims of this crime.

CHAIRMAN RAINS: I have a few more questions, Doctor. You made the comment that in your opinion, about one third of all children in our society are molested, and you factored into that equation males and females, if I understood you correctly.

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DR. SWIFT: Right.

CHAIRMAN RAINS: Is that based upon any kind of empirical study?

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DR. SWIFT: Yes.

CHAIRMAN RAINS: Could you relate that to us? I have heard that statistic before, from a number of experts.

DR. SWIFT: Most of those figures are based on retrospective reporting surveys, that is to say, if I were to pass out a survey to people here in the room, the question would be, "Were you ever the unwilling participant in a sex act with an adult when you were a child?" "When you were a child, were you ever forced into a sex act with an adult?" And when these studies have been done, they were done with Landis, I think 1956, is one source for this. And he was one of the first who found this. But, the Kinsey Institute, in Indiana, found a fourth to a third women reporting this. Landis' survey found the equal victimization of cross-sex. Then, a researcher named Walters also found a fourth to a third victimization. Now, what is interesting about this to me is that there are so many sanctions against reporting, and against saying that it happened. And we have psychologically reasons to repress that if it happened to us, that I think even this admission, being able to recall that when you are an adult, this is based on retrospective recall, has the flaw of defective kinds of distortions of memory.

Freud pioneered the whole philosophy around repression, that we tend to repress unpleasant things, and we tend to repress particularly sexual incidents that are

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unpleasant. Freud, himself, was amazed at the number of his female clients who reported incest experiences. In the beginning, he published this. And he was so pilleried by his peers that at one point then, he said -- his peers were saying, during Victorian times, "Gee, these marvelous Victorian fathers couldn't be doing this to their children. They must be making it up." And he then, in print, came to the conclusion that perhaps his female victims or clients were fantasizing. Since, it has been proven, and established, and now accepted that his female victims were not fantasizing. They were reporting the truth, and even at that time, being further victimized by not being believed.

CHAIRMAN RAINS: You know, I have now heard that statistic a number of times, and I was absolutely startled the first time I heard it. I thought it can't possibly be that high. And yet, again, those who enjoy the most respect in the field seem to all say around '30 to 35 percent. And I guess what crosses my mind is, I've got to believe that if the studies evidence 30 to 35 percent, that in fact, it's probably higher because one thing you have pointed out, there is sometimes, we all know, repression to such a degree, that it is not recalled, because a person just doesn't want to. And the second thing is, that however confidential the report may be, however confidential you may try to make the person being questioned believe the study will be, I'm sure that there are those who still won't make the admission.

DR. SWIFT: That's true.

CHAIRMAN RAINS: For fear that perhaps it really

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won't be confidential.

DR. SWIFT: That's true.

CHAIRMAN RAINS: And that leads me to believe that maybe it is even more pervasive.

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DR. SWIFT: I think it is. I think an important thing to remember here is part of the incidence figures will be a function of what your definition is. And in the Landis study, for example, exhibitionism was included, to ask if you were ever the unwilling participant in a sexual experience with an adult when you were growing up, may include being exposed, 10 in his study, being exposed to nudity. I think that's a 11 12 questionable definition. For our purposes, most of what you 13 have talked about involves physical contact, your definition, a great part of that. And subsequent studies have used a more stringent definition, and not talked about exhibitionism. 15 But. even so, they have found a third. A third seems to be a 16 Let's see, it 17 general kind of a figure. 18 was the San Francisco Police Department figures, in 1976, 19 showed a third of the victims who reported this as a crime in 20the police statistics, a third of those were male. And in 21 Kansas City, for that same year, we corroborated that. Again, 22when one is aware of the sanctions against little boys 23 reporting this, one is sure that the figures are much higher, 24because when a little boy reports being victimized, there is 25a double taboo there. It isn't just that a sexual act has occurred, 26 which is taboo, like an adult male with a female child, but 27there is the fact that it is same sex victimization. So, there 28 is the taboo of homosexuality. And very often, the child is

given the message, the little boy, if that happens to you, you don't dare tell anybody about that. So, I think that's a particularly underreported kind of crime.

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There are statistics, again, the Landis study, shows that of the third of males and females who reported this, in later years, in the retrospective study, they were all asked, "Did you tell anybody at the time it happened?" And almost half, it was in the 40 percent, of the women who had victimized, did tell somebody. But, only 16 percent of the boys who had been victimized, ever told anyone. So, we have differential reporting by sex of this, too.

CHAIRMAN: Doctor, I would like to introduce you and others present, or introduce to you Senator John Doolittle, who has arrived. He represents a goodly portion of the City of Sacramento and other environs. And, John, much of Dr. Swift's early testimony focused on one part, in fact, the only part of SB-586 with which I think you have expressed some difficulty in the past. And please correct me if I misstate your position. Senator Doolittle's feeling, I believe, is that we ought to have mandatory prison sentences across the board, whether it be incestuous, whether it be in-family, there should be no exceptions whatever. Is that basically accurate?

SENATOR DOOLITTLE: Yes.

CHAIRMAN RAINS: SB 586 is, of course, I the toughest bill. If passed, it will be the toughest law in the nation. But, we do try to draw distinctions, keeping in mind the child victim as well. And I wonder if you might, without going as extensively into it as before, address that once again, because

he may have some questions that he would like to pose. And it is a long drive from Sacramento, and it is for that reason that he was not here earlier.

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DR. SWIFT: I have an understanding of the problems that you have with that section, partly because. I had just said, one of the variables that leads to increased trauma later for the victim is if the relationship with the offender was a close one. Does a betrayal of the trust between the father and the child, and in some senses, there are those who say, "Why should that person, who is not only offended against the child, like the stranger did, but offended against his own child, why should that person have a lighter treatment from the law?" It has to do, for me, with the very complicated set of effects that come about when the child becomes the cause of the father's being removed from the family, and the essential breakup of the family.

What we have found in the mental health profession is that when the father is removed and imprisoned for this, very often, the mother turns against the child. "You put daddy in prison." There is the loss of support, you know, the breadwinner of the family. It may lead to not just a breakup of the family as it has been known, but the child then will often come, who is in therapy, and beg us to do something to get the father back because everyone has disowned her at this point. It is a very complicated situation. And I think our approach is, if it is possible to have treatment in this case, and to maintain the integrity of the family, it would be the most productive for all involved. And the program you have

here in California, through Parents United, and Hank Giaretto's program, is again, the light of hope in this area.

Now, I did say that the jury is out on this. There are very good early statistics indicating 90 percent effectiveness, in the 90th percentile of the program. But, my caveats about that have to do with the fact that when you measure rescidivism, you have to have a period of time in which to do that. Six months is not good.

My second problem with it has to do with the fact that offenders, once discovered, tend to move out of that area. So, you may have the hardcore people who are recommitting these crimes picking up their families and moving them to another state. Until there are good statistics which really have good followup across the board over a long period of time, we won't know. And I guess I would say, since the jury is out on this kind of a program, the legislation you have here permits the possibility of maintaining the integrity of the family. There are provisions that would protect the child, if force has been used.

CHAIRMAN RAINS: We still have mandatory prison in that case, even within the nuclear family.

DR. SWIFT: Right. And then it's at the discretion of the judge. And also there is a provision that says if the child is in any danger for this to be recommitted, you know, of this sort of crime, then the man would be removed. So, I think that it is an attempt to try to balance here the harm done to the child by the sex act itself, and the harm done to the child in the family by the way society treats that. And

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I don't know that we have a perfect answer, but I think that it's a good one, I think it's the best one in the nation at this point.

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SENATOR DOOLITTLE: I don't think there is a perfect answer to a complicated situation like this. And I know it's a close question. And I don't, by my lack of support, completely, for this bill, it's not to criticize, really, Senator Rains, or the people that support it, because I know it's a complicated issue. I guess I come down more on the other side. But, as I have indicated to Senator Rains, his bill is certainly preferable, I think, to what we have now, and I have supported all of the other bills in this package. And I may end up being on the losing side of this other issue.

What concerns me in the bill is that we don't limit it just to the parents, but it is anybody there who is related, living within the household, as I recall.

DR. SWIFT: I see. In other words, it isn't just a father offender.

SENATOR DOOLITTLE: Right.

DR. SWIFT: And you don't object to that as much as, maybe, if it were an uncle or a brother?

SENATOR DOOLITTLE: Yes. I think the narrower itgets, because I think if there is going to be a tendancy, where there is not force used within the home, to find a meeting of those four criteria. And therefore, non-prison types of treatment, mandatory prison, you know, makes it 100 percent, and on the other hand, this other way, if it is, as I am suspecting, a loophole that you could drive a truck through, possibly, then

we are not going to see much treatment that way for these other individuals. So, if there is a narrowing, at least of the classes of individuals to whom that could apply, say, it's limited to the parents, or the father, I guess the mothers aren't often guilty of this crime, that would be more satisfactory to me.

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DR. SWIFT: More acceptable to you. I can understand that point. I think there is a provision here that says that if an exception is made, and the judge does not impose the mandatory sentence, then the judge must put in writing what those reasons are. And I would hope that there would be some very rigorous monitoring of this to see that, in fact, that is not a loophole which a truck is driven through, and that everyone is being let off through an almost cursory use of that particular section. But that when an exception is made, that there is a very careful review of the case, and a thoughtful going through of all the criteria involved. And then the judge is held accountable for that. I think that that is extremely important. And then, in fact, your concern is a concern I shared when I first saw this legislation. I said, you know, here is something that could be a loophole. And I think that this is something you would want to monitor and see whether it becomes such or not.

SENATOR DOOLITTLE: I've just got to persuade my fellow brethren on the Judiciary Committee to help me hold those judges accountable.

DR. SWIFT: I think that's extremely important, extremely important. I mean, you can do so much with

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legislation, but it can be undone.

CHAIRMAN RAINS: And that's a very legitimate concern, because, to the extent that magistrates or judges do not adhere to the legislative intent, then to that same extent, any law, no matter how tough it is, does not achieve what we would like to have it achieve. But, as you pointed out earlier, we have done our balancing act.

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DR. SWIFT: Right.

CHAIRMAN RAINS: It's a very tough balancing act. We have come down on the harsher side of the coin. It's not 100 percent, which is a position that can be argued with some cogency. But, I would daresay there ought to be very, very, very few exceptions.

DR. SWIFT: Right.

CHAIRMAN RAINS: But, when that exceptional case arises, it seems to me as though we have got to recognize it, in being cognizant of the need to care about that child victim.

DR. SWIFT: It seems to me it would be very good if this, you know, when this becomes effective, that there be some setting of a point, one year hence, 13 months hence, in which there would be a review of the cases and how many of these cases that came to the attention of the court fell into this exception clause, and how many used what reasons. I mean, I would really like to see a study done on that.

SENATOR DOOLITTLE: I would hope that however it turns out, that a study is done so that we do have that information.

DR. SWIFT: Right.

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CHAIRMAN RAINS: I have a question here about the pedophile, that came from the audience, that might marry a woman just in order to molest a child. That comes under a provision in SB-586, the so-called stranger clause that does call for mandatory prison sentences.

Thank you very much, Dr. Swift. That was very enlightening testimony. I might make one comment, because I think we are somewhat proud of the work they have done, that you made a number of complimentary statements about Parents United. And you are probably aware of this, but if you are not, Parents United started right here in the Bay Area, in Santa Clara County, Hank Giaretto. And in fact, Elizabeth Coby will be one of our witnesses today. And they have had a great deal of input. And we have listened very carefully to their concerns as we drafted this legislation.

DR. SWIFT: Thank you for the opportunity.

CHAIRMAN RAINS: Thank you. The next witness, in fact, will be Elizabeth Coby, who is counsel for Parents United, and involved in the child sex abuse treatment training program.

MS. COBY: Senator Rains, I first just want to say that I am very impressed by Dr. Swift's eloquent testimony.

CHAIRMAN RAINS: It was very eloquent, indeed. Very insightful.

MS. COBY: I think that her description of the nature and dynamics of child sexual abuse we wouldn't change at all. I think she has dotted all the "i's" and crossed all the "t's". And I don't want to belabor certain points.

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I would like to go on and point out, though, a few practical problems that have come up and how we have dealt with this on a day to day basis. I would also point out that we have now been going ten years, and our rescidivism rate is still barely minimal. It's even lower than Dr. Swift indicated, at this time. So, I am hoping that the jury will be coming in.

CHAIRMAN RAINS: So, you are suggesting that it is lower than ten percent? I think that she felt it was around ten percent in your program.

MS. COBY: No, it is lower than five.

CHAIRMAN RAINS: Lower than five percent.

MS. COBY: What we can ferret out is less than one percent. But, we suspect it is between three and five percent. What we have been doing is keeping in contact with those families, many now for eight or nine years.

CHAIRMAN RAINS: Even if they move from the area?

MS. COBY: Not the ones that have moved, but that many are no longer leaving the county because they no longer have the need to do that. They can now keep their jobs. They can maintain themselves in the community, and there is no longer a need to run and hide from this problem.

One of the things Dr. Swift is right about is the overwhelming numbers of cases that happen of in-family abuse. And quite frankly, we don't have enough prisons to lock up 20, 25 percent of the male population in California, and have whatever percent guard them while they are there.

The other thing that I would be concerned about with

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mandatory prison, not that these fathers don't deserve it, our program is victim oriented. We don't want to send them to prison only because that child needs that father. She is the one that is going to bear the guilt, and she needs to reestablish that trust basis with him if she is going to be able to distinguish sex from affection as an adult.

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By developing our program, last year, in Santa Clara County alone, we had over 400 families come forward voluntarily, that's half of our cases just in Santa Clara County, because they knew that they could get help, that the father might do a period of time in county jail, but they were willing to take that kind of a risk, because they knew they could get help, and they knew the family would not be destroyed.

CHAIRMAN RAINS: Do you think that there would have been fewer families come forward if there had been absolutely no exception whatever? I mean, we have very limited exceptions.

MS. COBY: There is no question about that. These decisions are very often family decisions, and also, very often the decision of the father, himself. When we began the program, there were around 30 reported cases a year in Santa Clara County. Now, there are 800 reported cases. And, yes, there are literally thousands of children who are no longer being abused, because those families felt safe to come forward.

CHAIRMAN RAINS: So that's what, over a 2,000 percent increase?

MS. COBY: That's correct. I think the others --

reality, I understand that feeling about distinguishing the father from the rest of the molesters who turn out to know the child. The distinction that we want to draw in our society is what kind of relationship that child feels she has with that man. If that man has been her stepfather since she was one year old, it doesn't make any difference to her that he is a stepfather, than a real father. He's her father figure. And her response to what she does, when she goes ahead and reports this, and how she feels about the molest is the same. And it is on that basis that we wanted to have all in-family members mentioned within that when there is a case.

We have had two cases where pedophiles have married women in order to get to their children. That also was very clear, very quickly. These men were not accorded the same kind of treatment in the program. We went to the court, we said, "They are pedophiles. We cannot work with pedophiles, just as anybody else cannot. And we cannot say to you that you should not lock this man up." And in fact, that has happened in those two cases.

In theory, sometimes it's difficult to distinguish often the pedophile from the in-family molester. But, in practice, it is really very easy. And those kinds of cases now would go to prison in Santa Clara County, because that is what happens to out of home molesters, the predator, the pedophile. And that would continue to happen, because at the time of sentencing, we would tell the court -- in fact, we usually tell the court way before that, that this man turns out to be a pedophile, and we need to protect society from him.

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One of the things that I think is very important about your bills that hasn't been mentioned in too much detail is the need for police training and district attorney training. The San Jose Police Department now has over a 90 percent confession rate. And most of the others, when they are sent to Parents United come back and confess to the police later on, anyway. These cases can be handled successfully. These prosecutions can be done successfully, and it is simply a matter of training. And we are very pleased to see that that kind of problem is addressed. For that reason, we are also very happy about the

video taping provision, because testifying in a courtroom is very traumatic. I would like to indicate, because our policemen are so well trained, we don't go to preliminary hearings. We haven't had a trial from a program case in eight years. And we only have a handful of preliminary hearings every year.

CHAIRMAN RAINS: You have not had a trial in this area, in Santa Clara County in eight years?

MS. COBY: No, not in a program case.

CHAIRMAN RAINS: And you are saying that the D.A. has been aggressive?

MS. COBY: The District Attorney has been aggressive. The charges have been filed.

CHAIRMAN RAINS: But, it has been because of pleas?
 MS. COBY: It's because the police know how to
 interview well.

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Oh, no, I'm sorry. I said pleas, CHAIRMAN RAINS: p-l-e-a-s.

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MS. COBY: Yes, pleas. Yes, the first thing with 3 fathers, the uncles, the brothers must do is take 4 responsibility for their acts, and plead guilty, and save that 5 child from having to go on the stand and go through that 6 further trauma. 7

CHAIRMAN RAINS: Based upon my own experience as a former prosecutor, that is quite a statistic, because that is not found in most places. 10

MS. COBY: That's right. And when our cases are handled well, that child is interviewed once and only once. Her testimony is taped, unbeknownst to her at that time, and she never has to go inside of a courtroom.

SENATOR DOOLITTLE: Mr. Chairman?

CHAIRMAN RAINS: Yes, Senator Doolittle.

SENATOR DOOLITTLE: How do you feel about the issue of, whether it is limited to the natural parent, or even mavbe an adoptive parent, but what about a step-parent or a relative, a member of the victim's household is a live-in boyfriend, right?

MS. COBY: We apply the same criteria, because as I said, to the child, if that man is playing the father figure. We have cases where the father next door is the father figure because her own father ignores her. As far as the child is concerned, that is her father, and she has those guilt feelings if anything happens to him and has that sense of betraval.

SENATOR DOOLITTLE: But, and yet we are going to send him to prison because he is the man next door.

MS. COBY: I would like at some point to keep the man next door out if he, in fact, has that kind of in-family dynamic with the child, and if he is not a predator. Now, once again --

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CHAIRMAN RAINS: My bill would call for mandatory prison in that situation, though.

MS. COBY: That's right. But, I think that those are the kinds of details, when the jury comes in in the Parents United program, what happens in many of the counties is that these people are all sent to us, and then they are screened out. And those distinctions are made.

CHAIRMAN RAINS: I have a question from the audience that I think the person would like me to ask you. Isn't it true that you found in the child sexual abuse treatment program that many offenders feel that they should do jail time in order to pay for what they have done?

MS. COBY: Absolutely. And most of our offenders do go to jail. That is a necessary part of the entire rehabilitation process.

CHAIRMAN RAINS: So, your findings lead you to conclude that most pedophiles do, in fact, have guilt feelings?

MS. COBY: No, in-family molesters. Mas that pedophiles or in-family?

UNIDENTIFIED SPEAKER: In-family.

MS. COBY: In-family.

CHAIRMAN RAINS: Well, this doesn't distinguish. MS. COBY: No, most in-family molesters in our program go to jail, they need to.

CHAIRMAN RAINS: You intended to focus on in-family? 1 MS. COBY: Yes. They need to go to jail. Quite 2 frankly, the process that the father has to go through is very 3 painful, very frightening. And he will not do it unless he is 4 forced to, through the coercive means of the criminal justice 5 system. We have had many cases now, probably three, 400 6 that have gone through our program that have not been 7 prosecuted. And in every single case, that family has dropped 8 out, disappeared, and then what happens is we pick up the Q. children years later as runaways. And the criminal justice 10 system and the involvement of the juvenile justice system are 11 12 essential to this entire rehabilitative process. It's not 13 easy, it's not nice, it's not pleasant. 14 CHAIRMAN RAINS: At one time, Ms. Coby, we were

informed that you were going to try to bring with you today a victim, a victim's mother, victim's father. Were you able to do that?

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MS. COBY: Yes, I am.

CHAIRMAN RAINS: Are they willing to come forward and testify?

MS. COBY: They are willing to come forward, but they would request that the television cameras remain outside, so that they will not be identified.

CHAIRMAN RAINS: I don't believe we have any on right now.

MR. WILLIAMS: Yes, I'm Ben Williams of Channel Five News. That's perfectly all right with us. We have already talked to the principals involved, and we would not show their

faces. We would like, however, to request permission shoot them as she is sitting now, from the back, as they testify, and I am sure that they wouldn't mind that.

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CHAIRMAN RAINS: Would their be any objection to that?

MS. COBY: There will be no objections as long as it is not shown in a revealing manner.

CHAIRMAN RAINS: Yes, okay, fine.

MS. COBY: Senator Doolittle, the only other thing I want to make, point that I want to make is that we don't include, or want included stepfathers and uncles and cousins to be nice to them. We want them included because if we don't, it is the child who is going to suffer.

CHAIRMAN RAINS: Thank you very much. For obvious reasons, I won't ask that you identify yourselves. I don't know which of you would like to begin.

MS. COBY: Perhaps the mother would like to begin first.

MS. BRAWNER: I have no problems in identifying myself. I am very open about who I am and my involvement with Parents United. My name is Sharon Brawner. I have been with the program for a little over ten years. I feel it really necessary that I be here, because my case is one of the examples. My daughter and her victimization is one of the examples of what happens to children who are involved in the judicial system from the very beginning, and it is not treated in a proper manner.

In my daughter's case, I found out about her molest

by reporting her as a missing person. I found out after having reported her missing, I finally got a call, and was notified that she had been molested and taken to the hospital. I was given no details. CHAIRMAN RAINS: So, this was a case of forceful molestation? MS. BRAWNER: No, it was not. This was her father.

MS. BRAWNER: No, it was not. This was her father. But, this was how she was picked up and taken to the hospital. She was at the hospital with uniformed officers for about three hours before I found out and was able to get to her. We were informed that we were going to have to be interrogated. We were taken to the police station and interrogated again for another two and a half hours.

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Now, I know my daughter was already feeling trauma, she had to have been just from the molest. But, when we walked out of that police station, I know that I felt like I was as much a criminal, if not more so, than my husband, just by virtue of the kind, and the quality of interrogation that we went through.

In following that interrogation, my daughter was unable to talk beyond her survival needs for, "I'm hungry, I want to go to bed," some acting out.

CHAIRMAN RAINS: How old was she at the time? MS. BRAWNER: She was a month short of nine years old.

> CHAIRMAN RAINS: Almost nine? MS. BRAWNER: Yes. About six months into the

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process, after having been questioned over and over and over again, drug in and out of the courtroom, of which I was not allowed to be with her, she had no advocate, or anybody with her. She was taken into the courtroom by a bailiff, put on the witness stand, and required to testify. This went on for ten months.

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CHAIRMAN RAINS: And the judge excluded the parents, or the mother?

MS. BRAWNER: I was not allowed to be in the courtroom at any time, under any circumstances.

CHAIRMAN RAINS: What was his justification or her justification for that?

MS. BRAWNER: I was told that it was a closed court hearing, and because of that, I was not allowed in the courtroom. When I was told by the district attorney, I demanded that I be with her, at least sit in the room with her. And he told me that I couldn't be, and I threw a temper tantrum, and I was told that I would be held in contempt of court if I didn't obey whatever their rules were. Had I known, really, the extent of the trauma that my daughter endured during that time just by being by herself, I think I probably would have gone in contempt of the court and demanded to be there with her.

CHAIRMAN PAINS: That's outrageous. I mean, with the experience I have had, I have never heard of that, where the mother --

MS. BRAWNER: I don't know what happens in other courtrooms, I'm just citing my example.

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CHAIRMAN RAINS: No, no. And I am glad you are, 1 because if that is happening, that is ---2 I can tell you that in other ---MS. BRAWNER: 3 CHAIRMAN RAINS: I mean, that's something I don't 4 I mean, that's address in my bills, and perhaps should. 5 absolutely outrageous. 6 MS. BRAWNER: I agree with you, it is. And the result 7 of that, I can tell you later. At this point I'm not ready to 8 9 I'm getting to that point. One of the reasons why I am yet. 10 here is in support of the two bills, one requiring that those 11 people involved in interrogating the victim in the family be 12 especially trained. They have to be. And can you imagine, 13 in my daughter's case, and I know that it is still continuing 14 in other communities throughout California where people are 15 not trained, she was sitting in a very sterile room, across 16 the table, while he sat there, across from her with his gun 17 and his holster, and kept fingering his gun the whole time he 18 was interrogating her. Now, I have to state that this was 19 before Parents United was off the ground, and before we could 20reach those different police departments within Santa Clara 21County. Since that time, that does not happen because each 22police department has a specialized unit of officers who have 23gone through training, have been taught how to interrogate, and 24they understand how crucial that trauma is if it is not handled 25 properly. And the victims are now usually interrogated once, 26 and that's all that's necessary, primarily because they have 27been trained in knowing how to interrogate the victim. 28 That's only in Santa Clara County? CHAIRMAN RAINS:

To my knowledge, yes. I would like MS. BRAWNER: 1 to say that my daughter was again molested four years 2 later, by a different man, who, I am grateful to say is in prison, 3 and I am in whole support of that because his molest on her 4 was extremely violent, threatening with a gun. It did 5 continue for two years, with drug abuse and other forms of 6 violence perpetrated on my daughter. However, when my daughter 7 finally got enough guts to come and tell me what was happening 8 to her, her one plea was, "Mama, I don't want to go to court 0 again, please don't make me go to court again." And in my 10 11 ignorance, and my wanting to protect her, I tried to remove 12 her and myself and my son without going through the judicial 13 system. I moved my children out of state. It did ultimately 14 get reported. And because of my wanting to protect my 15 daughter, and trying to fight against the system, it didn't go very well for either one of my children. My daughter has 16 17 since then been on the run, and has continued to be on the 18 She refuses any form of counselling. She has been into run. 19 drugs, is still using drugs. My last contact with her was 20 that she was in the state of Texas. I don't know what she is 21 We have no family in Texas. doing. 22 CHAIRMAN RAINS: How old is she now? 23 MS. BRAWNER: She will be 18 in May. 24 CHAIRMAN RAINS: For how long has she been on her 25own? 26MS. BRAWNER: Since she was 14, since it was reported. 27CHAIRMAN RAINS: So, at that point in time, when it 28 was reported, she fled the state of California?

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MS. BRAWNER: I took her and her brother out of the state to protect them from further violence from this man and placed them with relatives in another state.

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CHAIRMAN RAINS: Oh, I see.

MS. BRAWNER: And it was from that point on that my daughter continued to run. She refuses any form of counselling. Of course, her behavior is self-abusive, evidenced in the drugs that she takes all of the time, and the things that she does, her promiscuity.

CHAIRMAN RAINS: While it is on my mind, I want to, you have really raised something that we have not been discussing, and I want the staff to take note, and I want to specifically instruct staff to look into provisions, whether it be in a different bill, or amending one of the bills before us, whereby, it is made absolutely clear, without any equivocation whatever, that a judge or a magistrate must allow a parent or other custodial relative to accompany a child into a courtroom anytime that child victim is going to testify, or otherwise be obligated to appear. I am really stunned to hear about this particular case.

MS. BRAWNER: Well, again, I don't know that it is that particular ---

CHAIRMAN RAINS: Well, even if it happens only with great infrequency, it ought not to happen at all.

MS. BRAWNER: I agree.

MS. COBY: Senator Rains, maybe I can shed some light on this. The District Attorney, traditionally, I think when people -- well, that includes me and Hank Giaretto, don't have a lot of experience, it is hard for us to realize that the mothers did not know what's going on. And so often, the mothers are considered witnesses, or potential witnesses, and they are kept out of the room, out of the courtroom while the child testifies on that basis. The child is usually allowed to have an adult, there is a statutory provision for her to have an adult of her choice.

CHAIRMAN RAINS: Well, that was my recollection, but apparently, it didn't happen here.

MS. COBY: No.

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CHAIRMAN RAINS: If the child was forced to go in alone. I thought that we had --

MS. COBY: The child was forced to go in alone because at that point, Sharon, the first time that this happened was back in 1971, when Dr. Giaretto had first come alone. You were one of the first three mothers that worked with Dr. Giaretto, and at that time, there was nobody to protect the children, nobody to be a child advocate, to go to court and say, "Your Honor, you know, there is this law, this statute."

CHAIRMAN RAINS: There was no other neighbor, no other relative, no other person who had ---

MS. COBY: Nobody informed the family that that was a possibility at that point.

CHAIRMAN RAINS: Because, my recollection is that we have a specific provision --

MS. COBY: We do, we do.

CHAIRMAN RAINS: In fact, yes, 868.5 of the Code of

Civil Procedure dictates that an adult is afforded the opportunity to be present. But, apparently, you weren't advised of that.

MS. COBY: Well, that's right. Now, Sharon makes sure that the new families coming in the program, for those handful, the one or two percent that go to preliminary hearing, she makes sure that those families know that that child has a right to have an adult in the court.

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CHAIRMAN RAINS: Okay.

In conclusion, why I am sharing what MS. BRAWNER: has happened in my particular case is to show you what I know is going on in other communities, perhaps not in the exclusion of an advocate for the child in the courtroom, but certainly, the kinds and quality of their interrogation that goes on, and how much it really, really does severely traumatize the victim, who is already traumatized. My daughter, quite honestly, didn't feel that there was anything wrong until the police got involved. She knew there was something that was maybe not okay, but she really, truly didn't feel like there was anything wrong until she had gone through the whole judicial process. And then, for her, the wrong was because she had told, because her daddy was going to go to prison. So, in support of that, I am really, really advocating the training of anybody who is involved in interrogating a victim, and the video taping of a victim to be presented if there is a possibility of that particular hearing going to court. CHAIRMAN RAINS: Thank you very much.

MS. COBY: I think next we will hear from our victim,

43 a member of Daughters and Sons United. 1 CHAIRMAN RAINS: Maybe we can call you Susy, or is 2 that okay? 3 No, my name is Shannon. ANONYMOUS: 4 CHAIRMAN RAINS. Oh, we don't have to have a real 5 name. 6 ANONYMOUS: That's okay, it doesn't bother me. 7 CHAIRMAN RAINS: Okay. Was it Sharon? 8 ANONYMOUS: Shannon. 9 CHAIRMAIN RAINS: Shannon, okay. 10 I was molested by my stepfather for ANONYMOUS: 11 12 four years, from the time I was nine to 13. I trusted this 13 man. He had been in my life since I was a year old. So, 14 anything he said was gospel, I guess. I -- when he first 15 began to molest me, I was nine. I didn't think anything was wrong. I didn't know that these things didn't happen in every 16 17 household. 18 CHAIRMAN RAINS: Lucio, could you get her some water, 19 please. 20 I was scared, but I trusted him, so what ANONYMOUS: 21 I thought he was doing was okay. At school, when they started 22talking about sex and stuff in school, I began to realize that 23what he was doing was wrong. But, I didn't know where to turn 24 I didn't know who to tell. I was afraid to tell my mom to. 25 because I didn't -- I didn't think she would believe me, even 26 though we were very close. I was afraid of breaking up the 27 family. I was afraid of -- I didn't know what would happen 28 to him. And then, what I thought -- I thought maybe he would

44 go to prison and I didn't want that. I needed -- I began to 1 realize that he needed help, prison wouldn't help. 2 When it finally was reported, my sister told my mom 3 because I couldn't, I didn't have the guts to tell her. My 4 mom and I immediately reported it. 5 CHAIRMAN RAINS: Is your sister older than you or 6 younger? 7 8 ANONYMOUS: She is older, four years, five years. CHAIRMAN RAINS: Had she been molested by your 9 stepfather as well? 10 ANONYMOUS : Yes, but she had gotten married and movea11 12 out after she graduated. 13 CHAIRMAN RAINS: And was she aware that -- when she filed the report, did she file the report that she had been 14 15 the victim, or that she knew that you were being victimized? 16 ANONYMOUS: No, she told my mom, and my mom filed 17 the report. 18 CHAIRMAN RAINS: Did she know that you were being 19 victimized by your stepfather? 20 ANONYMOUS: Yes. 21CHAIRMAN RAINS: Had you told her? 22 ANONYMOUS: My sister? 23CHAIRMAN RAINS: Yes. 24ANONYMOUS : She knew. She was there part of the time. 25 My stepfather would make us do things together to him, 26 everything. It was very extensive. 27The reporting was really good -- it was good for me. 28 The people -- it was in another county. It wasn't Santa Clara

County. They were very supportive, and I only had to go through telling my story one time. And they had someone from social services there with me, to give me the information of Daughters and Sons United, and that there was a place. Ι thought I was the only one that had ever been molested. And nobody had ever talked--I had never heard of it before. I had never heard the word incest before. So that week we went to Parents United. And I was so surprised. I walked into the room and there were like 30, 40 other girls sitting there. I just couldn't believe it, you know, they were all there for the same reason, and I wasn't alone. And they made me feel at home. They came up and put their arms around me, and said, "Don't worry, we are going to help you and everything is going to be okay."

My step-dad was taken to jail, and he was in there for five days. I felt really bitter, because he took part of my childhood away from me.

CHAIRMAN RAINS: When you say he was there for five days, was that as detention prior to the time of arraignment, or was that a short sentence that he served as part of a term and condition of probation?

ANONYMOUS: It was for arraignment.

CHAIRMAN RAINS: Did he serve any jail time at all upon conviction?

ANONYMOUS: No.

CHAIRMAN RAINS: Was he convicted.

ANONYMOUS: He was convicted, but his -- if I am not mistaken, it was five years probation, and he had to have some

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kind of counselling. And he did see Hank Giaretto, and he Y went to Parents United. He attended Parents United. And he 2 had, I think, a year suspended sentence. 3 CHAIRMAN RAINS: One year of prison suspended? 4 ANONYMOUS: Right. So, I guess that means that if he 5 did something in the following year that he would immediately 6 get sent to prison. 7 CHAIRMAN RAINS: Yes. 8 ANONYMOUS: So, I haven't had any contact with him 9 in about five years. I moved out of state. That's what T 10 want to do now. I want to get ahold of him and tell him how 11 12 I felt, how he cheated me, how he betrayed my trust in him, and he ruined my childhood. But, I am dealing with that, and 13 Parents United really helps you a lot. It's the best program 14 15 in the whole world. And I want to tell him how I feel now. 16 And I honestly do forgive him for what he did. 17 CHAIRMAN RAINS: Shannon, how old are you now? 18 ANONYMOUS: Ninteen. 19 CHAIRMAN RAINS: You are 19. So, it has been six 20 years since you were last molested. 21 ANONYMOUS: Yes. 22CHAIRMAN RAINS: This person was your stepfather, 23but he had been in the family household since you were one? 24 ANONYMOUS: Yes. 25CHAIRMAN RAINS: So, for all intents and purposes, 26 I take it you trusted him as your natural father? 27ANONYMOUS: Yes. 28 CHAIRMAN RAINS: And probably felt as anyone would

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toward her father?

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ANONYMOUS: Yes. Before they were married, he was like an uncle to me.

CHAIRMAN RAINS: Um-hmm.

MS. COBY: Shannon, did the subject of jail or prison ever come up?

ANONYMOUS: Yes. I got to admit that when I first found out that he might go to jail, I wanted that, I wanted him to go. And then, you know, after talking to my mom and Hank, I realized that it wouldn't help him. He -- it -- they just go through the same thing, even if they do make it out, they might -- he will probably molest again. And the group, he needed help.

CHAIRMAN RAINS: Let me ask you a very hypothetical and maybe it's impossible for you to answer, but, at that point in time, when you were 13 years of age, and your father was on trial because of things you had said about him, and your sister had said about him, how do you think it would have affected you in later life, at that time and in later life, had he gone to prison?

ANONYMOUS: I know I would feel guilty, because I know he wouldn't be getting the help that he needed in prison, and that this group has to offer. He was molested as a child, when he was young, and then when he was a teenager, I think, 15, by his stepmother. And he never got the help then. And I knew that he had been molested. And that I figure, you know, he would finally get the help he needed if he didn't go to prison. I would have felt so guilty.

48 CHAIRMAN RAINS: Do you have any questions, Senator 1 Doolittle? 2 SENATOR DOOLITTLE: Well, just one. Who is this 3 Hank? 4 ANONYMOUS: Hank Giaretto. 5 6 CHAIRMAN RAINS: Hank Giaretto. SENATOR DOOLITTLE: And who is that? 7 MS. COBY: He is the founder and director of Parents 8 United. 9 10 SENATOR DOOLITTLE: Well, it's just that I find missing in this an element of punishment. I mean, yes, we 11 12 are trying to rehabilitate the person, but yes, we must punish 13 him, also. And that's my concern. This man was a step-parent. 14 When did he marry your mother? How long did that --15 ANONYMOUS: I think I was eight or nine, eight. 16 SENATOR DOOLITTLE: So, he married her and then 17 started molesting you, it sounds like, isn't that right? 18 ANONYMOUS: Yes. 10 SEMATOR DOOLITTLE: About nine years old. I just 20think this, you know, again, I'm going to vote for the bill 21if this is all we have got to offer. But, again, I guess I 22just, I don't go along with this philosophy. I think 23punishment is important. 24 ANONYMOUS: They do get punished. 25 SENATOR DOOLITTLE: Well, this man didn't even serve 26 any jail time, it sounds like. 27ANONYMOUS: That was a long time ago, though. They 28 do now. And I have a surrogate father in the program now. And -

we are very close. And a lot of the -- I talk to the fathers, and they have a group now that I am going to go into as soon as I can get into it, a recontact group to tell how they felt. And a lot of the fathers that I have talked to, I think that they have been punished.

SENATOR DOOLITTLE: Well, hopefully, they are punished just by the recognition of the wrongfulness of their own act. But, I think society demands more than that as punishment. That's just -- you know, I am really pleased to hear your testimony. And you may differ with me on this, but I think there are victims out there someplace that feel that prison might be an appropriate punishment. I don't think I have heard any come up here and specifically address that. I mean, the few that have have felt the other way. But, I think that is important. Anyway, that is an observation, and I appreciate your testimony.

CHAIRMAN RAINS: Well, I don't think anyone would disagree. I think prison frequently is appropriate. I guess the only question is, is it invariably, without any exception, the most appropriate punishment?

SENATOR DOOLITTLE: And that is a hard question to resolve, because it is hard to write the law that way. I mean, you try to set standards, but whether they are narrow enough, I suppose, is open to question, and trial and analysis.

MS. COBY: Senator Doolittle, I think that perhaps the education that the judges have had in Santa Clara County can perhaps serve as a model. The courts are well aware of the fact that these fathers do need to be punished, that they do

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need to go to jail. It's done on a work furlough, because, 1 if the family loses its house, that child feels guilty, and 2 then she gets punished by the mother and the other siblings 3 for having done this. The program has never felt any 4 reluctance to say that this man is not working in the program, 5 he is not putting in effort, we think he is a con artist, he 6 is a pedophile, and we think he ought to go to prison. Or, he 7 doesn't care, he has no sense of quilt, and the only thing we 8 can do is lock him up. And I think that's one reason the 9 10 program has credibility, because we are not easy with these 11 people. We are not, you know, saying sorry is not enough. And 12 we don't have a problem in locking up those people. 13 CHAIRMAN RAINS: Shannon, I have, again, a question

from the audience. The person is interested in knowing whether or not the stepfather is still married to your mother?

ANONYMOUS: No, they got -- my mom -- they had been talking about a divorce before the molest was reported. So, that was the last straw. My mom immediately filed for divorce that same week.

CHAIRMAN RAINS: Do you know whether or not he has remarried?

ANONYMOUS: Yes, he has.

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CHAIRMAN RAINS: Does he have children, either adopted, or natural by the other wife? ANONYMOUS: Not as far as I know. CHAIRMAN RAINS: He does not? MS. COBY: Do you know?

ANONYMOUS: I don't think so. I know he can't have

kids, himself. But, I don't think they have adopted. CHAIRMAN RAINS: Why is it that he cannot? ANONYMOUS: He had an operation. CHAIRMAN RAINS: Vasectomy?

ANONYMOUS: Yes. He had that a long time ago, before he molested me.

CHAIRMAN RAINS: Okay. Shannon, thank you very much. It takes a lot of courage to come forward, but unless people like you have that courage, then people like us cannot learn and try to do something that is better for society. Sir.

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ANONYMOUS: My name is Jim. I molested my daughter for a two month period just about a year ago, between April to about June of 1980. The knowledge of the molest came out through our pastor in our church we were attending. My wife had no knowledge of it.

CHAIRMAN RAINS: I'm sorry, Jim, through what kind of trip?

ANONYMOUS: Through the pastor of our church at the time.

CHAIRMAN RAINS: Oh, the pastor of your church. ANONYMOUS: And my wife had no knowledge of the molest. And when it became known, we sought counselling help up there. The molest occurred up in Eugene, Oregon. We sought help through a counselling organization there within Eugene. They were, I felt, at the time, no help. They knew of an organization that dealt with sexual molesters down in Santa Clara. They did not know the name of it, but it was founded by Hank Giaretto. And that was the only information that we

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had to go on.

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CHAIRMAN RAINS: Were you living in Eugene, Oregon at the time?

ANONYMOUS: Yes. We were residing in Eugene, Oregon. We owned a home. We had lived up there for four years. We subsequently moved down within two weeks, down to Santa Clara. We contacted, by anonymously, Parents United, within three days of moving down, on a Friday. We met with them. We anonymously called on a Friday, and met with three staff people. And the following Monday, we subsequently reported to the San Jose Police Department the molest.

And I want to emphasize that my family has supported me. They moved down with me, my wife and my daughter. And subsequently, it has entailed actions of myself moving out of the home, and now am awaiting prosecution and whatever legal matters from up in Oregon. It is on the D.A.'s desk right now.

CHAIRMAN RAINS: So, you moved to Santa Clara County specifically in order to secure help that you felt you might need?

ANONYMOUS: Definitely. I felt a real lack of control, and lack of help to correct the problem, because I knew it was a problem. And I knew that I love my daughter very much, and I knew that I had to get whatever help and whatever avenues of correcting my aberrant behavior to have a healthy relationship with my daughter. Because, my daughter was only five at the time, and I feel that there is still a real strong chance of a very strong father and daughter relationship in the future.

53 She was five. How old were you at CHAIRMAN RAINS: 1 the time? 2 ANONYMOUS: Twenty-seven. 3 CHAIRMAN RAINS: Did you molest on but one occasion? 4 ANONYMOUS: I molested her on five occasions, I 5 believe. That's my recollection. 6 CHAIRMAN RAINS: Within what period of time? 7 ANONYMOUS: A two month period. 8 ANONYMOUS: How did this become visible? Did you 9 just openly admit it, or were you confronted by somebody? 10 ANONYMOUS: Well, apparently my daughter, I have 11 not found out what exactly happened, but apparently, my daughter 12 talked to a Sunday school teacher, or whatever, and it came 13 through my pastor. That was the avenue, and the pastor 14 15 confronted me. And I was to a point that I readily 16 acknowledged that, yes, this was happening, and yes, I wanted 17 to change it. We went to the counselling there, and 18 subsequently moved down to Santa Clara. And I am currently m-3 19 involved in individual and also group counselling sessions. 20CHAIRMAN RAINS: You say the charges are pending. 21 Are they pending in the state of Oregon or the state of 22California? 23 ANONYMOUS: Yes, pending up in Oregon. They are on 24 the D.A.'s desk in Eugene, Oregon right now. 25 CHAIRMAN RAINS: Felony charges? 26 ANONYMOUS: Yes. From my understanding, from the 27 brief counselling session up in Oregon, that it is a mandatory 28 prison sentence up there.

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1	(	CHAIRMAN RAINS: You were allowed to come out of state?
	P	ANONYMOUS: We moved out of state before the incident
2	was reported.	
3	(	CHAIRMAN RAINS: No, but at this point in time, you are
5	awaiting H	trial?
5	1	ANONYMOUS: Yes, we are awaiting prosecution, awaiting
7	extradition.	
8	(	CHAIRMAN RAINS: Are you fighting extradition?
9	2	ANONYMOUS: No, I am not fighting extradition right
10	now. The	extradition papers have not been filed within Santa
10	Clara Cour	nty to extradite myself, right as of yet. And I, as of
12	right now	, would not fight it. I am willing to go up and face
13	whatever	legal consequences are involved.
14	(	CHAIRMAN RAINS: Did you ever molest a young person
15	other that	n your daughter?
16		ANONYMOUS: Yes. There was another victim involved.
17		CHAIRMAN RAINS: Was she a young girl?
18		ANONYMOUS: She was age eight at the time of the
19	molest.	
20		CHAIRMAN RAINS: Was it somebody that you knew well,
21	that trus	ted you?
22		ANONYMOUS: Yes. She was within the concept of an
23	extended	family. Her mother moved up to Oregon at the same time
24	that we d	id in 1976. Her mother had just gone through divorce
25	proceedin	gs. When her husband left, I was more or less in the
26	role of t	he father image within that family also.
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55 1 CHAIRMAN RAINS: So, that child reached out to you 2 for love, for affection, for trust? 3 ANONYMOUS: Right. 4 CHAIRMAN RAINS: Did these incidents of molestation 5 take place at or about the same time you were molesting your 6 own daughter? 7 ANONYMOUS: Yes. 8 CHAIRMAN RAINS: Were you, yourself, ever the 9 victim of a molestation as a child? 10 ANONYMOUS: Not by an adult. 11 12 CHAIRMAN RAINS: Could you be more specific when 13 you say not by an adult? 14 ANONYMOUS: I feel I was victimized by an older peer. 15 ANONYMOUS: How much older was that individual than 16 you? 17 ANONYMOUS: I believe he was about three years older. 18 CHAIRMAN RAINS: Another boy? 19 ANONYMOUS: Yes. And my family situation, well, my 20mother was a paranoid schizophrenic, that I had no role models 21 as far as in-family affection and sexual behavior. My father 22 and I shared a bedroom while my mother had her own separate 23bedroom. So, that is kind of the input. 24 CHAIRMAN RAINS: But, you were never molested by your 25father? 26 ANONYMOUS : NO. 27CHAIRMAN RAINS: How old were you at the time this 28 incident took place, when you were molested by another boy

three years older than you?

ANONYMOUS: Fifth grade, ten, ll, somewhere in that area.

CHAIRMAN RAINS: And the boy was in his early teens, the other boy?

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ANONYMOUS: Yes.

CHAIRMAN RAINS: Do you have any questions, John? SENATOR DOOLITTLE: I was just going to observe, as I recall, the person who identified himself as a pedophile also indicated he had never been molested. This was in Los Angeles.

CHAIRMAN RAINS: At a hearing in L.A., we had a pedophile come forward and give testimony. And he made the statement at that time that he had not been molested as a child.

MS. COBY: Senator Rains, I think this case is a good example of what may happen if we have mandatory prison sentences in these cases. There is a reluctance to prosecute by the people up in Oregon, because when you prosecute, it means you send somebody away. And so, a number of the people up there in the criminal justice system have sort of said, "Well, maybe we can sit and hope that the juvenile courts' hold over this family in San Jose will maybe do it." It would have been much more efficacious for the family, had they been able to charge Jim, had they been able to go through the criminal justice system, including his time in jail, and his probation, rather than hanging in limbo, and not having that process happen to him. Instead, that family has been, as I said, in

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limbo, and the little child has been just -- has become very withdrawn, in fear that her father will go to prison. And she will not talk about that, and that's become a very big obstacle, living with that fear, day by day, which is what -how she has taken it. I mean, something that we have tried to do is to work very closely, for her to not think of that all the time, not to say, "Hey, your daddy is going to end up in prison." But, she has grabbed onto this because she loves him so much, and because she feels that she has really done something horrible by talking.

CHAIRMAN RAINS: Jim, are you living -- or is the fact that you are living separate and apart from your family at this point in time volitional, or is that by virtue of a court order?

ANONYMOUS: Both. There is a matter of the courts, juvenile probation court. But, there is also the matter of ---I want to feel safe when I go back into that home situation. And it is a gradual process that I am feeling a whole lot stronger about being able to go back into that home and be a father that will never molest my daughter again, or never molest another victim again.

CHAIRMAN RAINS: Do you fear, as you sit here, that at this point in time, you might molest her were you living with them?

ANONYMOUS: There is a potential, but a much less potential than there was back in August when I started the program. And, there is a -- my goal is that---there is a court, junvenile court hearing scheduled for August 14th --- that --

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CHAIRMAN RAINS: That's a California hearing? ANONYMOUS: Right, with the juvenile probation --has been set up as a time goal to reunite our family. And so, I am working really hard on gaining my own self-trust.

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CHAIRMAN RAINS: I have a question here. I am not sure I understand it, but I believe the thrust of it is, do you think that it might help your child were you to talk to her about jail, incarceration, and --

ANONYMOUS: I have already done that. I have already confronted that with her, to say that I would not like being separated from the family, but am willing to do my time and then come back to reunite with the family.

CHAIRMAN RAINS: What was her reaction to that? ANONYMOUS: She is not really vocal on the issue. She, as Elizabeth has articulated on, does not want to even talk about it, which is real hard for me to take, but she is involved with individual counselling also.

CHAIRMAN RAINS: Do you see her at all right now?

ANONYMOUS: Yes. I am allowed very liberal visitation rights. There are two days during the week and all day Sunday. All day Saturday and all day Sunday, are supervised.

CHAIRMAN RAINS: Are you always in the presence of another adult, with the mother?

ANONYMOUS: Definitely. My wife is an approved
 supervisor. And I am not allowed to be left alone with my
 daughter. That is one of the stipulations on the visitation

rights.

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SENATOR DOOLITTLE: Again, just an observation, but if we can counsel someone to get over the trauma of having been molested, it would seem to me we ought to be able to counsel them to understand that it is not the child who placed the father in a prison, it is the father by his act that placed himself in prison.

MS. COBY: I wish we could do that, too. That doesn't seem to be the reality. It seems that the only person who can take that mantle of guilt from the child is the father, and he can't do that until he gets sufficiently rehabilitated. Believe me, when we started the program, we assumed that one would send all of the molesters away. We were a program set up for that child. It was the last thing we expected to find was that it was the child who was going to suffer if that father went to prison. And what his daughter has been going through is a very good example. She has had excellent counselling. An enormous amount of work has been done on this child, partly because she's such an exceptional child. But, she is a really clear example of what we are talking about when we talked about guilt, because she can't -- she loves him so much that the sense of betraval, it's not -- it can't even be talked about. That's something that she carries around inside of her, like a personal cross. And that's what we have found in cases. We have had hundreds of women who were molested as children in the program. And those women who did testify against their fathers, whose fathers did go to prison, the women that we have in the program, those are the ones that

suffer the most. Those are the ones that have suffered the most because they had to carry that extra burden around. This was not our orientation at all.

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CHAIRMAN RAINS: Ms. Coby, I have a question for you, again, from the audience. I guess it's a statement, and then followed by a question. The statement the person writes is, "An offender in state prison cannot participate in the local child sexual abuse treatment program. But, an offender in county jail can. Is this an important consideration?"

MS. COBY: Yes, it is a very important consideration. And that's one reason why all of the men in jail in most of the counties where we have programs, they all are allowed to come out to the counselling, the group work, and the other self-help activities. That's critical, because we need to have father rehabilitated as soon as possible so that he can then deal with the child, take responsibility for what happened, and reestablish that healthy trust bond as soon as possible.

CHAIRMAN RAINS: Why could not that type of program take place in prison? Why must they be released to receive that kind of rehabilitative treatment?

MS. COBY: Well, quite frankly, because one of the things that is very effective is when the men have to deal with the women, their wives, women who were molested as children, as well as their own children, because they have to confront the fact that this is what my daughter may be like. We have an 80 year old woman. And she has gotten to the most hardnosed recalcitrant fathers that we have had in the program, because

they have to confront that, then. And that can't go on in the same way in a prison setting. Also, the parent involvement in the program is not just one Wednesday evening a week in an hour of counselling. That involvement takes up as much time as possible, when people are not working or asleep, because they have to learn communication skills. They also have to have a safe place to practice out new ways of viewing with the world, and the place to do that is around, in this very safe environment with everybody else. It is a little difficult for a construction worker to try go back to the site and start talking feelings to another construction worker. I mean, you know he is not going to try that again for 20 years. And this kind of constant involvement is necessary. It is not an easy I think -- that's when we said that I think during program. the first two weeks, the other Parents United families spend 42 hours with that new family coming in. And it's this constant day-in, day-out process.

MS. BRAWNER: I would like to make a statement to that in terms of the fathers' involvement. Going back to my daughter's involvement, and her process in the system. When I made the statement that she was unable to talk. She was talking in terms of conversation, her survival needs. But, I am talking in terms of talking, what was going on with her.

CHAIRMAN RAINS: Yes, that was what I thought you meant, that you were saying.

MS. BRAWNER: When she was able to talk, the first thing that came out of her mouth when she was able to breakdown, she started sobbing, and she said, "Is my daddy going to jail

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because I told?" And I had to really look at that. I mean, after everything else she had experienced, the one thing that was prevalent on her mind was, was her daddy going to go to jail because she told. In his particular instance, I fought very hard to keep him out of penitentiary, not out of county jail, but out of penitentiary, because of the burden of guilt that she was carrying for everything that was going on with the family.

I have a father that -- my position with Parents United is, I am the one that has primary first contact with the fathers. Sixty percent of my telephone calls are people calling anonymously, and after spending an hour, maybe two hours on the phone with them, I am able to convince them to self-surrender. And I go in with them, usually, to the jail.

One father has been involved --- one father in particular, who is new to the program, has been involved with his daughter for approximately 11 years. And he told -- I don't know what the outcome of his trial is going to be, or if it goes to trial. He called me from a counsellors office wanting to self-surrender, went in that afternoon, selfsurrendered, made a statement to the police department, brought his wife into our group, and the first thing that came out of his mouth, he says, "If I had known that I could have told somebody and not had somebody slap me in irons, or call me a dirty sex maniac," he says, "I would have stopped this a long time ago. I would have had a place to go." And I hear that repetitively from almost every family that comes into the program. If they had a place to go, if they had known that they

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could have told. And I think that says something for the safety that these people feel, and the ultimate safety for the victims, knowing that they have somebody that is going to stand up for them and protect them.

CHAIRMAN RAINS: Thank you very much, each of you. That, I suspect, will be from an educational standpoint, for those of us on the Committee, and those who will be reading the transcript, no doubt, will be the most important thing we hear today.

MS. COBY: Thank you for the opportunity of testifying before you.

CHAIRMAN RAINS: Because, at least in my case, I have a plane to catch, I am going to have to ask that the remaining witnesses be perhaps more succinct than otherwise would be the case, because I do want to give everyone an opportunity to be heard, who wishes to testify. Bob Dunn, Executive Director of Big Brothers of East Bav.

MR. DUNN: We'll come up together to save some time. CHAIRMAN RAINS: Okay. Could you each identify yourselves?

MR. DUNN: Yes. I am Bob Dunn.

MR. ROBSON: Wayne Robson, Executive Director of Big Brothers and Big Sisters of the Penninsula.

CHAIRMAN RAINS: Okay.

MR. DUNN: I would like to first of all thank you, Senator and Committee members and staff members for having this public hearing, but especially for putting together this packet of proposed legislation, which I feel is definitely needed, and

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which I support. I am really here to limit my comments to one particular aspect, and that is Senate Bill 277, which I am here to speak generally in favor of. But, I have some concerns, particularly since it has been amended.

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As a background, I would like to take a few moments to speak a little about our programs. I am currently the Executive Director of Big Brothers in the East Bay, which serves Alameda and Contra Costa Counties. And I have been involved in Big Brother/Big Sister work both at a local level as I am now, and with the national organization since 1970.

We have, historically, been desirous of being allowed access to criminal records as part of our screening process. So, support of this bill was a natural extension of that desire. But, I have been disturbed by some of the misconceptions that have been heard at various public hearings around the state.

CHAIRMAN RAINS: If I might interrupt and advise those present that I think what you are referring to is probably the pedophile who came forward in Los Angeles and made the comment that in his opinion, a percentage perhaps as high as 95 percent of those involved in the Big Brothers program were child molesters, which I think stunned all of us. And that's, I suspect, the statement to which you were referring?

MR. DUNN: I was not present at that hearing, but I did hear about it, as I am sure a lot of people did.

CHAIRMAN RAINS: I am sure you did, ves.

MR. DUNN: And I am referring to that, and some other things that I have heard. And it does seem logical to assume that pedophiles, because of their sexual attraction for children, will seek places and organizations that are child oriented. To carry that logic to an assertion that such programs are therefore a haven for pedophiles, I believe, is an erroneous and damaging extension.

Our interests in supporting this bill did not arise because of a large number of child molesters in our programs, rather, because of our extensive screening of volunteers, and ongoing supervision of those volunteers, child molestation has been statistically insignificant. In our program in the East Bay, which goes back to 1962, we have not had a known incident of molestation.

Our concern, therefore, is that even one case is very significant to the child who is molested. And to that child, statistics are meaningless. Therefore, we feel it is our responsibility as a child guidance agency to provide every screening safeguard that we possibly can.

I would like to read a very brief newspaper article from the Capital Times, which is a newspaper in Madison, Wisconsin. And I bring that up because I was a director there in Big Brothers from 1970 to 1976. And this is a clipping that I received about two weeks ago. "Roger Engroff was charged Monday with first degree sexual assault for allegedly engaging in homosexual acts with a foster child. Engroff, a Madison Cub Scout leader, was released on \$5,000 signature bond and ordered to have no contact with the child. According

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to the complaint, the victim, who is now 12, had lived in Engroff's home for three years. During that time, Engroff engaged in homosexual sexual activities with the boy."

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My reason for reading this is that Roger Engroff applied to become a Big Brother with our agency in 1972, and was rejected. He reapplied in 1980 and was rejected. Dane County Social Services, which has a reputation of being one of the better agencies nationwide, did, in fact, accept this person as a foster parent. And I don't make this point to fault that agency, rather, because we feel that the screening efforts that we're making is very successful. It currently involves about eight to 12 hours of staff time prior to the acceptance of a volunteer. The ratio that we experience in the East Bay is that we accept -- we net one out of every five applicants, whether by our choice or their choice, they don't become a Big Brother. So, I appreciate the opportunity to lead off by defending our program.

And now, I will get into specifically some of our concerns. And that has to do with at least my understanding of the ramifications of the amendments.

CHAIRMAN RAINS: Before you go on, I hope that you appreciate that we are not trying to hurt your program, but rather, to help it, by providing you access to this information.

MR. DUNN: That's why I have been so supportive of this bill. We are very happy with the screening process we have, but we feel that our hands have been tied by the law in not having access to criminal records. And I am sort of just

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touching on that briefly because Wayne will address that issue directly. But, I did want to make that clear at the beginning.

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But, it has been the -- the subsequent information that I have received that has caused us some concern, and particularly, regarding the requirement that fingerprinting of volunteers in order to allow us access to criminal records. Fingerprinting tends to have very negative connotations and such a process may discourage otherwise acceptable and good volunteers.

If the process of fingerprinting involves sending the potential volunteer elsewhere, out of our agency to such as to the police department, I think we can conservatively assume that we will lose 50 to 60 percent of the volunteers.

CHAIRMAN RAINS: Can you tell me what you think the amendment does? Because, the bill that you have before you was, in fact, amended in Committee last Tuesday, but it may not do exactly what you think it does.

MR. DUNN: That's probably true.

CHAIRMAN RAINS: I was neutral, incidently, on the amendment. I had mixed feelings.

MR. DUNN: I did call and try to get some thoughts on what the amendments mean, and I think there was some confusion. CHAIRMAN RAINS: Let me read the language to you.

MR. DUNN: My concern is, if the amendments do not provide -- even if they do not require, themselves, that fingerprinting be taken, or define the procedures that will allow us access to the criminal records, the omission of such a definition is of concern to me. Does that help?

CHAIRMAN RAINS: Not entirely. First of all, that particular amendment is discretionary with the organization.

MR. DUNN: Yes.

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CHAIRMAN RAINS: The word "may" rather than "shall" is used.

MR. DUNN: Okay.

CHAIRMAN RAINS: And I just wanted to make sure you understood that distinction.

MR. DUNN: Yes.

CHAIRMAN RAINS: So, we aren't requiring that any organization fingerprint every single person, and that they go through this regimen. Quite frankly, we would hope that most do, because to the extent that you want to ferret out the child molester, then it is going to require acting in concert with the State Department of Justice, and others who do have records of criminal activity.

MR. DUNN: Well, I am happy that the legislation would not mandate that voluntary agencies have to do such a screening.

CHAIRMAN RAINS: No, that is not being mandated. And that's the reason I asked the question, because I thought that based upon your preliminary remarks, that perhaps you thought the amendment required that.

MR. DUNN: No. I think I misstated what I meant. In order -- even though you are not mandating it for us, our agency would be desirous of getting criminal records. Now,

how do we go about doing that? How do we find out if an applicant was convicted as a child molester? It was my impression early on that we could do that by submitting a name and a date of birth, or perhaps a social security number. Now, I understand that that is not possible.

CHAIRMAN RAINS: That is possible. The problem that former Chief of Police Ed Davis, now State Senator Ed Davis, brought up, and as I former prosecutor, I certainly see this point, is that if you send the name Ed Davis in. you may well get back a rap sheet on someone other than State Senator Ed Davis. That frequently does happen, especially with C.I.I., and indeed with F.B.I. records. And to the extent that you may well cause grievous harm to an innocent individual, it was a concern expressed by many that we ought to be certain that we are talking about the same person. And if, in good faith, the person wants to involve himself or herself in a program such as yours, that person generally is not that concerned about being fingerprinted. All teachers in California have to be fingerprinted. I mean, it is a very common thing in many professions.

MR. DUNN: I would like to just look at fingerprinting from a couple of different aspects. One, I stated earlier that it tends to have negative connotations. I think we can overcome that tendancy. I think it is important enough for our agency to have access to these records that if that is the only way we can do it, then we will do it. I am also recognizing that just looking at the number of volunteers that came through our program last year, that that will cost us

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about five or \$6,000 if the figure that I heard of \$15 per 1 check is accurate. We are also willing to spend that money. We feel it is very important to get these records. I think what is of concern to me is not that issue. What's concerned ۵ is procedurally, how is that going to be done, and will the 5 procedures that are set up and established effectively block 6 the changing of the statutes? If the procedures are so 7 complicated, and are so discouraging to volunteers that they 8 are not easily implemented, then we are going to face a 9 tremendous loss of volunteer Big Brothers. 10

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CHAIRMAN RAINS: But, if in fact, you find that this has a chilling effect on your program, again, it is discretionary with respect to whether or not you participate. I mean, I understand your concern. You want people coming forward.

MR. DUNN: Let me answer both of those. Yes, it is theoretically discretionary. Let me present to you a hypothetical situation. As the law now stands, our agency is not allowed to have access to criminal records. If a person matched in our program would molest a child, and it was subsequently discovered that that person had, in fact, a criminal record for child molestation, we would not, as an agency be held negligent because we legally had no access to that information. If the law changes, and the procedures for us to get at those criminal records are complicated to the extent that we, in a practical sense, cannot adopt the policy, then, in the same situation, we would be held negligent, because there was an option available to us that we chose not

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CHAIRMAN RAINS: Yes. I understand your concern, and it may well be legitimate, but, it certainly would not automatically be the case that you would be found negligent. I mean, that would depend upon the factual situation in each and every case.

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MR. DUNN: It's never automatically, but we would be more likely to be found negligent. We would be more vulnerable to lawsuits.

CHAIRMAN RAINS: More vulnerable than under existing law, yes. 13

MR. DUNN: But, I think, that our concern is more that we would like to get the records. We would like to get them as easily and as quickly as possible. We would like to get them without losing otherwise good volunteers. The question that I asked, which perhaps you have an answer for, is how will this be done? Can we have out own staff trained to do the fingerprinting and sent in, in which case, I think it would be a very plausible process that we could build in. In Oakland, you have probably heard that Measure A was voted down, but there are certainly a large number feeling, probably within the police department, particularly, that there is a shortage of police officers. The process of sending a volunteer down to the police departent to be fingerprinted would probably successfully deter a large number of otherwise good volunteers. So, I am more concerned with the procedure.

CHAIRMAN RAINS: The Project Director, Mr. Cohen, would like to respond to that. Mr. Cohen.

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MR. COHEN: For the record, I have talked to Mr. 6 Dunn about this, and his point is guite valid. In the 7 amendment, I took care of one of your concerns, which is that 8 we say this shall be on a form approved by the Attorney 9 General, which means you do not have to go to the Attorney 10 General to get the form, so you people could reproduce it. 11 Your second question on the fingerprinting, I have tried to 12 13 contact the Attorney General's staff to see whether there would be any problem in having your people do the finger-14 printing, and whether we had to put that in the legislation. 15 To this time, I have not been able to make contact with them, 16 in spite of numerous phone calls. And to be fair, it has been 17 18 a rough week, since Tuesday, for everybody concerned in the 19 Legislature. I am trying to get, and as soon as I do, if there 20 is a problem, then, I will get back to you and we will 21 straighten it out. But, I think your request is legitimate 22and from my experience in talking also to some of the peace 23officers, I don't see why it wouldn't be possible to have you 24people do the fingerprinting. But, until -- and that is the 25 basis we are going on, is that you should be able to do it 26 unless somebody comes up with an awfully good reason, 27technically, as to why it wouldn't work.

MR. DUNN: Thank you. So, I will turn over to Wayne.

I did not address myself to all of the reasons that I want to add my support to your proposed legislation. I think the testimony that you have heard has been very good. I am sorry that I am bringing up one concern, and it perhaps sounds like I am a little negative. But, I appreciate your looking into that.

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CHAIRMAN RAINS: Thank you, sir. Okay, Mr. Robson. MR. ROBSON: My name is Wayne Robson. I am the Executive Director from Big Brothers and Big Sisters of the Penninsula. In 1977, we had a boy molested by, an unknown to us, but a known sex offender in the California criminal justice system. Had we had access to records, this man certainly would have never been accepted. But, it was real interesting to me that his first offense was when he was in college. And when he came to us, he was 24 years old. He had a teachers credential, a graduate of Davis and UOP, presented himself very well, was involved with three other youth organizations, was the trainer for a Pop Warner football team, had a handicapped children's swimming program, and wanted to become on a one-to-one basis a Big Brother, because he had worked with groups of children, would be -- wanted to get involved on a one-to-one thing. So, he came to our program, had impeccable references. We accepted him, and within two weeks, he had molested his little brother. We came to find out later that he did -- it was the same method of operation that he had used on another boy and girl that he had molested. And we went through the court process. The police, I felt, handled it fairly well, considering that they

didn't have, I don't think, an awful lot of experience in dealing with a situation like this. It wasn't a terribly traumatic thing for the child. There was one day spent in court, which I spent with the family. I went through the family with everything that happened, and I spent a lot of time with the family from the point that I found out about the molestation, up until probably 12 months after that, seeing the child on a regular basis, twice a week, and to help him over the hard time that he had.

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I feel that it is imperative that we are able to get at least records on anyone that was a sexual -- a child molester, a sexual offender. If we couldn't get the whole criminal record, I think we could live with that. But, I think it is imperative that we at least have access to records of past sex offenders, because I really believe, and we have screened, you know, hundreds and hundreds of volunteers. And I truly believe if someone wants to get by you, if their intent is getting in your organization to molest a child, they will most likely be able to do it. You know, we have built in safequards, we have different interviewing steps. We go to the volunteer's house from time to time to interview them. But, I think that if someone really wants to get by you and get in your organization to molest a child, then they will probably be able to do it. Luckily we found out very soon after it started happening. As I said, I don't feel that the child was traumatized by it. I have seen him since then, since, you know, the first initial year we spent together, a couple of times a week. And I think he is doing very well.

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And it hasn't been, you know, child molestation in our agency, which has been operating since 1968, and there have only been two known cases since 1968. And that's out of over probably 1,500 Big Brothers and Big Sisters that have been involved. You know, we are very proud of the work that we do. But it only takes one or two cases such as I have just talked about to hurt our organization, but more to hurt a child. And when people come to us, they are coming to us for a service for a role model. And I think it is important that we have every screening tool that we can possibly get, and this would be a very important one for us. That's all I have to say.

CHAIRMAN RAINS: Thank you very much, sir. Is Cheryl Barns here? Cheryl Barns, with the Child Sexual Abuse Treatment Program. Thank you for coming, Ms. Barns.

MS. BARNS: Thank you for inviting me. I have with me, and I know you are pressed for time. I would like to be brief and I asked part of our team to join us. My job is Coordinator of Marin County's Child Sexual Abuse Treatment Program.

CHAIRMAN RAINS: Yes. If there are other witnesses, could they join you at the table right now because of our time constraints?

MS. BARNS: Yes, okay. Joining me are Officer John Childress from San Rafael Police Department, who would like to speak to the issue of training of officers, and also why I brought the dolls. And also, Ann, who is a mother in our program, one of the members of Parents United. And her daughter was the victim of an extrafamilial child molest.

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In terms of these hearings, we support your bills very extensively. In Marin County, our population is only 220,000, and we are receiving referrals at the rate of two to four a week, of child molestation, both intra and extrafamilial.

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Part of our program is an extensive outreach into the schools to educate children. And, in that process, we always do a survey in the classrooms. And one of the things that we are -- it is an anonymous survey, and one of the things that we are finding is that at least a fourth of all the children in each classroom have been molested. That is astounding to us.

CHAIRMAN RAINS: At least one quarter are willing to admit it?

MS. BARNS: At least one quarter, yes. What we have them do is write on a piece of paper if they are male or female and then yes or no. That's all.

CHAIRMAN RAINS: What age group?

MS. BARNS: So far, we have been reaching the ninth grade through college level. One college class, 15 out of 30 students had been molested. We are just now getting into the elementary level. It's pretty extensive.

CHAIRMAN RAINS: So, that would tend to corroborate the testimony of Dr. Swift?

MS. BARNS: Yes, it would, very much so. Okay, in terms of extending the statute of limitation, SB-276, one of my responsibilities as coordinator of the program is often to assist the police in interviewing children. And what we are

finding is that they often don't report until many years after the incident.

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Two days ago, I had the opportunity to interview a 16 year old child. The molest took place when she was 12. She had been in and out of the system, Marin County's juvenile hall system for four years, and had never reported the molest. Obviously, we can't prosecute.

In terms of SB-277, group access to records of past offenders. We have a current case now of a male pedophile who was on the list of a community resource, which is a babysitting type program and day care center. His name was given as a babysitter for a family. He then molested their seven year old son.

In terms of SB-278, I want to come back to that and have Ann speak to that. We currently have several people in the county who are going through MDSO proceedings in terms of the extrafamilial molest. We feel very differently in our -not differently, we feel the same as Santa Clara, and I want to make sure that the point is made that jail and prison are two different things. We feel strongly, as Santa Clara does, about pedophiles having prison time, but that for intrafamilial molests, that's fathers, people close in the family, that local jail time is very important. And we push for that. We are just now beginning to be successful in Marin County. Oftentimes, molesters have been left in the community. And by local jail time, that would allow the person to go to work in the day, come back to the honor farm at night, and be a clear message to them that this was a crime against a child and

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society. And it is a clear message to our victims, who always feel that somehow it is their responsibility. This would say to them, you are not the one at fault.

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I like your definitions in SB-586 of redefining. Ι support that. Video taping, SB-587, wow. We have some very sad cases of children who have been traumatized in the courtroom, and just the mere presence of a judge in a black robe sitting up higher. One of the instances was a nine year old who was on the stand for four hours. And in asking her whether -- she wanted to have her parents in the courtroom, and the judge's comment to her was, "You don't mind, do you, if your parents aren't sitting in the courtroom, do you?" And this little nine year old looked up at the judge and said, "No, it's okay." And later in her counselling appointment with her counsellor was very upset that she had no support. And the counsellor said, "Well, why did you allow that to happen? Why didn't you tell the judge what you wanted?" And she said, "That man was scary, and that room was scarv, and I knew what he wanted, and I wanted to do what he wanted." That's only one example of, you know, how scary the courtroom is.

Lastly, on training, one of the reasons that we brought the dolls, these are our anatomically correct dolls that Channel 7 recently filmed. We have several sets of these that we use when we are talking with very young children. Children that are younger than five years old often cannot tell the story. It's too traumatic, they don't have the vocabulary. And so what we do is allow the children to play with the dolls, and to show us what happened. And they are

very graphic. Last week, we had a case of a three year old 1 who was involved in oral copulation with mother and mother's 2 She couldn't tell us about it except in her very boyfriend. 3 child-like language, but she could show us on the dolls. And 4 we feel that most police officers wouldn't have that 5 understanding that would allow them -- they would try to 6 question a three year old or a five year old, and we feel that 7 training would be very essential for them to understand how 8 you talk to children at different ages. 10 CHAIRMAN RAINS: Excuse me, Ms. Barns, Senator 11 Doolittle has a question. 12 MS. BARNS: Okay. 13 SENATOR DOOLITTLE: Both parents were involved in 14 this? 15 MS. BARNS: Yes. 16 SENATOR DOOLITTLE: How often does that occur in 17 your experience, where both are knowledgeable? 18 19 MS. BARNS: We seem to have more of those cases in 20 Marin County than the other 50 chapters of Parents United and 21 the Child Sexual Abuse Treatment Program. It is still a rare 22number. Currently, we have about 35 families in the program. 23I would guess, possibly in five cases both parents were 24 involved. Oftentimes, we don't find that out until months 25 later, through counselling with the child. 26The other sad thing about that case is that we can't 27Our D.A. in Marin County will not prosecute, prosecute it.

because he will not put a child on the stand who is under

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approximately six or seven years old. That would be another reason for extending the statute of limitations, because if this were extended for six years, this child would be nine, and could then go on the stand to testify.

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Currently, the only way we have the family in treatment in the program is through the juvenile courts. We have obtained a 300D petition on the child, and they are involved in treatment through that. That still doesn't give any punishment for what this child has gone through.

SENATOR DOOLITTLE: Just one more question. I am sure this has been talked about, and I don't recall the figure, though, the percentage of in-family molests to out of family molests.

MS. BARNS: Yesterday, I was checking our statistics. In March and April of this year, we have had three referrals a week, out of those, 21 were intrafamilial. The other three were extrafamilial. That's a fair estimate of the way it has been going. Our program is three and a half years old.

SENATOR DOOLITTLE: Let me ask you just one other question, if you know, of the 21 intrafamilial, how many of those involved a natural parent versus a relative, or some other member of the household?

MS. BARNS: In Marin County, as you may know, we have a lot of single, divorced families. We have a lot of situations where a boyfriend is living with mother, and assumes the role of stepfather, or a parent figure. And so, we have a higher ratio because of the single parent families, or divorced families in Marin County. I don't know if it would

be fair to say statewide. But, most of the cases -- I'm trying to think, I would guess maybe, oh, 75 percent, 60 to 75 percent, just in Marin County alone. Now. Santa Clara has a different statistic. Each of the 50 chapters of Parents United, of course, would --

SENATOR DOOLITTLE: I wouldn't think Marin would be typical, but I am just interested.

MS. BARNS: It's not.

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CHAIRMAN RAINS: I want to make sure I understand your answer. I'm not sure I do. 75 percent is where the natural father is involved?

MS. BARNS: No, no, sorry. It's where there is a boyfriend or other member of the family.

CHAIRMAN RAINS: Okay, that's what I wanted to clear up.

MS. BARNS: Right. Lastly, in terms of training, and I would like John Childress to talk about that more. But, we have had occasion recently to offer some training to some police officers, and their statement in support of training is that in one such case, their emotions, when confronted with a child molester were so intense that they felt that they fouled up the investigation, and therefore, the case could not be prosecuted. After going through the two day training that we offer, they felt that they would like a chance to go back and reinvestigate that case, that they could then do it, having dealt with some of their emotions. And I wish, somehow, it could be extended to District Attorneys offices, too. Our County is being more open about that now, but we have had some

sad cases of lack of sensitivity in our District Attorneys
office with children and child witnesses. And, you know,
they need some training also.

CHAIRMAN RAINS: I might add, that is part of SB-588, yes.

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MS. BARNS: Oh, is it, okay, good. Is there any provision for funding? One of the things that we run up against with the police department is they are all in favor of it, but they have no funding to replace that police officer when he is off duty. Is that -- would that be included?

CHAIRMAN RAINS: Not to replace the police officer while he is off duty, but the training program itself will have funding from what we call P.O.S.T., Peace Officer Standard Training, which is a state appropriation.

MS. BARNS: Okay. That's one of the problems we are running up against is, they have no replacement for the officer who is in a week or two day training, whatever.

Maybe, John, could you talk about the police officers.

CHAIRMAN RAINS: Could you identify yourself, please?

MR. CHILDRESS: John Childress, with the San Rafael Police Department. Basically, my experience is about 12 years of law enforcement work, and just about July of 1980, our department decided to make a specialized position available to us for the investigation of crimes where kids are the

victims. Up until that time it had been handled.

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CHAIRMAN RAINS: I really commend you. There are very few police departments, even very large ones that have done that. L.A. is definitely an exception, and San Rafael is probably the smallest city that I have heard. I was not aware that you had.

MR. CHILDRESS: We have got 46,000 population. And as far as I know, we are the only one, definitely the only one in Marin County. Entering into this field, I thought that I had enough experience, and that I had enough knowledge and technical know-how to be able to do the job, and rapidly found out that I was lacking. I have since attended a 40 hour school in Sacramento, through Police Officer Juvenile Officer School, the Delinquency Control Institute School on Child Abuse, and also the Institute for Community Extended Family School, through Hank Giaretto's program in Santa Clara County, and still don't feel like I have enough. We still don't have any way to reach the guys on the street, who are the first ones that deal with these kids.

CHAIRMAN RAINS: When you say the guys, you are talking about the officers on the beat?

MR. CHILDRESS: Absolutely. They are the ones who are going to get the call at 2:00 in the morning and have to go out and deal with them. It's hard enough for me, with the training that I have got, to be able to go out and know what questions to ask, and how to ask them. For the average patrolman, we don't have anything.

We don't know how to gauge the effect we have on the

child. And we don't know how to deal with the effect that 1 asking the questions has on us. I'm about six foot seven, 2 and I walk into a room with a little three year old girl and ર have to ask her what mommy has been doing to her, or daddy. 4 It is hard for me to ask, and it is hard for her to be able 5 to answer those questions. We need to know how to deal with 6 that sensitively. 7 We need to know how to be able to do those questions-8 CHAIRMAN RAINS: Excuse me, Officer, Senator Doolittle Q has a question. 10 MR. CHILDRESS: Sure. 11 SENATOR DOOLITTLE: How often are females the 12 13 molesters? 14 MR. CHILDRESS: Since the year I have been doing this, one, the one that Cheryl was talking about was my case. 15 16 SENATOR DOOLITTLE: That's pretty unusual, is that 17 right? 18 MR. CHILDRESS: Yes, sir. 19 MS. BARNS: In Marin County our program, as I 20 mentioned earlier, is three and a half years old, we have had 21 five women molesters. 22MR. CHILDRESS: The problem with -- we are talking 23about how to deal with this sensitively, is also to be able 24to deal with it sensitively, but be able to gather the material 25to present our case to the District Attorneys office. If we 26 go in there and don't, get wrapped up in our own feelings, or 27don't know how to ask the questions properly to be able to 28obtain the answers, then we are not going to have a case to

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present to the District Attorneys office. It's another part of the whole dynamic of being able to deal with this investigation. I can't tell you how much we support this program, really. We need your bill.

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CHAIRMAN RAINS: Thank you very much.

ANONYMOUS: My name is Ann. And both of our daughters were molested, ages seven and nine, last fall, by a pedophile, a man that lived up the street. There were four children involved.

Mainly, what I would like to say is about SB-278. The offender is still in the court process. He was declared MDSO, and now they are deciding whether it should be in-patient or out-patient treatment.

In preliminary hearing, he was bound over on 11 felonies, and six misdemeanors, and pled --

CHAIRMAN RAINS: Eleven felonies and six misdemeanors?

ANONYMOUS: -- pled guilty to five felonies and four misdemeanors. And now they are deciding whether it should be in-patient or out-patient.

CHAIRMAN RAINS: See, that's outrageous, and that's what we are trying to get at.

ANONYMOUS: True.

CHAIRMAN RAINS: How much time, if you know, did that person serve, having suffered five felony convictions and four disdemeanor convictions?

> ANONYMOUS: How much time has he served? CHAIRMAN RAINS: Yes, for his prior convictions? ANONYMOUS: Oh, there were no prior convictions.

had a pattern and was indeed MDSO. He has never been prosecuted. CHAIRMAN RAINS: into an MDSO program? of prison. Health. ANONYMOUS: Yes. One of my major concerns is that one of the things that he used was he carried a hunting knife all the time, and he, you know, would shave places on the childrens' arms while he was saying, "Don't tell, you know, or I will be in a lot of trouble." And he never out and out threatened them, per se, verbally. But the knife was in evidence all of the time. That never came out in the testimony. The D.A.'s attorney said it was because it wasn't needed. So, it is not in testimony now that there -when they are considering whether it is to be in-patient or out-patient treatment. CHAIRMAN BAINS: The molestations, were they,

CHAIRMAN RAINS: Oh, I'm sorry. Had there been any prior convictions? ANONYMOUS: No prior convictions, but there were

This is in this case. There were four children involved.

prior offenses which were brought out in his MDSO hearing, which were brought out by the defense, to help prove that he

In other words, the defense was coming forward, making admissions in order to get the person

ANONYMOUS: In order to go to the hospital instead

CHAIRMAN RAINS: Exactly, the Department of Mental

although perhaps not violent, were they under duress, menace?

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ANONYMOUS: Yes, they were definitely under duress. They were not violent. There was a lot of coercion, a lot of what he thought he was doing was educating these children, four girls, from seven to nine.

CHAIRMAN RAINS: So, clearly, the type where our bill would call for mandatory prison?

ANONYMOUS: Yes. And also, they were all terrified. You know, my children still have nightmares, although not as many.

> CHAIRMAN RAINS: Are they both daughters? ANONYMOUS: They are both daughters. CHAIRMAN RAINS: Both girls.

ANONYMOUS: All four of the children were girls. And I spent weeks driving them to and from school, and them waking up screaming in the night and terrified for their lives.

CHAIRMAN RAINS: Can you give us the various ages?

ANONYMOUS: Yes. One seven year old, one eight year old and two nine year olds, one of whom lived in the home. He was a live-in boyfriend. But, the molests started as soon as he moved in.

MS. BARNS: I would like to add that in the MDSO proceedings, one psychiatrist ruled that he was MDSO. One said he was not, and their testimony, Ann sat through, and heard the one psychiatrist who said he was MDSO clearly state that after all, the children must have enjoyed the experience if they let it go on for some time. The court then appointed a -- no, I'm sorry, the man's attorney asked for a third opinion, and the pyschiatrist who then evaluated the man had

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been investigated for -- by our program for child sexual abuse. He ruled MDSO, also.

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ANONYMOUS: The other thing that I would like to mention is that the children were on the stand at the preliminary hearing for three and a half hours, to an hour and 45 minutes was the shortest time. No parents were allowed in the courtroom. I was told by the prosecuting attorney that they were not to be allowed, and it was the first child who was the in-home victim, was asked if it was all right if her dad left the room. Her dad was an attorney, and her dad was not the parent she was living with. And she said, yes. And partially because she had never talked to him about it. And it is excruciatingly embarrassing for these children.

CHAIRMAN RAINS: This was one of your own daughters? ANONYMOUS: No. No, this is the child who lived in the home with this quy.

CHAIRMAN RAINS: Oh, I see. I'm sorry.

ANONYMOUS: The offender. My two children were next. The prosecuting attorney came out and told me that the parents were not going to be allowed. Our's was not a case where the parents were potential witnesses. I asked her to go back in and make a motion or whatever attorneys do to ask that we be allowed in, and she went in the courtroom -- this was during a break, and came back out and said that she had asked, and that it was denied. It was a closed hearing. I later read the transcript, and there was no such question ever asked recorded in the transcript. What I have been told is that the prosecution does not want the parents

there because they think the children are likely to give more graphic details if the parents are not there. The defense doesn't want them there because they think the children will be more intimidated, which they certainly are, and will be likely to give less evidence. But the fact remains that we were not allowed to be in the courtroom at all.

CHAIRMAN RAINS: Thank you. I might add that what you just informed me about, the psychotherapist, the one psychiatrist ---

MS. BARNS: Psychiatrist.

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CHAIRMAN RAINS: Yes. The psychotherapist, generally it is a psychiatrist, one saying that the person is MDSO, one saying that the person is not MDSO, happens to be the rule rather than the exception in MDSO proceedings. And that's one reason -- because you can always find a psychiatrist to testify either way, I assure you.

MS. BARNS: That's right.

CHAIRMAN RAINS: In any case, because I have gone through them myself, as a prosecutor. And that's the reason that I am determined to eliminate the MDSO program as it now exists in California.

ANONYMOUS: I would like to say one more thing, if I may, and that is that I am also told that if this man is given in-patient treatment and goes to the state hospital, that the situation with pedophiles is they are usually returned as not responding to treatment or untreatable, and that in Marin County only one --

MS. BARNS: None that I am aware of.

0.2 ANONYMOUS: None that she is aware of, one --- I have 1 heard that there was one who had actually been sentenced 2 after that, when they are sent back to the county for R sentencing. It's just not done in Marin County, since they a are not treatable --5 CHAIRMAN RAINS: It's not most places in California. 6 They go back on the street. ANONYMOUS : 7 CHAIRMAN RAINS: Here, they are going back to the 8 Department of Corrections, to prison. 9 MS. BARNS: Good. We support that. 10 CHAIRMAN RAINS: Thank you very much. 11 MS. BARNS: Thank you. 12 CHAIRMAN RAINS: Jessie Kloppenberg. 13 Ms. 14 Kloppenberg, for those of you who don't know her, is 15 president of an organization called S.L.A.M., which is one of 16 the most active, I think, not just in California, but 17 throughout the United States. And again, we have worked very 18 closely with that organization, as with others, and they have 19 done so much good, and have raised the consciousness of so 20many people, especially in Southern California, but elsewhere, 21 also. Thank you. 22 MS. KLOPPENBERG: Thank you. Yes, I wanted to 23mention just a few things today, to talk about what we have 24 been talking about already, the child molester, the child 25sex, one of society's oldest taboos, the betrayal of children. 26 CHAIRMAN RAINS: Ms. Kloppenberg, let me interrupt. 27I have to leave by one to catch a plane. I thought Senator 28 Doolittle could stay longer. He informs me he has to leave by

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MS. KLOPPENBERG: Okay.

CHAIRMAN RAINS: So, I guess I am going to have to really ask each of the remaining witnesses to be short.

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MS. KLOPPENBERG: It is an unpleasant problem. The public doesn't want to know about it, they are ignorant about it. They don't realize how prevalent it is. People throughout the state are shocked when we go in to talk about it, inform them about it, and then they are outraged.

Throughout the year, when we have talked about the problem, and brought up the case of the Amy Sue Seitz, who was tortured, mutilated, raped, and finally killed, people are outraged. And we have tried so hard to promote public awareness. We have grown to 41 chapters. We have gathered 100,000 signatures asking that the laws be changed, be strengthened, that mandatory sentences be given. We have brought this crime out of the shadows into the light.

These bills are some of the most encouraging steps that we have seen toward recognizing that the child is the victim and not the criminal. For too long has the laws been focusing on the criminal and completely forgetting about the victim. SB-277 which is so important to be able to check the background of these people that work with our children, that are in trust positions. I was so pleased that the fingerprinting came up, that we can fingerprint these people. Even the block parent programs that are in different cities throughout the state fingerprint, and look into the background before they are given the responsibility of being able to work

with children.

I have an item here that I wanted to read a little 2 to you, that's just an example of how people get into the 3 system and work with children. "A former Alameda County Child 4 Psychologist, Arthur Workman, who had a homosexual affair 5 with a young sex offender, who ultimately murdered a young 6 boy was once legally adjudged a sexual psychopath and treated 7 at a hospital for the criminally insame. The Oakland Tribune 8 has learned this. But, despite his incarceration at the age 9 of 26 in the old Mendocino State Hospital on a child molesting 10 conviction, Workman managed to earn a doctorate in educational 11 12 psychology, get a job as the county psychologist, receive a 13 state license to practice psychology, and win promotion to head of the psychology staff of the Alameda County Juvenile 14 15 Hall. It was as chief of the guidance clinic at juvenile hall that Workman began counselling, and having sex with James 16 Former Fisher, the Piedmont child molester. In 1974, Fisher 17 murdered a five year old boy while on a weekend furlough recommended 18 19 by the doctor. The killing and the decision to allow Fisher 20the weekend pass in the first place caused an uproar at the time of the crime. Nevertheless, Workman remained in his 21 post until 1977, when he was forced to resign after being 2223 charged with molesting his 11 year old step-son. A review of 24court documents and official records on the Workman case also 25indicated the State Board of Medical Quality Assurance knew 26 that Workman's conviction and treatment, knew, as a sexual 27psychopath, the only term for what the law now calls a  $\mathbf{28}$ mentally disordered sex offender when it issued him a license

to practice psychology. A confidential county report, written after Fisher was arrested for murder, says that Workman had opined that Fisher had improved considerably sexually, and was not a danger to others. After the murder, Workman testified at a juvenile court hearing in an unsuccessful attempt to convince authorities not to send Fisher to adult court for trial. A 1978 state investigation produced information indicating that in addition to Fisher, Workman had homosexual relations with at least one other of his charges at juvenile hall. Howard Levy, Chief of the Psychology Division of the State Licensing Board said the file of Workman's application indicates the examining committee was aware of his criminal and psychiatric record, which stemmed from his molesting a retarded boy while a special education teacher in Shasta County in 1951." And this is only one of many, many, many cases that I could tell you about.

CHAIRMAN RAINS: Could I have a copy of that?

MS. KLOPPENBERG: Sure. I would also like to say that S.L.A.M. completely agrees with Dr. Swift, and Senator Doolittle, that we are not sure that these programs work with children. And if there is going to be an exception, that somehow, we manage to monitor the program to see what is going on and to check on what is happening with these children.

CHAIRMAN RAINS: What if we had some sort of monitoring device with some agency or entity specifically charged with the responsibility of reporting back after a one year period or a two year period?

MS. KLOPPENBERG: I think that would be fantastic.

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That would be great. 1 CHAIRMAN RAINS: I think that's probably a sound 2 amendment, although, based upon everything I have read and 3 learned and heard, I think the bill is sound in its present 4 form. I certainly don't pretend to be certain about anything. 5 MS. KLOPPENBERG: Yes. 6 CHAIRMAN RAINS: And this is the area, this is a 7 type of area where we ought to reexamine our position 8 constantly to make sure that, in fact, we are doing the right 9 thing. 10 MS. KLOPPENBERG: I agree. 11 CHAIRMAN RAINS: I am going to instruct 12 the staff to prepare an amendment along those lines. 13 I am going to have to give some thought to what the appropriate 14 agency would be, for monitoring what the time period ought to 15 be. 16 Okay. And I wanted to say, on MS. KLOPPENBERG: 17 18 SB-278, it's excellent. We will halt the exodus of pedophiles 19 into our communties, to continually prey on our children. California truly has the opportunity to become a bioneer in 20 the protection of our sexually abused children. And I am so 21 22 happy. Thank you. 23CHAIRMAN RAINS: Thank you, Ms. Kloppenberg, not 24 just for today, but for everything that you have done over a 25long period of time. You are right, we are behind certain 26 other places, and I am determine to see that we go into the 27vanguard, the forefront of good sound laws in this area. 28 MS. KLOPPENBERG: It is a pleasure to see that our

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Legislature can work and can do the job. Thank you.

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CHAIRMAN RAINS: I just hope we enjoy the success in the other House that I think we are going to enjoy in the Senate.

MS. KLOPPENBERG: Yes, so do I.

CHAIRMAN RAINS: Mr. Seth Goldstein, with the Berkeley Police Department, California State Juvenile Officers Association, and certainly one of the most recognized people in law enforcement in this field.

MR. GOLDSTEIN: Thank you, Senator, and thank you for inviting me here today. I think what I will try to do is try to at least limit my time by submitting a letter which I sent to one of your staff members.

CHAIRMAN RAINS: Yes. And, I will review the letter.

MR. GOLDSTEIN: Yes, yes. But, to embellish upon that, let me speak about a couple of other issues very quickly. The package quite clearly addresses the concerns raised by many of us who testified at the hearings in Southern California, and last year. And I want to salute you for putting in print our concerns, because I feel that they are very adequately and very sensitively addressed.

The Northern California Juvenile Officers Association, of which I am the Chairman of our Committee on Sexual Abuse and Sexual Exploitation of Children, conducted a survey of Northern California -- pardon me, Northern California agencies dealing with juvenile justice, mostly police agencies, some district attorneys office staff, and members, and found that over an almost across the board, there was very little training or understanding of the problem of sexual abuse and sexual exploitation of children in law enforcement.

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What I will basically address my comments to today is Senate Bill 588. You have heard a couple comments today made about the emotions that befall the officers who investigate these cases, and how they didn't or weren't adequately prepared to deal with them. And this is true. I can understand that. And I think the training in that area is very important.

Let me just quickly draw an example of how our system, and particularly training, failed in another sense of the word. We had come in contact with one of the Freeway Slayer victims in the City of Berkeley who was a young boy who was a runaway, was involved in a criminal act, and not only because the system wasn't prepared to deal with it, nor was the officer, or were the officers who investigated it prepared to deal with it. And this manifested itself by the child being released out of the system back to his home in Southern California. And the mother was never told of the connection, how the boy was involved, perhaps in some activities with a pedophile. The mother was never told. At that point, six months later, she found her -- or perhaps it was six weeks later, excuse me, she found that her son had been murdered, was told that he was a victim of the Freeway Slayer. About a year later, I testified before this Committee in Southern California and met her, having only discussed the incident over

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the telephone with her, prior, on another occasion not related to the original incident, as I wasn't involved.

And in talking with her, I learned that not only had she not been informed with the child was initially brought into our system about what was going on, but she had never been told when she found out that he was killed by the Freeway Slayer. And we spent a good ten or 15 minutes crying together about just that very thing, that she was totally shocked, and I felt like, you know, I had stuck the biggest foot in my mouth I had ever done, because I didn't realize she didn't know about it.

This is what we are talking about, how these officers need to understand where it is that the children are coming from, and how it is the parents are going to react to it and why. I think it needs to go further than just the specialist, as the police officer testified previously to me, today, from San Rafael. It needs to go to the academy where the officers who are learning about this type of thing recognize it. Again, I will give you a personal example, where I had been on the street for a period of a little less than a year, and I came to an individual whom I had no contact with before, after arresting his son, walked into -- or his alleged son at this point -- walked into his house and found photographs on his wall of nude boys. Well, I just thought it was just some kind of a weirdo, no big thing, the guy was an artist or something, or a photographer and dismissed it. And right now, we are still working on making this guy as not only a purveyor of pornography, but perhaps running a prostitution ring, which was -- has implications not only within the state

boundaries, but perhaps nationally. The point being, I didn't recognize it. I didn't know what it was. And it wasn't until four or five years later that I was sent to a special school that I learned what it was. And, we had been investigating this guy for, again, alleged contacts with children. We didn't realize the implication of what it was that was happening.

I will summarize by simply saying that the total package certainly addresses the issue of pedophilia, that it outlines very clearly in its definitions what offenses constitute the mandatory sentence requirement which we agree with in terms of pedophilia, where a person who is inclined to do these offenses is involved, and it adequately delineates the incestual or intra-family situation, which we feel also needs to be addressed, as it does.

CHAIRMAN RAINS: In other words, it is your opinion that there ought to be a distinction between the two?

MR. GOLDSTEIN: Yes.

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SENATOR DOOLITTLE: If I may just ask.

CHAIRMAN RAINS: Yes.

SENATOR DOOLITTLE: Well, do you feel that live-in boyfriends ought to be included in this exception?

MR. GOLDSTEIN: I think the issue has to be motivation, and this is where the difference and the investigation should concentrate. That is, one must look at why the crime was committed, what was in the mind of the offender, what motivated him to commit the offense. If it is a pedophile, through the investigation, and the correct questioning of the people involved, of the examination of the

facts, you will find out whether or not the man who has committed this offense, or woman, as we have had instances of that, was after that child because, specifically, it was a child, or specifically because it was a particular child within a family situation, and perhaps, what --- as we have talked about, the stressing situation, or a family breakdown, or the dynamics within the family of -- been eroded to the point where the sexual attraction turns to the child.

SENATOR DOOLITTLE: It seems to me the justification we have heard for allowing boyfriends in this exception is that they stand in the shoes of the parent. I don't know what the exact statistics are, but I am under the impression that a high percentage of these live--in arrangments are rather transitory things, and in fact, they do not stand in the shoes of the parent, and would therefore, if that be the case, not be entitled to this exception.

MR. GOLDSTEIN: The problem with --- I think it was alluded to before, it is a very complicated problem, and one can't address all of the issues. It becomes incumbent upon the investigators to find that, find out what has been in the past, what kind of a record the individual has.

CHAIRMAN RAINS: Well, I might also add that, if in fact, you have a transitory situation, then there can be no finding of family breakup, and there would be mandatory prison called for under SB-586.

MR. GOLDSTEIN: That's very true, yes. Thank you for your time.

CHAIRMAN RAINS: Thank you, sir, very much. Jill

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Haddad, President of Mothers of Bakersfield. Again, one of
the most active people in the state in assisting us in the
drafting of this legislation and raising the consciousness of
people with respect to the gravity of, and pervasiveness of
this situation. Again, we thank you.

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MS. HADDAD: Thank you. I am Jill Haddad from Bakersfield. And I would like to say that I do support this comprehensive package, all six bills. And I thank you, personally, Senator Rains, for not having our cries fall on deaf ears, once again, when you took the ball and ran with it in your county. I don't think that you will ever have to apologize for the fact that we have the strongest legislation in the country to protect our children.

I would like, just briefly to go back to two weeks ago when we were in Los Angeles.

CHAIRMAN RAINS: I just want to add one caveat, that I am going to need your assistance, and that of Ms. Kloppenberg, and that of Ms. Coby, and a lot of others who have the tenacity and determination that I know you have, before this becomes law. Our toughest fights are ahead, I assure you.

MS. HADDAD: The fact that we are tenacious, I am
 glad you notice that.

CHAIRMAN RAINS: The Committee I chair was out easiest step.

SENATOR DOOLITTLE: We need the Vice Chairman of this

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Committee here, I think, Mr. Chairman.

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MS. HADDAD: Yes. I would like to go back to our hearing in Los Angeles when we brought the pedophile forward, and to caution this Committee that in case I didn't bring it up at that time, I think I brought it up to you privately, Senator.

CHAIRMAN RAINS: Yes. Your comments after the hearing were very interesting, very enlightening.

MS. HADDAD: Yes. Now, I know this man very well, and several other pedophiles very well. I spend a lot of time talking with them to try and find out what goes on in their mind, so that I can tell you how they seduce your children.

Now, I don't know if it was recognizable to the Committee, but this man was very articulate. He has attended college, he is 38 years old. When you are talking about other pedophiles, and he isn't really too crazy about other pedophiles. In fact, he is an informant, and spends a lot of time turning in scoutmasters and Big Brothers, and what have you. But, the minute that you people -- I think Senator Doolittle was the one that questioned his sexuality, he immediately reverted to age nine, and started explaining to you what a nice guy he was, because these children didn't have shoes, they didn't have clothing, they didn't go to school, they never got to go to Disneyland, they never had steak and

lobster until he came along. And then you noticed how they threw him on the floor and seduced him. So, you were talking to a nine year old for about 30 minutes that day, and I hope this Committee recognized that, and when he jumps up and says that the Big Brothers and 95 percent infiltrated, that's his thinking.

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Now, surely, we all know that a pedophile will seek employment and seek volunteer organizations, not just the Big Brothers. It's where the children go, so go the pedophiles If something happened to my husband tomorrow, where would I go to look for companionship? Where would I go to look for a sexual partner, a potential husband? I wouldn't go to the Big Brothers organization or the Boy Scouts of America because I am not a pedophile. I would go where adults congregate. I just wanted to point that out because this man was talking to you at two different levels that day, and I wanted the Committee to pick up on that, because I spent hours talking with this man and others who think like he thinks. He never grew up sexually.

I was very, very impressed with Dr. Swift's testimony, simply because we have some common ground for agreement. The state of Washington is in very, very extensive programs with their victims, and their offenders. I am sure Mr. Cohen has researched that extensively. I talked with Bill France, in the state of Washington, last week. And when we were talking about -- I was talking about in-house versus out-ofhouse. I am not familiar, or that -- I don't have any expertise in the in-house situations. I deal with sexually exploited children, and we have learned to divorce the two here in the state of California. He had absolutely no idea about what I was talking about. He says, "What do you mean in-house and out-of-house?" And I tried to explain to him incestuous as opposed to the nice man down the street. And he says that anyone who receives their sexual gratification from a child is a pedophile, which is 180 degrees from my way of thinking, simply because of Roland Summit, Lloyd Martin and the people that I have been trained by.

Therefore, we need some grounds for common agreement nationwide. Pedophiles aren't different because they live in Oregon versus California. It is a universal problem.

I would like to say that I don't understand why the courts or why the Legislature allows the courts to bring in anywhere from three to five psychiatrists to testify that a person is MDSO or isn't MDSO, or how this person will best be served, or how the community will best be served when one of the leading experts in the nation in this area is Dr. Roland Summit, and he will be very quick to tell you that out of 12 years of schooling, he received less than one hour's worth of training on all sex offenses combined. That there just -- there is no training in these areas. And he has stated that to me privately, and he has stated it publicly. As far as training for officers, there is a class being held next week in Eureka, at the Police Academy, College of the Redwoods. We will all be in attendance. I am hoping that the police agencies, and the District Attorneys offices, the Child Protective Services

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will send their people. Lloyd Martin is the instruction. Roland Summit will be teaching one day, and a pedophile will be there one day. And if we could get these agencies to send their people to be trained, you know, it is possible that our victims wouldn't suffer the trauma of a police officer on the beat, that isn't a bad police officer, they just don't understand the problem. It is not that they are bad people.

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I want, again to caution the Committee about the 8 people, Jessie and I, Seth, Lloyd, Roland, we have all worked 9 very, very hard for children. There are other people in this 10 11 community, and nationally that are also working for children mentally. They are trying to convince us that they love 12 children and are working for children. Such organizations as 13 the Pedophile Information Exchange in London, once again, 14 15 this is their publication, you send them a check, they will send you a child, mail-order children. 16

The Rene Guyon Society, once again, whose motto is "Sex by Year Eight, or Else it is Too Late," based in Los Angeles, 5,000 members. And I read into the transcript two weeks ago what this organization wants the laws to say. They recommend immediate law change so that children can have bisexual sex with whom they want, regardless of age, starting at about age four, on and on.

NAMBLA, the North American Man-Boy Love Association, based on the east coast, they have thousands of members. Books such as the Child Lovers Handbook, Guide to Better Child Loving," that tells every pedophile in the world how to get a child into your car, into your home, how to pick one up at

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the theatres, how to get one at the park, at the schools, where the young ones are, which lists 338 places around the nation --

CHAIRMAN RAINS: Is that garbage commercially sold?

MS. HADDAD: Well, it's sold underground, yes. This publication, "Where the Young Ones Are," it had no dirty pictures.

CHAIRMAN RAINS: But, not in regular commercial establishments?

MS. HADDAD: No, no. "Where the Young Ones Are" sold 70,000 copies at \$5.00 each, in 13 months. This man is in prison right now. It lists 338 places where travelling child molesters can pick up victims around the United States.

Again, to close, I will mention just a few of the rap sheets that I have, such as Theodore Frank's, Rodney Alcala's, and the one that I read in L.A. Penal Code Revision, yes. The state of Washington, "The Sexual Abuse Victim's Story: He told me not to tell." "Child molestation in the Criminal Justice System," out of the Legislative Investigating Commission in Illinois, which is also excellent. "The Sexual Exploitation of Children," out of the Illinois Legislative Investigative Commission. They did a three year research project. They went so far as to set up a phoney summer camp, called, "I Like Children," and advertised for instructors and camp counsellors in magazines such as the Broadstreet Journal, another child molesting magazines, and then published the letters that the pedophiles wrote back, who wanted to be camp counsellors and instructors.

I am on the Board of Directors of the Foundation

for America's Sexually Exploited Children, and our motto is "Acrime against a child has no equal." To us, it is worse than a homicide to kill a child's spirit. And I thank you for your efforts.

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CHAIRMAN RAINS: Thank you, Ms. Haddad. I am going to have to really rush. I know that Senator Doolittle must as well. There is one further witness, a Mr. Bruce W., I believe it is, from Berkeley, who would like to testify. I am going to ask the Project Director, Mr. Cohen, to assume the responsibility of concluding this hearing. As I depart, I will say that even though the bills have now emerged from the Policy Committee in the House of Origin, that does not mean they are in perfect shape. I think that we each are trying to continue the learning process. I have become convinced that we do have to have some sort of Sunset provision on portions of SB 586, and certainly, the monitoring type of program that, for example, Ms. Kloppenberg spoke to.

These hearings, although I think I went into them knowing perhaps more than the average person because of my own professional background, I realize now just how ignorant I was, and perhaps how ignorant most of the people in our society are with respect to the gravity of this situation and just how very pervasive it is. So, I thank those of you who attended today. I thank you especially for helping the educational process which hopefully will result in better legislation in the long run.

So, although, Mr. Windrem, I am going to have to leave, and not hear your testimony, I will be afforded the

opportunity to read it as soon as it is transcribed, which should be within about a week. And I appreciate you coming. There may be others as well who wish to testify, and if so, again, that will be part of the transcript, not only for my review, but for the review of others who will be analyzing and voting upon these bills. Thank you very much. Ned.

MR. W.: My name is Bruce, I have known

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ever since junior high school, I have been, let us say, turned on to junior high age girls. While I can understand people's sympathy, I feel like I am being legislated out of existence.

It is hard for me to value other people's romantic happiness, if what I value is considered a crime by people, degrading, painful. I wish I could -- I wish I could be honest. I can tell you that I can't be -- I can say as much as I can right now, because I don't know what good it will do, but if it throws light on the picture, and if it can help me, why -- I have tried to learn to like older women. I have been able to -- let's put it this way, would you be willing to give up sex with your wife for the good of the community? Would you be willing to give up being around somebody you feel fond of because of the community? I have never been convicted of any crime against a child. But, still, I feel like what is the percentage of being law-abiding? What gain do I get? What do I enjoy?

I wish I knew what to tell people, except -- I wish I knew what to say, except that I wish that I could at least be honest with the girl involved, and not wind up going to jail just for being honest. I would not want to -- I don't like to

fool people.

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2	But, if legislation like this passes, especially the
3	one in 588 that says you don't have to penetrate, you just have
4	to get involved in lewd and lascivious conduct. I have never
5	penetrated a child. I have gone to private and semi-private
6	agencies. I have not felt like I have benefited from them.
7	I think maybe the community would benefit, but not me.
8	For whatever reason I have, I am what I am. If you
9	produced a boy that wound up like me, would you say it would be
10	better if he had not been born? I have been born, I am here
11	now, I am going to defend myself as much as possible.
12	MR. COHEN: Excuse me, Mr. W., you said you were
13	attracted to high school girls, what age?
14	MR. W.: Eleven through sixteen.
15	MR. COHEN: That's a fairly wide range. The girl
16	you are dating, how old is she?
17	MR. W.: Would you repeat that?
18	MR. COHEN: The girl you are dating, how old is she?
19	You made a reference that you were having relations with some
20	MR. W.: I have been I have dated women
21	mainly in their mid-30's up to early-40's. I am 39, myself.
22	MR. COHEN: Well, in other words, what you are saying,
23	you have an attraction to younger to girls 11 to 16. But,
24	I thought you also made the statement that you had had sexual
25	relations with girls in that age bracket, is that incorrect?
26	MR. W.: I would rather not answer that question.
27	MR. COHEN: I understand. What I mean, what
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I am getting at is, the legislation at hand would apply to children under 14.

MR. W.: Well, from --

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MR. COHEN: Your other statement, I think, that you were going to defend yourself, I don't think that it is the intent of the State Legislature in passing this legislation or even getting into this area, to deny your existence or to say that you are not a person, which, I think is what your reference was.

MR. W.: Well --

MR. COHEN: But that conduct does do harm to children, expecialy under 14, which is the basic line for this legislation, and that the purpose of this is to show or to encourage people to try and change if they have the feelings that you do. Now, are you saying that there is just absolutely no way that you think you could ever change?

MR. W.: I don't think so. To me, I feel comfortable. That's the way I feel. I would not want to -- I think that the girl ought to be willing, and ought to be informed. I would not want to do it against her will or be tricked. There is nothing here involved with - was it all right with her? Did she know what she was getting into?

I think there ought to be a allowance made on the idea that she knew what she was getting into, that the guy was level with her, that the guy did not use force or threats. In that case, I think there should be arrangements made.

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MR. COHEN: I think the area, sir, that you get into a problem with is, there has been a long discussion of sexual activity with teenagers who have reached maturity. I guess that comes under what is called the statutory rape law. But, we are not talking about that. We are talking about people who have not reached sexual maturity, often have not reached biological maturity. And it is the duty of the public to protect those people, because later on, we know that when this does occur --- we heard the testimony of Dr. Swift, that they suffer serious psychological consequences.

MR. W.: I was molested when I was 11 years old, when I was in a boys institution. I was in this boys institution from the time I was ten until I was 13 years old. I was out of contact with girls during that period of time. When I came back the boy-girl situation had completely changed. At that time, too, the school was not very good. It was an institution. It was not --- and a lot of the boys there were not all that good academically. And so it was not --- and I had a lot of catching up to do, so that I had a great deal of catching up as far as homework, and school work, and I took a very heavy student load because I wanted to be an engineer. That interferred with time spent trying to see --- trying to

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take out girls, or do anything with girls. I had no -- my dad was not a man that I could -- he did the best that he could, but he did not have experiences with girls, in some human relations. He did the best he could, but he was lacking. Whatever I had to do, I had to do on my own. I found out that oftentimes younger girls were more comfortable with me than older girls. So, I felt like there was a kind of a two-way rapport.

If you are going to set a line about what the line is for molestation, I think we are going to have to set a definition of what social maturity is, what an understanding of the implication is, because I think there are people who are immature in their 30's, and there are people who can be mature by 14, in certain ways. They are not educated, but they have a certain amount of sense. I think setting an arbitrary line of age is going to be political, and it is not going to --

MR. COHEN: It has been the law in this state since 1872, that child molestation is under the age of 14. Since 1872, in the State of California, it has been child molesting to have any sexual activity with a child under the age of 14. This is not new.

MR. W.: Okay. However, peoples' physiology is new. It is -- boys and girls have been maturing earlier and earlier. And I wish I could be able to state, without getting graphically, the feelings that I have felt and not had been able to carry out, as a 13 and 14 year old boy, and the way I

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felt like that girls were responding to me. I had only the basic rudimentary sex education. I did not have friends who were very proficient at dating. I feel like, in a lots of ways, I have been retarded, but where do you catch up? How do you catch up? Does this mean that some guy, because he has not been in contact -- does this mean that a --

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MR. COHEN: Have you ever heard of the Parents United Program before today, Hank Giarretto's program? The program that was mentioned here by Elizabeth Coby?

MR. W.: I have heard of a program. I didn't know of its name, yes. I am not a parent. I am not married. I do not have children.

MR. COHEN: The name is Parents United. But I think that they do provide services to people who may have the feelings that you do. I would suggest that, I will be quite frank, the State Legislature is not going to lower the age of molestation below the age limit of under 14.

MR. W.: I can understand that. But, the point is, that how is one person going to be able to value other people? If one person has not been able to get his or her sexual whatever, interests met, how is he or she going to be able to value other people? How is that person going to be able to have respect for other people?

MR. COHEN: We all have emotional needs, we also have physical needs. If you take your point to its logical conclusion, you could then end up arguing that unless a person, as they existed, had all their emotional and physical needs met, that they would not longer have any obligation to anybody

in society. We would then really have no criminal laws. We would not have a society. Everybody would just be doing their own thing. Unfortunately, it doesn't work quite that simply. MR. W.: I understand that. But then, you go to the

other extreme, too, that it everybody went along with society, or with a set rule of play, nobody would have their emotional needs met.

MR. COHEN: You are absolutely right, you can go too far, and then everybody is in a straight-jacket, and you can have a very repressive society.

MR. W.: Okay. Well, to me, that is a society that I would be more comfortable with than the other one, because then everybody would be able to understand me.

MR. COHEN: Thank you for your testimony, Mr. W.. This hearing is adjourned.

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